

Shetland Islands Council

Executive Manager: Jan-Robert Riise Director of Corporate Services: Christine Ferguson Governance & Law Corporate Services Department Montfield Burgh Road Lerwick Shetland, ZE1 0LA

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Date: 6 December 2018

Dear Sir/Madam

You are invited to the following meeting:

#### Audit Committee Council Chamber, Town Hall, Lerwick Thursday 13 December 2018 at 10am

Apologies for absence should be notified to Louise Adamson at the above number.

Yours faithfully

Executive Manager – Governance and Law

Chair: Mr A Duncan Vice-Chair: Ms C Hughson

#### AGENDA

- (a) Hold circular calling the meeting as read.
- (b) Apologies for absence, if any.
- (c) Declarations of Interest Members are asked to consider whether they have an interest to declare in relation to any item on the agenda for this meeting. Any Member making a declaration of interest should indicate whether it is a financial or non-financial interest and include some information on the nature of the interest. Advice may be sought from Officers prior to the meeting taking place.

(d) Confirm the minutes of the meetings held on (i) 30 August 2018 and (ii) 19 September 2018. (enclosed).

Items	5
1.	Six-Monthly Internal Audit Progress Report 2018/19 IA-26-18
2.	External Audit Annual Report 2017/18 Update on Recommendations <i>CRP-21-18</i>
3.	Audit Scotland and Other External Audit Reports IA-28-18
4.	Audit Committee Self-Assessment IA-27-18
5.	Risk Assessments Update HR-20-18
6.	Audit Committee Business Programme CRP-22-18



# MINUTES

# Shetland Islands Council

d(i)

# **B** - Public

Audit Committee Council Chamber, Town Hall, Lerwick Thursday 30 August 2018 at 10am

# Present:

C Hughson
A Manson
I Scott
R Thomson

# Apologies:

None

# In attendance (Officers):

C Ferguson, Director of Corporate Services C McIntyre, Executive Manager – Audit, Risk and Improvement J Riise, Executive Manager – Governance and Law H Tait, Team Leader – Accountancy J Jamieson, Senior Risk Management Officer L Adamson, Committee Officer

# **Chairperson**

Mr Duncan, Chair of the Committee, presided.

<u>Circular</u> The circular calling the meeting was held as read.

#### **Declarations of Interest**

None

# <u>Minutes</u>

The Committee confirmed the minutes of the meeting held on 12 June 2018 on the motion of Mr Scott, seconded by Mr Thomson.

Mrs Hughson highlighted two action points that had been agreed during the discussion on Item 10/18 "Local Government Benchmarking Framework", where the information had not been circulated to Members of the Audit Committee, as had been agreed at the meeting. The Executive Manager – Audit, Risk and Improvement and the Team Leader – Accountancy confirmed they would follow up on the outstanding actions.

#### 13/18 Risk Management Strategy - Implementation Update Report

The Committee considered a report by the Executive Manager – Audit, Risk and Improvement (IA-23-18-F) that set out progress towards delivering the aims of the Risk Management Strategy. Copies of the ALARM Matrix and the Audit Scotland Best Value Toolkit were tabled at the meeting (attached as Appendix A and B respectively).

In introducing the report, the Executive Manager – Audit, Risk and Improvement referred to the improvements in areas of risk management throughout the Council, which he said were partly attributable to the Risk Management Team and the evolution of the Risk Board where more focused reports are being presented on a quarterly basis. He also highlighted the improvement in the benchmarking as set out in Section 4.6.1 of the report, and said he was confident further progress can be made going forward.

During the discussion, a request was made for further information on the proposal to create an Opportunity Register as referred to in Section 4.4.2 of the report. The Senior Risk Management Officer advised from the discussion at the February Risk Board, that an Opportunity Register should link with elements of the Business Transformation Programme and Service Redesign. Taking advantage of opportunities is set out in the Audit Scotland Best Value Toolkit. She added that the exact form and mechanisms of the Opportunity Register were still to be developed, however it will be a priority project for the management of risk.

In referring to the statement in Section 4.6.3 of the report, the Chair questioned why the Council had not achieved the "better and advanced practice" rating throughout the Council in terms of regular updating of risk registers. The Executive Manager – Audit, Risk and Improvement confirmed that work was in progress, with Risk Management staff supporting some Managers to improve their management of risks.

In response to a question regarding progress with the Risk Check Programme 2017/18, the Executive Manager – Audit, Risk and Improvement advised that the focus was currently on Adult Services, which would be followed by work within Community Care Resources.

During debate, reference was made to past criticism relating to risk management within the Council. However, the progress made as set out in the report was very much welcomed, and the hard work of all the officers involved was acknowledged and comment made on the need for resources to allow the improvements to continue in areas of risk management. Mr C Smith moved that the Committee approve the recommendation in the report, and Mr Duncan seconded.

## Decision:

The Committee:

- CONSIDERED the information presented in the report and the outcome of the discussion at Policy and Resources Committee; and
- ADVISED accordingly of their views and any further action required including reporting requirements to the Council and its Committee.

In order to avoid the disclosure of exempt information, Mr Duncan moved, Mr C Smith seconded, and the Committee RESOLVED to exclude the public in terms of the relevant legislation during consideration of the following item of business.

#### 14/18 Corporate Services Restructure

The Committee considered a report by the Director of Corporate Services, presenting proposals to restructure the Corporate Services Department to reflect changes in the business needs of the Council.

In introducing the report, the Director of Corporate Services advised from the discussion on the proposals in the report at the Employees JCC, Policy and Resources Committee and Council, and she confirmed that the Council had approved the restructure proposals as presented. The Director of Corporate Services advised that as the Council currently provides the Internal Audit service for the IJB, the shared arrangement proposals will be presented to the IJB, where it is hoped they will be supported.

During debate, comment was made on the amount of work undertaken to develop the proposals, and on the confidence that the arrangements will be monitored going forward. Mr C Smith moved that the Committee approve the recommendation in the report. Ms Manson seconded.

On behalf of the Committee, the Chair commended the Director of Corporate Services and the other officers involved in developing the proposals to restructure services within Corporate Services. The assistance and support from the former Executive Manager – Finance was also acknowledged in that regard.

#### Decision:

The Committee:

• CONSIDERED the information presented in the report and appendices, and the decisions of Policy and Resources Committee and of the Council in that regard; and

• ADVISED the Director of Corporate Services of their views and any further information they required going forward.

The meeting concluded at 10.35am.

Chair



# MINUTES

# Shetland Islands Council

d(ii)

A & B

Special Audit Committee Council Chamber, Town Hall, Lerwick Wednesday 19 September 2018 at 10.00am

## Present:

J Fraser
S Leask
I Scott
R Thomson

# Apologies:

R McGregor

## In attendance (Officers):

M Sandison, Chief Executive S Bokor-Ingram, Director – Community Health and Social Care Services C Ferguson, Director – Corporate Services N Grant, Director – Development Services J Smith, Director – Infrastructure Services C McIntyre, Executive Manager – Audit, Risk and Improvement J Riise, Executive Manager – Governance and Law K Adam, Solicitor C McCourt, Financial Accountant H Tait, Team Leader – Accountancy L Geddes, Committee Officer

Also: J Corrigan, Deloitte LLP C Healy, Deloitte LLP P Kenny, Deloitte LLP D Peters, Deloitte LLP (by telephone)

# **Chairperson**

Mr Duncan, Chair of the Committee, presided.

#### **Circular**

The circular calling the meeting was held as read.

The Chair extended a welcome to Deloitte LLP staff present at the meeting, and to Ms Peters who was attending via telephone.

#### **Declarations of Interest** None

#### Annual Audit Report on the 2017/18 Audit for Shetland Islands 15/18 **Council and the Zetland Educational Trust**

The Committee considered a report by the Executive Manager – Finance (F-079-F) which presented the Annual Audit Report on the 2017/18 Audit for Shetland Islands Council and the Zetland Educational Trust.

The Team Leader – Accountancy advised that there were no material changes since the unaudited accounts had been presented in June. Deloitte LLP had confirmed their unmodified opinion, which meant that the annual accounts were free from material misstatement and presented a true and fair view of the Council's financial position at 31 March 2018.

Mr Kenny then outlined the key messages in Deloitte LLP's report, advising that the report summarised the findings and conclusions in relation to the audit of financial statements and consideration of the four audit dimensions framing the wider scope of public sector audit. There were three significant risks identified in the audit plan - recognition of grant income, value of property assets, and management override of controls - but Deloitte LLP were satisfied that there were no major issues to report, and had issued an unmodified audit opinion. The Council had achieved significant savings over the last five years, but it was recognised that continuation of current service levels and delivery models would result in a funding gap in the next five years. Therefore, the Business Transformation Strategy would require the Council to make major changes to the provision of services to achieve the required savings. The programme was not at a sufficiently advanced and robust stage to deliver these savings, and the Council would require to redouble its efforts in the coming year.

He went on to say that the Council had effective internal control systems and financial planning and management arrangements in place, but improvements to the reporting calendar could be made to reduce the gap between the preparation of monitoring reports and their presentation to Committees. Both medium and long-term financial plans which linked to priorities were in place, but more could be done to show how spending made a difference to key priority outcomes. The Council and its partners had a clear and shared vision set out in the Shetland Partnership Plan, but there were a number of issues to resolve regarding the integration of health and social care and more would have to be done to align to one joint budget. Compared to other councils, the Council's overall performance had improved in recent years and the majority of residents were satisfied with Council services. However, the Council and its partners would need to do more to demonstrate how their actions were leading to improved outcomes, and challenges remained in some areas.

Mr Corrigan then went on to speak about the financial statements audit, highlighting the significant risks. It had been concluded that grant income had been correctly recognised in accordance with the relevant requirements, no significant bias in key judgements made by management had been identified, and a number of recommendations had been raised with regard to the valuation of property assets. Overall, it had been concluded that the net book value of property assets had not been materially misstated, and the Council's valuation assumptions were generally reasonable. He also advised that no issues had been noted from the testing of the Zetland Educational Trust accounts. A number of internal control and risk management findings had been identified, and the Council would be looking at these going forward.

Mr Healy then spoke about the audit dimensions, and advised it had been identified that the Council was currently in a healthy position and the use of reserves was sustainable in the short-term, but there was a need for caution in the medium-term. The Council would need to consider the feasibility of the savings target that had been set. The transformation programmes were not considered sufficiently robust to generate the required savings, so there was a need for the Council to be radical in this area. It was estimated that the funding gap would be £15.61 million by 2023/24, requiring savings of around 12% of the Council's departmental budget. In terms of the long-term financial plan, there was a need for more clarity on how current and medium-term decisions would affect the ability of the Council to achieve its vision and priorities in the longer term. Deloitte was of the view that improvement was needed in reporting performance against savings targets, the reporting calendar, the presentation of performance monitoring reports to Committees. and rationalisation of the Committee structure. Performance information was monitored and reported, but the presentation of this information could be improved and more work could be done to evidence the link between spend and outcomes. A number of specific risks had been identified and considered, and the action plan outlined a number of recommendations for improvement.

Responding to a question regarding the recommendation to make up a project team to drive forward savings, the Chief Executive said that this was an area that the Council would need to pay attention to. Since March, there had been a review of key projects that it was believed would be critical in delivering service change. For example, Council staff had been working in a specific team looking at the review of tertiary education, and consultants had been taken in to look at the transport reviews. Being a small Council, there were challenges for staff in continuing to deliver services while carrying out reviews. There was a balance to be achieved in responding to demand while resourcing for change, and a need to be realistic about what could be delivered by a small Council.

It was noted that in relation to demonstrating how actions would lead to improved outcomes for residents, it had been identified that challenges remained in some currently topical areas such as social care, gender balance and recycling. It was explained that when measured against the statutory local government benchmarking framework, these had been identified as areas where the Council had performed poorly. The Chief Executive confirmed that this was a priority for the Council, though they tended to relate to the uniqueness of the local area. For example, the social care environment locally was different to that on the mainland, where there were private providers and few local authorities that delivered care directly via care. Where there was no market, people's sense of choice may be impacted. Gender balance was also a reflection of the Council's uniqueness. Locally the Council delivered ferry and ports/harbours services which were gender segregated nationally, and elsewhere some services which tended to be gender-segregated may be outsourced.

In response to a comment regarding the costs of delivering services locally to looked-after children, Mr Healy advised that it was accepted that the Council had to deliver these services. However there would be a risk to services going forward if they were not sustainable. Mr Kenny pointed out that there was evidence in other areas that the radical redesign of services had reduced costs, while demonstrating improved outcomes.

The Chief Executive added that looked after children were a priority, and the cost of care placements was currently being looked at. This had driven the business case to look at the potential construction of a new facility that would allow the Council to reconfigure how it provided solutions. Work was also being carried out with the Shetland Partnership to see if things could be done differently, and there were a number of early intervention projects that should help reduce demand and take pressure out of the system in future.

It was questioned if the Council was doing enough with regard to EU withdrawal, and Mr Kenny advised that it had been identified that the Council was doing everything reasonable given the uncertainty. The Chief Executive added that the impact of EU withdrawal was recognised as a priority. It was a very live issue, and there had been engagement at a political level and with partners about the consequences.

In response to a question about the Council's committee structure, Mr Corrigan said that it had been felt that many of the Council's committees overlapped and that there was scope to reduce them while still having the same governance framework. This would save time for members and staff. The Chief Executive added that she would take this forward in terms of looking at Committee business, and pointed out that efforts had been made to ensure that business coming forward to Committees was for decision.

It was noted that in some other areas, councils and their partners had just one unified plan for all key priorities and outcomes. The East Ayrshire plan was an example of good practice, and something the Council should consider. The Chief Executive advised that the Council's Corporate Plan was at its midway point for review, and there was a need for more alignment between the Corporate Plan, the Partnership Plan, and directorate plans. It was important that any delivery plans supported delivery, but there would always be business of the Council that would exist regardless of partnership activity. Therefore, it was important to ensure that all priorities were linked and mapped.

It was questioned if it was felt that education costs were high locally in relation to outcomes, and Mr Kenny said this was not something that had been looked at in sufficient detail. However, it had been demonstrated in other areas that councils that had fundamentally changed delivery could demonstrate improved outcomes. He went on to speak about integration joint boards (IJBs), and advised that no other local authority had made significant progress in bringing both budgets together. In due course, it was expected that money would be taken from acute services and moved to community services and used for early intervention. This remained a challenge for all local authorities, but it would make a big difference in terms of outcomes. In response to a question, he said that he could see no reason in principle why the Scottish Government could not just make one direct payment to local authorities and health boards, but this was something that was outwith the control of both.

The Director – Community Health and Social Care Services advised that there were some local issues with the IJB, and that the financial pressures in Shetland were acute. The health and care system in Shetland was a small system that was very intertwined, and the budgetary pressures mirrored what was going on in the Council and the NHS. Apart from the financial pressures, the performance of the IJB locally was good, but it was anticipated that the NHS would run out of money this year, putting the IJB in a precarious position.

The Chief Executive added that the IJB's outcomes had been excellent, and integration was working well with frontline services. However, it had to be acknowledged that the delivery of health and care services in Shetland did cost more. This raised the question of whether public services were being adequately funded, and if resources were going to the right places like early intervention and prevention.

In response to a question, Mr Horrigan confirmed that a review of Council minutes of meetings had identified that there was duplication in certain areas. This took up a lot of management and Members' time, and did not necessarily lead to better governance. It had been suggested that a review be carried out, and this had been accepted.

The Director of Corporate Services advised that the Council's standing orders and its framework were routinely reviewed, and a commitment had been made to ensure that reports presented were for decision. There was a need to tidy up on ensuring that reports were presented only once, and performance management and reporting would also be looked at.

In response to a question, Mr Kenny advised that auditors were required to be mindful of specific local characteristics, but that full cognisance of this was something that was taken account of in the best value review reports.

Concern was expressed that the increased costs of island allowance and pay settlements would add to the wage bill, meaning that there would be an effect on services.

Members commented positively on the report, and welcomed that officers would be considering the points that had been raised.

The Chair thanked staff for their work over the last year and all those involved in the production of the report, and commented positively on the improvements that had been made over recent years. He went on to say he would welcome input from Deloitte LLP at Audit Committee meetings. While he accepted it would be a costly exercise for staff to attend in person, it would be useful if there could be a video link for Committee meetings. Mr Kenny said that he would take this request on board.

## Decision:

The Committee:

- NOTED the findings of the 2017/18 audit as contained in the external auditor's annual report at Appendix 1
- NOTED the agreed Action Plan as outlined in the Annual Report
- CONSIDERED a verbal report by the external auditor
- CONSIDERED the audited Annual Accounts for 2017/18 (Appendix 2) for Shetland Islands Council
- CONSIDERED the audited Annual Accounts for 2017/18 (Appendix 3) for Zetland Educational Trust

## 16/18 Annual Audit Report on the 2017/18 Audit - Shetland Islands Council Pension Fund

The Committee considered a report by the Executive Manager – Finance (F-073-18-F) which set out the findings of the 2017/18 audit as contained in the external auditor's Annual Report.

The Team Leader – Accountancy advised that an unmodified opinion had been received.

Ms Peters outlined the key messages in the report, advising that one significant area of risk – management override of controls - and two

areas of audit focus – accuracy of contributions paid to the Fund and valuation of investments – had been considered. The result of the audit control testing had been satisfactory and no material misstatements had been identified. Three instances of late payment had been noted, but there were no other issues. There was a disclosure deficiency in note 11a of the financial statements, whereby the Schroder Liquidity Fund should be disclosed under "Pooled Investment Vehicle" rather than "Cash Income", but this was not material and had no effect on the audit opinion.

The Chair again passed on his thanks to all staff involved.

#### Decision:

The Committee:

- NOTED the findings of the 2017/18 audit as contained in the external auditor's Annual Report
- APPROVED the audited Annual Accounts for 2017/18 for Shetland Islands Council Pension Fund for signature

The meeting concluded at 11.45am.

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Chair



Meeting(s):	Audit Committee	13 December 2018	
Report Title:	Six - monthly Internal Audit Progress Report 2018/19		
Reference	IA-26-18-F		
Number:			
Author /	Crawford McIntyre – Executive Manager – A	udit, Risk &	
Job Title:	Improvement		

## **1.0 Decisions / Action required:**

1.1 That the Audit Committee NOTE the contents of the six monthly report and COMMENT accordingly.

# 2.0 High Level Summary:

2.1 The report presents the Audit Committee with details of progress made to date against the Audit Plan approved for 2018/19. It also highlights the main issues identified during Internal Audit assignments.

## 3.0 Corporate Priorities and Joint Working:

3.1 This report, which provides an update on audit activity, contributes to improving the arrangements for Member engagement in monitoring Council performance and contributes to high standards of governance, excellent financial management arrangements and working in a more effective way.

# 4.0 Key Issues:

- 4.1 Satisfactory progress is being made against the 2018/19 Internal Audit Plan. It is anticipated that 90% of the plan will be completed by the financial year end.
- 4.2 Main issues identified are referred to in Appendix 1.
- 4.3 Quarterly reports are provided to Directors highlighting if agreed actions have passed their agreed implementation date. These then become the Director's responsibility to progress. Any ongoing lack of progress is reported to the Chief Executive and if necessary would then be reported to Audit Committee.
- 4.4 Directors have also been advised of actions recorded as completed and should ensure they are content these been resolved and no further action is required.
- 4.5 At June's Audit Committee, Members requested confirmation in relation to progress for issues identified at Train Shetland Short Courses, a Grants review and outstanding follow up issues in relation to adoption allowances and recruitment. I requested an update on progress from responsible officers and have received confirmation these matters are substantially complete. The one

outstanding matter is the Adoption Allowance Policy which has now been reviewed and will be reported in the next cycle.

# 5.0 Exempt and/or confidential information:

5.1 None

6.0 Implications :			
6.1 Service Users, Patients and Communities:	The Council must ensure best value in the delivery of services. The work of Internal Audit and the Audit Committee can provide assurance in this regard.		
6.2 Human Resources and Organisational Development:	Some of the work undertaken in 2018/19 has related to HR matters with any key issues highlighted in Appendix 1		
6.3 Equality, Diversity and Human Rights:	None arising directly from this report.		
6.4 Legal:	The Local Authority Accounts (Scotland) Regulations 2014 make it a statutory requirement for a local authority to operate a professional objective internal auditing service. Section 95 of the Local Government (Scotland) Act 1973 specifies that all Scottish Councils are required to have in place arrangements for ensuring propriety, regularity and best value in their stewardship of public funds.		
6.5 Finance:	The work of internal audit contributes towards effective financial stewardship within Shetland Islands Council.		
6.6 Assets and Property:	None arising directly from this report.		
6.7 ICT and new technologies:	There is provision within the audit plan to undertake IT audit work.		
6.8 Environmental:	None arising directly from this report.		
6.9 Risk Management:	Whilst no specific risk can be attributed to this report, Internal Audit facilitates reduction of risks identified as a result of work undertaken. This can only be the case if management act as per agreed actions plans to deal with issues identified by Internal Audit.		
6.10 Policy and Delegated Authority:	The Audit Committee remit includes consideration of audit matters and to oversee and review action taken on audit activity.		
6.11 Previously considered by:	None.	N/A	

## **Contact Details:**

Crawford McIntyre Executive Manager – Audit, Risk & Improvement <u>Crawford.mcintyre@shetland.gov.uk</u> 27 November 2018

# Appendices:

Appendix 1 – Six monthly progress report 2018/19

Background Documents: None

Audit	Auditee	Progress Report / Key Audit Issues
Roads including Scord Quarry	Executive Manager - Roads	Scheduled for 4 <sup>th</sup> quarter.
Hostel	Team Leader – Halls of Residence	Report is drafted and with the auditee for comment prior to release. No significant issues identified.
HR / Health & Safety		Whilst no findings were considered key during the course of the audit there was a number of issues raised. The issues identified relate to: personal files and the incorrect saving, archiving and retention of information; the administration of the Childcare Voucher and Cycle2work Scheme; the Learning Plan & Commitment Form and some of the application requests to complete a qualification have been processed without appropriate completion. In addition, there are several Human Resources policies on the Intranet that have passed the review date stated on the policy and one observation was raised in relation to the monitoring of trends by the Health & Safety section.
Self Directed Support – Equivalency Model	tbc	Delayed due to external work being undertaken. Scheduled for 4 <sup>th</sup> quarter.
Rents / Recovery / Local Taxation	Team Leader - Revenues	There were no significant areas of concern found during this audit. However, a few of the policies and procedures in use by the section continue to require revision. This issue was identified during two previous audits.
Insurance	Team Leader - Legal	Scheduled for 4 <sup>th</sup> quarter.

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# Shetland Islands Council Internal Audit 6 Monthly Progress Report to Council Members 2018/19

Investigations / Reviews	Reported to:	
Credits - Shetland College	Acting College Principal – Shetland College	Report issued.
Hardship Fund – Shetland College	Acting College Principal – Shetland College	Report issued.
LEADER Funding	Executive Manager – Economic Development	Report issued.
Performance Indicators	Internal	Work undertaken. Some minor issues identified and being resolved.
Data Protection & Retention & Destruction	tbc	Work in conjunction with Team Leader – Administration.
Flexitime / Annual Leave / TOIL	Executive Manager – Human Resources	Draft report currently with Executive Manager – Human Resources. It is however evident that there is non-compliance with policy requirements.
i-phones / i-pads	Director - Corporate Services	<ul> <li>The following audit issues were identified during the course of this review:</li> <li>there is no policy in place covering the allocation of mobile devices, approved handsets and renewal requirements leading to a less than transparent device allocation process.</li> <li>two devices allocated to a former employee cannot be located</li> <li>the asset disposal procedure is not being followed as service areas are apparently disposing of their own equipment</li> <li>there is a lack of procedural documentation as to how the Vodafone Technology Fund should be used</li> <li>it is possible personal data usage is unnecessarily increasing costs to the Council.</li> <li>The Director - Corporate Services has advised this has been discussed at CMT and it was recognised that it is a wider issue and applies equally to a range of equipment and other commodities across</li> </ul>

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# Shetland Islands Council Internal Audit 6 Monthly Progress Report to Council Members 2018/19

		the Council. CMT agreed to develop a process whereby the relevant service area identifies a standard product that is then procured routinely to meet identified business needs and that any exceptions to this would be justified through a Business Case. This will be taken forward as part of the Commissioning and Procurement Work Stream in the Business Transformation Programme.
Disaster Recovery & Business Continuity (joint piece of work with risk management)	Resilience Advisor	Work being finalised and report to be drafted. Anticipated issue date of January 2019.
Personal development plans	Executive Manager – Human Resources	Work being finalised and report to be drafted. Anticipated issue date of January 2019.
Travel policy	CMT or Executive Manager - Executive	Work commenced November 2018.
IR35 Tax legislation	СМТ	Scheduled for 4 <sup>th</sup> quarter.
Surprise cash checks	Executive Manager - Finance	Ongoing throughout financial year. No significant issues to date.
Telematics	Executive Manager – Estate Operations	Scheduled for 4 <sup>th</sup> quarter.
Change management	Executive Manager - ICT	Scheduled for 4 <sup>th</sup> quarter.
SLAs with 3 <sup>rd</sup> parties	Executive Manager - ICT	Scheduled for 4 <sup>th</sup> quarter.
Dundee Council fraud controls review. BACS and user access levels	Executive Manager - Finance	Work being finalised and report drafted for issue in December 2018. Some control issues identified.
Systems access	Various	Ongoing within service audits. No issues identified to date.

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# Shetland Islands Council Internal Audit 6 Monthly Progress Report to Council Members 2018/19

Follow up Audit monitoring	СМТ	Ongoing commenced 3 <sup>rd</sup> quarter.
Integration Joint Board	Integration Joint Board	Scheduled for 4 <sup>th</sup> quarter.

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Appendix1 1819 6monthlyreport





Meeting(s):	Audit Committee Policy & Resources Committee Shetland Islands Council	13 December 2018 19 December 2018 19 December 2018
Report Title:	External Audit Annual Report 2017/18 Update on Recommendations	
Reference Number:	CRP-21-18-F	
Author / Job Title:	Christine Ferguson, Director of Corporate Services	

#### **1.0** Decisions / Action required:

#### 1.1 That the Council's Audit Committee:

- 1. CONSIDERS the information presented in this report and in the appendices attached below;
- 2. ADVISES the Director of Corporate Services of any additional information required in order for the Committee to be able to provide assurance to the Council regarding the issues covered in this report; and
- 3. ADVISES Policy and Resources Committee and the Council of the Committee's views in this regard

#### 1.2 That the Policy & Resources Committee

- 1. CONSIDERS the information presented in this report, in the appendices attached below and the views of the Council's Audit Committee in this regard; and
- 2. ADVISES the Council accordingly.
- 1.3 That the Council
  - 1. CONSIDERS the information presented in this report, in the appendices attached and the views of the Committees in this regard.

#### 2.0 High Level Summary:

2.1 The audited Annual Accounts 2017/18 for Shetland Islands Council were approved by the Council on 19 September 2018. The Council's external auditor, Deloitte LLP, also presented their Annual Audit Report 2017/18 to the Council on 19 September 2018 confirming their unmodified opinion on the accounts. (Min Ref SIC 57/18).

- 2.2 The Annual Audit Report included an Action Plan containing a number of recommendations for improvement and a copy of the Action Plan is attached at Appendix 1. The Council approved the Action Plan noting the management responses to the recommendations (Min Ref SIC 57/18).
- 2.3 An update on progress made to address each recommendation is included in Appendix 2.
- 2.4 Many of the recommendations are being addressed by the planned activities in the Council's Business Transformation Programme (BTP), which is the subject of a separate report on the Policy and Resources Committee agenda.

#### 3.0 Corporate Priorities and Joint Working:

- 3.1 The preparation and presentation of the Audited Annual Accounts is a key element of the Council's overall governance and reporting arrangements.
- 3.2 The Council has a duty to ensure Best Value across all its activities. The Annual Audit Report makes a number of recommendations in this regard.

#### 4.0 Key Issues:

- 4.1 The Annual Audit Report summarises Deloitte's findings and conclusions in relation to:
  - The audit of the financial statements;
  - Consideration of the four audit dimensions -
    - Financial sustainability
    - Financial Management
    - Governance and transparency
    - Value for money; and
  - Best Value.
- 4.2 Deloitte LLP's findings confirm their unmodified opinion of the Council's annual accounts.
- 4.3 Deloitte's detailed findings are presented in their Annual Audit Report, which was presented to the Council on 19 September 2018. The Annual Audit Report includes an Action Plan comprising a number of recommendations for improvement categorised using the four audit dimensions listed in paragraph 4.1 above.
- 4.4 The recommendations reflect actions from the 2016/17 Action Plan where the recommendations have not been fully implemented, for example with regard to aligning the Council's corporate and strategic plans with the Shetland Partnership Plan.
- 4.5 The Action Plan is included below at Appendix 1. Following discussions with the Chief Executive and senior managers, the updates on the recommendations at Appendix 2 show:
  - Changes in the named responsible officer reflecting the delegation and / or reassignment of responsibility;
  - Links to the relevant work streams in the Business Transformation Programme; and
  - Progress in completing the management responses.

# 5.0 Exempt and/or confidential information:

None

6.0 Implications :	
6.1 Service Users, Patients and Communities:	Service users and their communities have an expectation that the Council will make best use of resources while continuing to deliver high quality services. The proposals in this report will support the work of the Council and maintain a focus on Best Value.
6.2 Human Resources and Organisational Development:	None arising directly from this report.
6.3 Equality, Diversity and Human Rights:	None arising directly from this report.
6.4 Legal:	The Council has a duty of Best Value. The Annual Audit Report and Action Plan provide important information and recommendations in this regard.
6.5 Finance:	The pressure on public sector finance is increasing. The Council's Medium Term Financial Plan has challenging targets for a reduction in spend over the lifetime of this Council The level of change required to meet the Council's targets is significant and Deloitte's report and Action Plan reflect this and the need for the pace of change to increase in order to secure a sustainable future for the level of services that the community require.
6.6 Assets and Property:	There are no assets and property implications arising directly from this report. The specific recommendation in the Action Plan with regard to valuations is being addressed following the successful recruitment to vacant posts in Corporate Services.
6.7 ICT and new technologies:	There are no ICT implications arising directly from this report.
6.8 Environmental:	There are no environmental implications arising directly from this report.
6.9 Risk Management:	There is a risk that the recommendations in the Action Plan will not be followed through, however, there will be regular updates to CMT so that progress can be monitored.

6.10 Policy and Delegated Authority:	The remit of the Council's Audit Committee includes consideration of audit matters; overseeing and reviewing any actions taken in relation to audit activity and providing assurance to the Council in this regard. Policy and Resources Committee Shetland Islands Council	3
Previously considered by:	N/A	

#### **Contact Details:**

Christine Ferguson, Director of Corporate Services, <u>christine.ferguson@shetland.gov.uk</u> 6 December 2018

## Appendices

Appendix 1:Deloitte's Annual Audit Action Plan 2017/18Appendix 2Annual Audit 2017/18 Action Plan – progress update

Area	Recommendation	Management Response	Responsible person	Target Date	Priority
Valuation of property assets	The Council should ensure that the post of Valuer, independent of the Team Leader of Estates and Assets, is filled for 2018/19 and that sufficient segregation of duties exist between the person carrying out the valuation of property assets and the person carrying out the technical review of that work. (Refer to page 15 for details)	Management have confirmed that the post has been filled for 2018/19.	Executive Manager – Capital Programmes	31 December 2018	High
<i>Financial</i> <i>Sustainability:</i> Workforce planning	The Council should develop a Council-wide workforce plan. This should include details on succession planning, recruitment and retentions. (Refer to page 30 for details)	The Council has confirmed that a facilitated session on workforce planning is to be held with the senior management team in September 2018.	Executive Manager – HR	31 December 2019	High
<i>Financial</i> <i>Sustainability:</i> Savings target	Additional work needs to be done to determine the feasibility of the Council savings target of 3.4% across the board and how these savings will be delivered. Business Transformation and Service Redesign projects need to include clear targets and milestones against which to measure performance. In addition, progress on these projects and against reports in general should be clearly reported to Members as part of the quarterly monitoring reports. (Refer to page 26 for details)	Management has confirmed the Business Transformation and Service Redesign projects are to continue to be reported regularly to monitor and measure performance. Members had been asked where focus and priorities should be in the medium term and management will continue to work with members to deliver these projects.	Executive Manager – Finance	31 March 2019	High

Kecomr	Kecommendations for improvement (continued)	ent (continued)			
Area	Recommendation	Management Response	Responsible person	Target Date	Priority
<i>Financial</i> <i>Sustainability:</i> Transformation programme	The Council needs to consider how it delivers services as a whole through a single, unified transformation programme which includes a medium-term plan for addressing the funding gap, rather than taking an ad- hoc approach to transformation. This must involve a high level of community and Member engagement given the nature of services in Shetland. The Council is in the fortunate position of having a high level of reserves and should use the existence of this buffer' to take the necessary steps to change its service delivery model so that it is fit for the future given anticipated demographic and financial changes. The Council must further consider the infrastructure in place to deliver such a programme, including significant Member involvement, a PMO, its change management approach and access to relevant tools and templates to assess performance. (Refer to page 26 for details)	The Policy and Resources Committee receives updates on the Business Transformation and Service Redesign programmes quarterly. The programmes are linked and seen as inter-dependent rather than as one programme. The programmes and individual projects are managed using PRINCE2 methodologies. There are Sounding Boards for each programme with elected members as core members. The Corporate Management Team regularly reviews performance and savings targets. The Council is currently exploring ways of providing additional staffing resources to take forward projects using Spend to Save and Service Change budgets established for this purpose.	Director – Corporate Services	31 March 2019	H Hg
<i>Value for</i> <i>Money:</i> Local government benchmarking	The Council should consider its priority areas compared with it's areas of poor performance in the LGBF and compare what is being carried out locally with what is being done at other Councils which sit at the higher end of the scale. The Council has far greater resources available to it than other Councils nationally, and should have the ability to carry out the necessary changes to improve performance in the areas which are historically poor performing. (Refer to page 42 for details)	LGBF data is reported to the Council and functional Committees. One of the priority areas in the Service Redesign Programme is the consideration of "outliers" where the Council's LGBF data is at odds with similar Council's data this includes fully understanding the data and whether the service outcomes being delivered explain the difference in Shetland's data.	chief Executive	31 March 2019	Hgi H

Recommendations for improvement (continued) Action plan

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Recomi	Recommendations for improvement (continued)	(continued)			
Area	Recommendation	Management Response	Responsible person	Target Date	Priority
<i>Financial</i> <i>Sustainability:</i> Long-term financial planning	In line with best practice, the Long-Term Financial Plan should include additional detail on how the Council can continue to provide services and deliver outcomes in line with its current and anticipated objectives, given anticipated longer-term demographic and technological changes. This should include a long-term capital plan (with this clearly linked to the Business Transformation Programme). The Council should also consider at the next revision of the LTFP whether community engagement would result in better information for Members on the longer-term aspirations and expectations of the community (in line with best practice), as we have noted that there was no community engagement in the development of the current LTFP.	The current LTFP covers a 35-year period to 2050. Work on the next iteration of the LTFP is expected to commence in 2019/20 and community engagement will be considered as part of this process.	Executive Manager - Finance	31 August 2019	High
	(Kerer to page 28 and 29 for details)				
<i>Governance &amp; Transparency:</i> Health and social care integration	There is a need to improve integration of the IJB budget, rather than viewing it as two separate budgets from the Council and NHS. Steps also need to be taken to close the funding gap at the IJB. Given the lessons learned in the previous number of years, the Council (in conjunction with the NHS) should consider reviewing the Integration Scheme to ensure it is fit for purpose. Separately, the Council also needs to consider whether its internal mechanisms for identifying disputes at an early stage and implementing appropriate remedies are sufficient. We have also found that there is scope for the governance arrangements between the Council and IJB to be improved to ensure that the respective roles and responsibilities are clear. (Refer to page 38 for details)	Work has commenced on a self-evaluation of the IJB's governance framework and production of a Code of Corporate Governance. This evaluation will consider the recommendations made, including the need for a review of the Integration Scheme and its supporting governance and reporting arrangements.	Executive Manager – Governance & Law	31 March 2019	High
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Action plan

Kecomm	Recommendations for improvement (continued)	continued)		
Area	Recommendation	Respor Management Response person	Responsible Target person Date	get e Priority
	The Council should adopt a priority-based approach to budget setting, whereby resources are focused on the Council's priority areas. Applying a 4.5% savings target across the board (a 'salami slice' approach) is difficult to put into practice and not achievable in the long term, is vague in how savings will actually be achieved and does not protect priority areas.			
<i>Financial</i> <i>Management:</i> Budget setting	The Council should carry out self-evaluation on completion of projects, to confirm whether the project achieved its stated aims, delivered value for money, and how it performed against budget (in terms of cost and time).	Management recognise the difficulty with this approach and promotes that a more selective approach in line with Council priorities is the way forward.	utive 31 iger – March ice 2019	ch High 9
	As highlighted in 'Best Value' audits conducted at other councils, the Council needs to demonstrate how its actions actually make a difference to the lives of residents - the Council should ensure such a section is included on any post-completion evaluation of projects.			
	(Refer to page 29 and 32 for details)			
Value for Money:	The Annual Performance Report should be clearly linked to the Council's strategic priorities and the Partnership Plan, with appropriate analysis given - especially in areas of poor performance (including the impact this has on achievability of the objective and remedial work taken).	A recent Council Customer First survey asked the public for views on how the Council provides performance information. Executive Services will Manager –		
Performance reporting	The Council also needs to reconsider how the report is presented in future years to ensure that the message presented to the public is fair and balanced.	ith n	utive March ces 2019	High 0
	(Refer to page 41 for details)	into account in producing the next annual public performance report.		

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Action plan
Recommendations for improvement (continued)

Recomm	Recommendations for im	improvement (continued)	(panu		
Area	Recommendation	Management Response	Responsible person	Target Date Priority	iority
<i>Financial</i> <i>Management:</i> Reporting calendar	The Council should reconsider its reporting calendar for reporting to Committee and Council, narrowing the gap between the time the monitoring reports are prepared and when they are presented to Members. We also recommend that the council consider reporting on a more risk-based approach, with higher risk areas being reported more regularly and lower risk areas less frequently. (Refer to page 32 for details)	Work is due to commence on the reporting calendar for 2019/20. This will take account of the recommendations made in relation to performance and financial reporting timescales, alongside the needs of other business and reporting requirements and timescales.	Executive Manager – Governance & Law	31 March Me	Medium
<i>Governance &amp; Transparency:</i> Partnership planning	As the Council is currently refreshing the Council Plan, we recommend that it is made clear within the Council Plan how the strategic priorities and plans of the Council align with and help achieve the priorities in the Partnership Plan. Further, it is important that comprehensive delivery plans are developed in the near future to ensure that the aims of the Partnership Plan are achieved. These delivery plans need to include measurable milestones to allow monitoring of performance. (Refer to page 36 for details)	The Shetland Partnership is commencing the development of delivery plans. The Partnership is also developing the governance structure to ensure the plans are monitored against the milestones for changing individual and community outcomes. The Council's Corporate Plan halfway review is being reported to the Council in September. Directorate Performance reports now refer to both the Corporate Plan performance and the Directorate's links to the partnership plan. This will be made clearer in the revised Directorate plans developed as part of the budget preparation process between September 2018- February 2019.	Chief Executive	31 March Mc 2019	Medium

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Kecom	Recommendations for impr	improvement (continued)			
Area	Recommendation	Management Response	Responsible person	Target Date	Priority
<i>Governance &amp;</i> <i>Transparency:</i> Committee framework	The Council should consider rationalising its Committee structure to ensure that there are enough Committees to provide effective governance and scrutiny, but no more than that as additional Committees require additional Member and management time and detract from time which can be spent elsewhere. As part of this rationalisation, the Council should consider if the responsibilities of any Committees can be merged to reduce the number of Committees whilst maintaining the overall responsibilities, given that this will reduce the administrative time in preparing papers for and attending differing Committees without the loss of any scrutiny. (Refer to page 36 for details)	Work has commenced on a self-evaluation of the Council's governance framework. This evaluation will consider the recommendations made, recognising the need to reduce Member and management time at meetings, but will balance this with the overall need to ensure the decision-making framework supports sound and effective corporate governance.	Executive Manager – Governance & Law	31 March 2019	Medium
<i>Governance &amp; Transparency:</i> Performance monitoring	Performance monitoring reports should give more qualitative descriptions, which highlight and draw out what the challenges are. Further, although performance reports are generally sufficiently detailed, they should include comparative information by benchmarking to other Councils. (Refer to page 37 for details)	Benchmarking data is already reported as part of Performance reports- APSE reports, LGBF, audit reports. Performance Management is a key strand in the Business Transformation Programme and this issues will be picked up by targeted work during the next 6 months.	Chief Executive	31 March 2019	Medium

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Date Priority	n 2019 Medium	2019 Medium
ie Target Date	31 March 2019	31 March 2019
Responsible person	Executive Manager – Finance	ر Chief Executive
Management Response	Management note that there is a Council desire to improve engagement with the community, with Members considered to be on board, however there are currently capacity issues in making this the highest priority. As and when services are reviewed, the relevance of community consultation will be considered.	Participation is a key strand in in the Partnership Plan and the Corporate Plan which are focused on Community Empowerment. A number of initiatives have been developed to enhance participation, including the "Voices for Equity" mentoring scheme and promotion of Community Council roles through a film and publicity programme. The Council supports Participatory Budgeting. Opportunities for community engagement are built into the Service redesign projects. The Council continues to explore the appropriate balance between participatory and representative democracy in its decision making
Recommendation	The Council is not currently on track to meet the 1% target for 2020 set by the Scottish Government. More emphasis needs to be placed on this area in 2018/19 to identify areas where participatory budgeting can be improved in order to achieve, or exceed, the national target by 2020. (Refer to page 39 for details)	Given the findings in the Partnership Plan - that 41% of residents want to be more involved in decision making, while only 27% feel they can currently influence local decisions - there is scope for improvement in community engagement. This is a new way of delivering local government and will require a change in mindset from Members and management to allow the community to drive decisions, rather than the Council. (Refer to page 39 for details)
Area	Value for Money: Participatory budgeting	<i>Governance &amp; Transparency:</i> Community engagement

# **External Audit - List of Audit Actions**



# Generated on: 03 December 2018

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Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP01 Valuation of property assets	The Council should ensure that the post of Valuer, independent of the Team Leader of Estate and Assets, is filled for 2018/19 and that sufficient	Management have confirmed the post has been filled for 2018/19.		High	29-Nov-2018
Lead	segregation of duties exist between the person carrying out the valuation		30-Dec-2018	Progress	Latest Update
Robert Sinclair	of property assets and the person carrying out the technical review of that work.			0%	Posts filled and work is in hand
Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP02 Financial sustainability: Workforce Planning	The Council should develop a Council- wide workforce plan. This should include details on succession planning, recruitment and retentions.	facilitated session on workforce		High	03-Dec-2018
Lead			31-Dec-2019	Progress	Latest Update
Denise Bell			01-000 2019	25%	Following the facilitated session in September, HR staff are working with management teams across the Council to develop service specific and strategic plans to meet workforce needs into the future.

Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP03 Financial sustainability: Savings Target	savings target of 3.4% across the board and how these savings will be delivered. Business transformation	Members had been asked where focus and priorities	-	High	03-Dec-2018
Lead	and Service Redesign projects need to include clear targets and milestones			Progress	Latest Update
Jamie Manson	against which to measure performance. In addition, progress on these projects and against savings targets in general should be clearly reported to Members as part of the quarterly monitoring reports.		31-Mar-2019	25%	On-going The BTP and SRP have been refreshed and used as part of the background to seminars with Members on budget setting and sustainability. BTP and SRP updates will be reported to Policy and Resources Committee in December 2018.
Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP04 Financial Sustainability: Transformatio n programme	The Council needs to consider how it delivers services as a whole through a single, unified transformation programme which includes a medium- term plan for addressing the funding	The Policy and Resources	Target Date	High	29-Nov-2018
Lead	gap, rather than taking an ad-hoc approach to transformation. This must	programmes are linked and seen as inter-dependent rather		Progress	Latest Update
Christine Ferguson	involve a high level of community and Member engagement given the nature of services in Shetland. The Council is in the fortunate position of having a high level of reserves and should use the existence of this "buffer" to take the necessary steps to change its service delivery model so that it is fit for the future given anticipated demographic and financial changes. The Council must further consider the infrastructure in place to deliver such a programme, including significant Member, a PMO, its change management approach and access to relevant tools and templates to assess performance.	than as one programme. The programmes and individual projects are managed using PRINCE2 methodologies. There are Sounding Boards for each programme with elected Members as core members. The Corporate Management Team regularly reviews performance and savings targets. The Council is currently	31-Mar-2019	20%	PMO established in Corporate Services through the Director's office. Graduate Placement Scheme due to go live in January 2019 together with secondments and backfill to resource the programme using Spend to Save and Service Change budgets.

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Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
Government	The Council should consider its priority areas compared with its areas of poor performance in the LGBF and compare what is being carried out locally with what is being done at other	Council and functional Committees. One of the priority areas in the Service Redesign Programme is the consideration		High	29-Nov-2018
Lead				Progress	Latest Update
Christine Ferguson	resources available to it than other Councils nationally, and should have the ability to carry out the necessary changes to improve performance in the areas which are historically poor performing.	similar Council's data this includes fully understanding the data and whether the service outcomes being delivered explain the difference in Shetland's data.	31-Mar-2019	20%	Comparisons for high level outcomes are in the new Shetland Partnership Plan and will feature in SIC plans and strategies. The BTP workstreams on Commissioning & Procurement, Performance Management & Reporting and Information Governance will establish systems and practices that use comparative data to inform decisions ensuring best value outcomes delivery.
Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP06 Financial Sustainability: Long-term financial planning	In line with best practice, the Long- Term Financial Plan should include additional detail on how the Council can continue to provide services and deliver outcomes in line with its current and anticipated objectives, given	community engagement will be		High	29-Nov-2018
Lead	anticipated longer-term demographic and technological changes. This	considered as part of this process.		Progress	Latest Update
Jamie Manson	should include a long-term capital plan (with this clearly linked to the Business Transformation Programme). The Council should also consider at the next revision of the LTFP whether community engagement would result in better information for Members on the longer-term aspirations and expectations of the community (in line with best practice), as we have noted that there was no community		31-Aug-2019	10%	Participation is a priority in community planning. Community Choices project is established, looking at including the scope of participatory budgeting beyond the Scottish Government target looking to the long term and Shetland Partnership outcomes and targets.
	engagement in the development of the current LTFP.				

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Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP07 Governance and Transparency: Health and social care integration	be taken to close the funding gap at the IJB. Given the lessons learned in the previous number of years, the	Work has commenced on a self- evaluation of the IJB's governance framework and production of a Code of Corporate Governance. This evaluation will consider the recommendations made,		High	03-Dec-2018
Lead	Council (in conjunction with the NHS) should consider reviewing the	including the need for a review of the Integration Scheme and		Progress	Latest Update
Jan-Robert Riise	Integration Scheme to ensure it is fit for purpose. Separately, the Council also needs to consider whether its internal mechanisms for identifying disputes at an early stage and implementing appropriate remedies are sufficient. We have also found that there is scope for the governance arrangements between the Council and IJB to be improved to ensure that the respective roles and responsibilities are clear.		31-Mar-2019	10%	The Council is contributing to the RoLG at national level. Development session for the IJB and meetings of Liaison Group will discuss the challenges and opportunities. The Local Partnership Finance Team will continue to work on simplifying joint budget management.

Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP08 Financial management: Budget setting	The Council should adopt a priority- based approach to budget setting, whereby resources are focused on the Council's priority areas. Applying a	more selective approach in line		High	03-Dec-2018
Lead	4.5% savings target across the board (a 'salami slice' approach) is difficult to	with Council priorities is the way forward. Evaluation on		Progress	Latest Update
Christine Ferguson	put into practice and not achievable in the long term, is vague in how savings will actually be achieved and does not protect priority areas. The Council should carry out self-evaluation on completion of projects, to confirm whether the project achieved its stated aims, delivered value for money, and how it performed against budget (in terms of cost and time). As highlighted in 'Best Value' audits conducted at other councils, the Council needs to demonstrate how its actions actually make a difference to the lives of residents -the Council should ensure such a section is included on any post- completion evaluation of projects.	completion of projects is an integral part of the Building Better Business Cases methodology being applied to the Service Redesign programme.	31-Mar-2019	20%	Evaluation of performance on outcomes is a key area of work for the Shetland Partnership. Review and monitoring are key elements in the Commissioning and Procurement cycle. This work will be taken forward by Workstreams 2 and 9 in the BTP; Commissioning & Procurement Framework and Performance Management Reporting respectively.
Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP09 Value for Money: Performance reporting	The Annual Performance Report should be clearly linked to the Council's strategic priorities and the Partnership Plan, with appropriate analysis given - especially in areas of	A recent Council Customer First survey asked the public for views on how the Council provides performance information. Executive Services		High	29-Nov-2018
Lead	poor performance (including the impact this has on achievability of the	will ensure that feedback from that exercise, together with the		Progress	Latest Update
Christine Ferguson	objective and remedial work taken). The Council also needs to reconsider how the report is presented in future years to ensure that the message presented to the public is fair and balanced.	recommendations in this Action Plan, is taken into account in producing the next annual public performance report.	31-Mar-2019	30%	Performance Management and Reporting is the theme of BTP workstream 9. The Review report being prepared by Executive Services is one aspect of performance reporting and will inform work in this area.

Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP10 Financial Management: Reporting calendar	reporting calendar for reporting to Committee and Council, narrowing the gap between the time the monitoring reports are prepared and when they	Work is due to commence on the reporting calendar for 2019/20. This will take account of the recommendations made in relation to performance and		Medium	03-Dec-2018
Lead	are presented to Members. We also recommend that the Council consider	financial reporting timescales, alongside the needs of other		Progress	Latest Update
Jan-Robert Riise	recommend that the Council consider reporting on a more risk-based approach, with higher risk areas being reported more regularly and lower risk areas less frequently.	business and reporting requirements and timescales.	31-Mar-2019	60%	The reporting calendar for 2019/20 has been drafted taking account of this recommendation. Risk Management reports are exception based and show priority risk in areas for discussion at Risk Board and are included in the PPMF review.
Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP11 Governance and Transparency: Partnership planning	As the Council is currently refreshing the Council Plan, we recommend that it is made clear within the Council Plan how the strategic priorities and plans of the Council align with and help achieve the priorities in the Partnership	is also developing the governance structure to ensure the plans are monitored against		Medium	03-Dec-2018
Lead	Plan. Further, it is important that	the milestones for changing individual and community		Progress	Latest Update
Christine Ferguson	comprehensive delivery plans are developed in the near future to ensure that the aims of the Partnership Plan are achieved. These delivery plans need to include measurable milestones to allow monitoring of performance.	outcomes. The Council's Corporate Plan halfway review is being reported to the Council in September. Directorate Performance reports now refer to both the Corporate Plan performance and the Directorate's links to the partnership plan. This will be made clearer in the revised Directorate plans developed as part of the budget preparation process between September 2018-February 2019.	31-Mar-2019	20%	PPMF & PPR are features of BTP Workstream 9. This is a shared priority with the other four statutory partners. Work is being taken forward through four shared project teams each taking one of the Shetland Partnership Plan priorities: participation, people, money and place. Work in progress.

Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP12 Governance and Transparency: Committee framework	The Council should consider rationalising its Committee structure to ensure that there are enough Committees to provide effective governance and scrutiny, but no more than that as additional Committees	Work has commenced on a self- evaluation of the Council's governance framework. This evaluation will consider the recommendations made, recognising the need to reduce		Medium	29-Nov-2018
Lead	require additional Member and	Member and management time at meetings, but will balance this		Progress	Latest Update
Jan-Robert Riise	time which can be spent elsewhere. As part of this rationalisation, the Council should consider if the responsibilities of any Committees can be merged to reduce the number of Committees whilst maintaining the overall responsibilities, given that this will reduce the administrative time in preparing papers for and attending differing Committees without the loss of any scrutiny.	vith the overall need to ensure the decision-making framework upports sound and effective	31-Mar-2019	20%	Review of committees planned. Audit Committee self-assessment completed.
Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
Transparency:	Performance monitoring reports should give more qualitative descriptions, which highlight and draw out what the challenges are. Further, although performance reports are	Benchmarking data is already reported as part of Performance reports-APSE reports, LGBF, audit reports. Performance Management is a key strand in		Medium	29-Nov-2018
Lead	should include comparative information by benchmarking to other	the Business Transformation Programme and this issues will	31-Mar-2019	Progress	Latest Update
info		be picked up by targeted work during the next 6 months.		40%	PPMF being reviewed as part of BTP workstream 9. Draft frameworks currently being evaluated.

Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP14 Value for Money: Participatory budgeting	The Council is not currently on track to meet the 1% target for 2020 set by the Scottish Government. More emphasis needs to be placed on this area in 2018/19 to identify areas where	the 1% target for 2020 set by the sh Government. More emphasis to be placed on this area in 19 to identify areas where considered to be on board,		Medium	03-Dec-2018
Lead	participatory budgeting can be improved in order to achieve, or	however there are currently capacity issues in making this	31-Mar-2019	Progress	Latest Update
Jamie Manson	improved in order to achieve, or exceed, the national target by 2020. capacity issues in making this the highest priority. As and when services are reviewed, the relevance of community consultation will be considered.			0%	In hand through change programmes, seeking to involve communities in more than 1% e.g. SRP projects on transport
Code & Area	Recommendation	Management Response	Target Date	Priority	Update Date
AAAP15 Governance & Transparency: Community Engagement	while only 27% feel they can currently influence local decisions -there is	Corporate Plan which are focused on Community Empowerment. A number of		Medium	29-Nov-2018
Lead	scope for improvement in community engagement. This is a new way of	initiatives have been developed to enhance participation,		Progress	Latest Update
Christine Ferguson	delivering local government and will require a change in mindset from Members and management to allow the community to drive decisions, rather than the Council.	including the "Voices for Equity" mentoring scheme and promotion of Community Council roles through a film and publicity programme. The Council supports Participatory Budgeting. Opportunities for community engagement are built into the Service redesign projects. The Council continues to explore the appropriate balance between participatory and representative democracy in its decision making processes.	31-Mar-2019	10%	Participation Priority Delivery Plan is being developed. The Council's Director of Corporate Services is the lead officer for the Shetland Partnership.



Meeting(s):	Audit Committee	13 December 2018
Report Title:	Audit Scotland and other External Audit Re	ports
Reference Number:	IA-28-18-F	
Author / Job Title:	Crawford McIntyre - Executive Manager, Audit, Improvement	Risk and

#### **1.0 Decisions / Action required:**

1.1 That the Audit Committee considers the progress statements provided by Lead Officers in Appendix 1, and make any relevant comments and/or recommendations on the reports / action plans.

#### 2.0 High Level Summary:

- 2.1 This report, presented every second cycle, provides an opportunity for the Audit Committee to consider and monitor progress on any recommended actions resulting from Audit Scotland and External Audit body reports which have been or will be presented to the functional Committees. It also provides an opportunity for the Audit Committee to monitor compliance with the external advisors reports reporting policy and procedures.
- 2.2 The reports produced by the Council's External Auditors and Advisers provide valuable information for Committees and officers throughout the Council.
- 2.3 This report promotes good governance by helping to ensure all external advisers reports are considered by relevant officers and reported to the correct Committee.
- 2.4 It is expected that each report will result in a Council action plan that deals with all the report's recommendations. In the event that no action plan is required, that decision and the report should be reported to the relevant Committee.
- 2.5 Progress against the agreed action plan should be monitored by the relevant Service Committee and the Audit Committee.
- 2.6 It is for the Audit Committee to be satisfied that appropriate and timely action is being taken in relation to Audit Scotland and other external audit reports together with relevant action plans, in accordance with Council Policy.

#### 3.0 Corporate Priorities and Joint Working:

3.1 Our Plan 2016 to 2020 states that, "People who use our services will experience excellent standards of customer care." and

"Our performance as an organisation will be managed effectively, with high standards being applied to the performance of staff and services. Poor performance will be dealt with, and good service performance will be highlighted and shared."

3.2 This report helps to improve the arrangements for Member engagement in monitoring Council performance and contributes to a high standard of governance.

#### 4.0 Key Issues:

- 4.1 Appendix 1 contains a list of the current reports. The lead officer for each report is responsible for the Progress Statement and ensuring that policy deadlines are adhered to. Lead Officers are expected to provide more detail in the progress statements following discussion at Audit Committee on 14 December 2017 (Min. Ref. 13/17).
- 4.2 The Audit Committee is required to monitor the consideration of external audit reports by Committees. The role of the Joint Governance Group includes the provision of advice and support to staff, promotion of best practice in relation to clinical audit activity whilst monitoring, promoting and reporting on clinical audit, patient survey and service improvement for Shetland Health Board and Shetland islands Council.
- 4.3 Some actions are now overdue for completion, but are scheduled to be reported in the new year, these are:

Audit Scotland - The National Fraud Initiative in Scotland 2016/17

Care Inspectorate - Mental Health Community Support Service - Annsbrae House

Audit Scotland - Scotland's Colleges 2018

#### 5.0 Exempt and/or confidential information:

5.1 None.

6.0 Implications :	
6.1 Service Users, Patients and Communities:	This report helps to highlight and monitor that recommended actions advised by the external body are completed. This ensures that our customers are getting the best possible service and that we are committed to improving our services across Shetland.
6.2 Human Resources and Organisational Development:	None arising directly from this report.
6.3 Equality, Diversity and Human Rights:	None.
6.4 Legal:	None arising directly from this report.

6.5 Finance:	None arising directly from this report.						
6.6 Assets and Property:	None arising directly from this report.						
6.7 ICT and new technologies:	None arising directly from this report.						
6.8 Environmental:	None arising directly from this report.						
6.9 Risk Management:	External advisors reports provide useful information on best practice. A failure to deliver effective external engagement, comply with directions or to learn from best practice elsewhere increases the risk of the Council working inefficiently.						
6.10 Policy and Delegated Authority:	As outlined in Section 2.6 of the Council's Scheme of Administration and Delegations, the remit includes " to consider a selection of performance and inspection reports from internal audit, external audit and other relevant agencies". This delegation supports the policy requirement and procedure for presenting External Adviser reports as set out above. It is a matter for the Audit Committee to monitor and ensure compliance with this policy.						
6.11 Previously considered by:	None						

#### **Contact Details:**

Melissa Mullay Performance & Improvement Officer – Audit, Risk & Improvement <u>melissa.mullay@shetland.gov.uk</u> 05 December 2018

Appendices: Appendix 1 – External Advisers Reports - Progress



Generated on: 05 December 2018 12:30

Report Layout: External Advisers to Audit Committee

Rows are sorted by Original Due Date

#### Audit Committee

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Code & Report Title	Description		Dates	Progress Stat	ement	Lead	
EA172 Audit Scotland -	Present report to Policy & Resources Committee and complete action plan (if reqd)	Report Published	16-May-2018	Report was 28th August	presented to Policy and Resources on 2018. No action plan required.		
Improving Quality of Local Authority Annual Accounts - Expenditure and	http://www.audit- scotland.gov.uk/uploads/docs/um/gp_improvi ng_quality_local_authority_expenditure.pdf	Progress Bar	100%			Jamie Manson	
Funding Analysis	Present report	Due Dates	28-Aug-2018	Complete	28-Aug-2018		
Code & Report Title	Description		Dates	Progress Stat	ement	Lead	
EA474 Audit Cootland	Present report to Policy & Resources Committee and complete action plan (if reqd)	Report Published	22-May-2018	Shetland Islands Council currently has no arm's- length organisations. A link was provided in Corporate Services Performance report.			
EA174 Audit Scotland - Councils' use of arm's- length organisations	http://www.audit- scotland.gov.uk/report/councils-use-of-arms- length-organisations	Progress Bar	100%			Crawford McIntyre	
	Present report	Due Dates	28-Aug-2018	Complete	28-Aug-2018		
Code & Report Title	Description		Dates	Progress Statement		Lead	
	Present report to Audit Committee and complete action plan (if reqd)	Report Published	05-Jul-2018	Report due to be presented to Audit Committee in March 2019.			
EA179 Audit Scotland - The National Fraud Initiative in Scotland	http://www.audit- scotland.gov.uk/uploads/docs/report/2018/nr_ 180705_national_fraud_initiative.pdf	Progress Bar	0%			Jamie Manson	
2016/17	Present report	Due Dates	02-Oct-2018	Quarteria		]	
	Complete action Plan	Due Dales	02-Apr-2019	Complete			

**Development Committee** 

Code & Report Title	Descri	ption	Dates		Progress Statement		Lead
	2018 report to Development Committee, and		Report Published		Report will be presented to Shetland College Board on 6th February 2019.		
EA178 Audit Scotland -	where applicabl Link to report: <u><u>scotland.gov.u</u> 180621_scotlan</u>	applicable implement action plan. report: http://www.audit- nd.gov.uk/uploads/docs/report/2018/nr_ 1_scotlands_colleges.pdf	Progress Bar	0%			Willie Shannon
		Present report to Shetland College Board	Due Dates	01-Oct-2018	Complete		
		Complete Action Plan (if reqd)		01-Apr-2019			

#### **Education & Families Committee**

Code & Report Title	Descri	ption		Dates	Progress State	Lead	
			Report Published	29-Aug-2017	place on the	thority Team Improvement Visit took 11 and 12 June 2018 and involved	
EA0138 Education Scotland - North Roe Primary School	Comm	nt report to Education and Families ittee + action plan (if reqd) //education.gov.scot/assets/inspectionr s/northroepsins290817.pdf	Progress Bar	100%	Teachers eng parents. The the quality o developing report was s wider school The Team In school's cap been acceler Given the pristrong sense school and t Primary Scho change and The school is action points Education Sc improvemen carefully by	isting of link QIO and two peer Head gaging with staff, children and visit was very positive, particularly f teaching observed and the focus on each child's literacy and numeracy. A shared with the Head Teacher and community in August 2018. hprovement Visit demonstrated the acity for improvement, which has ated during this academic session. ogress that has been made, and the e of team work that exists within the he wider community, North Roe bol is well placed to embrace further improvement over the coming years. s continuing to take forward the s identified within the 2017 totland inspection in its school t plan. Progress in respect of t priorities have been monitored the Head Teacher in discussion with stakeholders and link QIO.	Audrey Edwards
		Present report	Due Dates	05-Feb-2018	0	02-Oct-2017	
		Action plan		29-Jun-2018	Complete	04-Dec-2018	

Code & Report Title	Descri	ption		Dates	Progress Stat	ement	Lead
	_		Report Published	19-Dec-2017	on 2nd Febr	submitted to the Care Inspectorate uary 2018, detailing how	
EA0146 Care Inspectorate - Children's Residential Services Care Home Service	Present report to Education and Families Committee + action plan (if reqd) http://www.careinspectorate.com/berengCare services/html/reports/getPdfBlob.php?id=294 040		Progress		recommendations will be take forward by the service. Exernal Audit report presented to Education and Families Committee on 5th March 2018.		Jordan Sutherland
					Action plan on track to be completed on target.		
		Present report	Due Dates	05-Mar-2018	Ormalata	05-Mar-2018	
		Action plan		05-Sep-2018	Complete	20-Nov-2018	]
Code & Report Title	Descri	ption		Dates	Progress Statement		Lead
	Committee + action plan (if reqd) https://education.gov.scot/assets/contactorga nisationinspectionreports/shetlandislandseps		Report Published	01-Oct-2018	Report was presented to Education & Families Committee on 04 October 2018. No action plan required.		
Scotland - Self Evaluation			Progress Bar	100%			Rhonda Simpson
		Present Report	Due Dates	01-Oct-2018	Complete	04-Oct-2018	]

Code & Report Title	Description	1		Dates	Progress Stat	ement	Lead
			Report Published	15-Feb-2018	Report prese Committee d	ented to Education and Families on 11th June 2018.	
					Phased imple progress.	ementation of 1140 hours of ELC in	
EA156 Audit Scotland - Early learning and childcare					<ul> <li>5 settings local authori</li> </ul>	now delivering the entitlement – 4 ty and 1 funded provider	
					• 141 childreithese setting	en have access to 1140 hours across gs (25%)	
	committee http://www	port to Education & Families and complete action plan (if reqd) .audit-			• 52% of the hours	ese children are using more than 600	
	<u>scotland.g</u> <u>180215_</u> ea	ov.uk/uploads/docs/report/2018/nr_ arly_learning.pdf	Progress Bar	100%	<ul> <li>2 childminders working in partnership to deliver blended models</li> </ul>		Audrey Edwards
					• 2 more set	ttings come on board in April 2019	
					• 6 further s October 201	settings in between August and 9	
					This is an or Scottish Gov place by 202	ngoing piece of work – one of the ernment's flagship policies, to be in 20.	
	Pre	sent report	Due Deter	01-Jun-2018	Osmulata	11-Jun-2018	
	Cor	nplete action plan	Due Dates	01-Dec-2018	Complete	04-Dec-2018	
Code & Report Title	Description	1		Dates	Progress Stat	ement	Lead
	Committee	port to Education & Families + action plan (if reqd)	Report Published	14-May-2018	Quality of er	nre and support 5 - Very Good nvironment 5 - Very Good	
	http://www	http://www.careinspectorate.com/berengCare services/html/reports/getPdfBlob.php?id=296 519		100%	Quality of staffing 5 - Very Good Quality of management and leadership 5 - Very Good Presented to Education & Families Committee on 27 August 2018. No Action plan required.		Jordan Sutherlan
	Pre	sent report	Due Dates	27-Aug-2018	Complete	20-Nov-2018	

Code & Report Title	Description	Dates F		Progress Statement		Lead
	Present report to Education & Families	Report Published	02-May-2018	Quality of er	Quality of care and support 5 - Very Good Quality of environment 5 - Very Good	
	Committee + action plan (if reqd) http://www.careinspectorate.com/berengCare services/html/reports/getPdfBlob.php?id=296 289	Progress Bar	50%	Quality of staffing 5 - Very Good Quality of management and leadership 3 - Adequate		Audrey Edwards
	Present report	Due Deter	27-Aug-2018	Complete	21-May-2018	
	Complete action plan (if reqd)	Due Dates	27-Feb-2019	Complete		

Code & Report Title	Description		Dates		Progress Statement	
		Report Published	04-Oct-2018	Learning, tea	Leadership of Change - Good Learning, teaching and assessment - Good	
EA182 Education Scotland - Sandness Primary School	Present report to Education & Families Committee + action plan (if reqd) https://education.gov.scot/assets/inspectionr eports/sandnesspssif040918.pdf	Progress Bar	100%	Satisfactory Ensuring we The areas for being taker improvemen	Ilbeing, equality and inclusion - Good or development identified by HMIE are n forward within the school's normal nt processes. D Education & Families Committee on	Holon Dudgo
	Present Report	Due Dates	04-Oct-2018	Complete	04-Oct-2018	

Code & Report Title	Descri	ption		Dates	Progress Stat	ement	Lead
			Report Published	04-Oct-2018	04 October 2	Presented to Education & Families Committee on 04 October 2018. Primary Stages	
	Comm https:/	nt report to Education & Families ittee + action plan //education.gov.scot/assets/inspectionr //cunningsburghpsncins040918.pdf	Progress Bar	100%	Leadership of Learning, tea Raising attai Ensuring wel Early Learnin Leadership of Learning, tea Securing chil Ensuring wel The areas fo	of change - satisfactory aching and assessment - good nment and achievement - good Ilbeing, equality and inclusion - good <b>ng and Childcare</b> of change - weak aching and assessment - satisfactory Idren's progress - satisfactory Ilbeing, equality and inclusion - good r development identified by HMIE will rward within the school's normal	Helen Budge; Shona Thompson
		Present Report	Due Dates	04-Oct-2018	Complete	04-Oct-2018	

Code & Report Title	Descr	ption	Dates		Progress Statement		Lead
EA184 Care Inspectorate - Happyhansel Primary School Nurserv	Committee + action plan (if reqd)		Report Published	16-Nov-2018	Report under consideration		
	<u>http://</u> <u>servic</u> <u>680</u>	www.careinspectorate.com/berengCare es/html/reports/getPdfBlob.php?id=299	Progress Bar	0%			Audrey Edwards
		Present report	Due Deter	04-Mar-2019	O a man la ta		
		Complete action plan (if reqd)	Due Dates	04-May-2019	Complete		

#### Environment & Transport Committee

Code & Report Title	Descri	ption		Dates	Progress Stat	ement	Lead
	Present report to Environment & Transport committee and complete action plan.		Report Published	13-INOV-2017	Standards S	Action plan complete. Meeting planned with Food Standards Scotland on the 13th Dec 18 to	
			Progress Bar		discuss audit follow up feedback. To be reported to subsequent performance report cycle.		Patti Hammond- Dinsdale
		Present report		24-Apr-2018	O a man la ta	05-Mar-2018	
		Complete action plan	Due Dates	31-Jul-2018	Complete	11-Oct-2018	

#### Joint Governance Group (JGG)

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Code & Report Title	Descri	ption		Dates	Progress State	ement	Lead
	action	nt report to Joint Governance Group + plan (if regd)	Report Published	15-Jun-2016	Outcome of a service delive	Action Plan changed the focus to ery and improving quality auditing. vork on audit and QA scheduling will	
EA0090 Care Inspectorate - North Haven (Support Service)	http://www.careinspectorate.com/berengCare services/html/reports/getPdfBlob.php?id=283 485		Progress Bar	100%	take place with 12 to 24 weeks review periods.		Simon Bokor- Ingram
		Present report	Due Deter	24-Jan-2017	O	07-Jun-2017	
	Action plan complete		Due Dates	31-Mar-2017	Complete 16-Feb-2018		
Code & Report Title	Description		Dates		Progress State	ement	Lead
	Present report to Joint Governance Group +		Report Published	12-Apr-2017	on 28th Aug	en a new inspection of the service ust 2018. Care Inspectorate report	Jaine Best
h	http://	plan (if reqd) www.careinspectorate.com/berengCare es/html/reports/getPdfBlob.php?id=290	Progress Bar	100%	has been reported to JGG on 6th November 2018. A continuous improvement plan has been developed to provide a framewok for the Team. Increased monitoring has been initiated through Executive Manager. A new action has been initiated with a a new report.		
		Presented report		30-Aug-2017		30-Aug-2017	
		Action plan in place and being worked through	Due Dates	29-Dec-2017	Complete	05-Dec-2018	

Code & Report Title	Descri	ption		Dates	Progress State	ement	Lead
	Preser	nt report to Joint Governance Group +	Report Published	28-Jul-2017	to address a	In was developed and implemented dmission procedures and audits ts have been implemented and	
EA0142 Care Inspectorate - North Haven (Care Home)			Progress Bar	100%	maintained a through supe	nd that this is monitored regularly	Jaine Best
		Present report	Due Detes	06-Feb-2018	Complete	16-Feb-2018	
		Action plan	Due Dates	29-Jun-2018	Complete	27-Nov-2018	
Code & Report Title	Descri	ption		Dates	Progress State	ement	Lead
	Preser	nt report to Joint Governance Group +	Report Published	27-Jul-2017	on 28th Aug	en a new inspection of the service ust 2018. Care Inspectorate report orted to JGG on 6th November	
EA0140 Care Inspectorate - Walter & Joan Gray (Care Home)	action plan (if reqd) http://www.careinspectorate.com/berengCare services/html/reports/getPdfBlob.php?id=292 684		Progress Bar	100%	2018. A continuous improvement plan has been developed to provide a framewok for the Team. Increased monitoring has been initiated through Executive Manager. A new action has been initiated with a new report.		Jaine Best
		Present report	Due Dates	06-Feb-2018	Complete	06-Nov-2018	
		Action plan	Due Dales	29-Jun-2018	Complete	05-Dec-2018	
Code & Report Title	Descri	ption		Dates	Progress State	ement	Lead
			Report Published	13-Nov-2017		Quality of care and support 5 - Very Good	
	Preser	nt report to Joint Governance Group +				vironment not assessed affing not assessed	
EA0145 Care Inspectorate - Newcraigielea Care Home Service	action	plan (if reqd) www.careinspectorate.com/berengCare es/html/reports/getPdfBlob.php?id=293	Progress Bar	100%	Good The Care Ins unannounced Service in Oc Shetland Isla	pectorate Report following the d visits to Newcraigielea Care Home tober 2017 was presented to nds Health and Social Care Joint Governance Group Meeting on 18.	Clare Scott
	Action plan complete Present report			31-Mar-2018	Complete	15-May-2018	]
			Due Dates	15-May-2018	Complete 15-May-2018		

Code & Report Title	Descri	ption		Dates	Progress State	ement	Lead
EA170 Audit Scotland - What is integration? A	compl	nt report to Integration Joint Board and ete action plan (if reqd) www.audit-	Report Published	12-Apr-2018	Report prese	nted to IJB on 20th June 2018.	
short guide to the integration of health and social care services in	scotla efing	www.audit- nd.gov.uk/uploads/docs/report/2018/bri 180412_integration.pdf	Progress Bar	100%			Simon Bokor- Ingram
Scotland		Present report	Due Dates	12-Jun-2018	Complete	20-Jun-2018	
Code & Report Title	Descri	ption		Dates	Progress State	ement	Lead
	action	nt report to Joint Governance Group + plan (if reqd)	Report Published	24-Sep-2018	Following reasons for the submitted to	cent inspection a report will be JGG in January 2019.	
EA176 Care Inspectorate - Mental Health Community Support Service - Annsbrae House	155		Progress Bar	0%			Jaine Best
		Present report	Due Dates	24-Sep-2018	Complete		
		Complete action plan (if reqd)	Due Dales	24-Jan-2019	Complete		
Code & Report Title	Descri	ption		Dates	Progress State	ement	Lead
EA167 Care Inspectorate	action plan (if reqd) http://www.careinspectorate.com/berengCare services/html/reports/getPdfBlob.php?id=296		Report Published	14-May-2018	The service was inspected on 12th and 13th March 2018. The Care Inspectorate report was reported to the JGG on 14th August. There were no requirements or recommendations in the report so no further action required.		
- Support @ Home (Shetland) Housing Support Service			Progress Bar	100%			Jaine Best
		Present report	Due Dates	14-Aug-2018	Complete	14-Aug-2018	
Code & Report Title	Descri	ption		Dates	Progress State	ement	Lead
			Report Published	14-May-2018	5	re and support 5 - Very Good	
	action	nt report to Joint Governance Group + plan (if reqd)			5	vironment not assessed	
EA168 Care Inspectorate - Taing House (Support Service)	http://www.careinspectorate.com/berengCare services/html/reports/getPdfBlob.php?id=296 396		Progress Bar	100%	5	affing not assessed anagement and leadership 4 - Good	Jaine Best
					Was presente 14th August	ed to Joint Governance Group on 2018.	
		Present report	Due Dates	14-Aug-2018	Complete	14-Aug-2018	

Code & Report Title	Description		Dates	Progress Statement	Lead
	Present report to Joint Governance Group + action plan (if reqd)	Report Published	28-Aug-2018	Care Inspectorate report has been reported to JGG on 6th November 2018. A continuous improvement plan has been developed to provide	
EA186 Walter & Joan Gray (Care Home)	http://www.careinspectorate.com/berengCare services/html/reports/getPdfBlob.php?id=298 937	Progress Bar	50%	a framework for the Team. Increased monitoring has been initiated through Executive Manager.	Jaine Best
	Present Report		28-Oct-2018	06-Nov-2018	
	Complete Action Plan	Due Dates	28-Mar-2019	Complete	
Code & Report Title	Description		Dates	Progress Statement	Lead
	Present report to Joint Governance Group + action plan (if reqd)	Report Published	28-Aug-2018	Care Inspectorate report has been reported to JGG on 6th November 2018. A continuous	
EA187 Walter & Joan Gray (Support Service)	http://www.careinspectorate.com/berengCare services/html/reports/getPdfBlob.php?id=298 966	Progress Bar	50%	improvement plan has been developed to provide a framework for the Team. Increased monitoring has been initiated through Executive Manager.	Jaine Best
	Present Report	Due Defee	28-Oct-2018	06-Nov-2018	
	Complete Action Plan	Due Dates	28-Mar-2019	Complete	
Code & Report Title	Description		Dates	Progress Statement	Lead
		Report Published	03-Sep-2018	Quality of care and support 5 - Very Good Quality of environment - not assessed	
EA180 Care Inspectorate - Newcraigielea Care	Present report to Joint Governance Group + action plan (if reqd) http://www.careinspectorate.com/berengCare services/html/reports/getPdfBlob.php?id=298	Dragnaga		Quality of staffing 5 - Very Good Quality of management and leadership - not	Class Cast
homes for people with learning disabilities	445	Progress Bar	100%	This report was presented to the Joint Governance Group (JGG) on 6th November 2018. There were no requirements or recommendations in the report so no further action required.	Clare Scott
	Present report	Due Dates	01-Nov-2018	Complete 06-Nov-2018	
Code & Report Title	Description		Dates	Progress Statement	Lead
FA181 Care Inspectorate	Present report to Joint Governance Group + action plan (if reqd)	Report Published	03-Sep-2018	Service was inspected by the Care Inspectorate on 25th July 2018, A report was submitted to JGG on 6th November 2018.	
EA181 Care Inspectorate Montfield Support Services	http://www.careinspectorate.com/berengCare services/html/reports/getPdfBlob.php?id=298 444	Progress Bar	100%	There were no requirements or recommendations in the report so no further action required.	
	Present report	Due Dates	01-Nov-2018	Complete 06-Nov-2018	

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Code & Report Title	Descri	Description		Dates		Progress Statement	
	action	nt report to Joint Governance Group + plan (if reqd)	Published	13-Nov-2018	The service was inspected by the Care Inspectorate on 4th August 2018. The inspection results were reported to JGG on 6th November 2018. There were no requirements or recommendations in the report so no further action required.		Joine Reat
	http:// servic 620	//www.careinspectorate.com/berengCare ces/html/reports/getPdfBlob.php?id=299	Progress Bar	100%			
		Present report	Due Dates	01-Mar-2019	Complete	06-Nov-2018	

#### Policy & Resources Committee

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Code & Report Title	Description		Dates	Progress Statement	Lead
		Report Published	01-Jun-2017	A report was presented to P&R. This reflected on the first 6 Best Value reports for Inverciyde,	
EA0131 Audit Scotland - Best Value Assurance Reports	Present report to Policy & Resources + action plan (if reqd) http://www.audit-scotland.gov.uk/report/best- value-assurance-report-inverclyde-council	Progress Bar	100%	Renfrewshire, East Renfrewshire, West Lothian, Orkney and Clackmannanshire. Proposals approved to establish a set of outcome indicators and review PPMF layouts will be progressed. P&R agreed that the information from the BV audits would be examined to see if there were improvement actions required in addition to actions already set out in the Council's plans i.e. Corporate Plan, Directorate Plans, Service Plans, Business Transformation and Service Redesign Programmes and that any additional actions would be included in those plans rather than creating a separate action plan with regard to BV.	Christine Ferguson; Crawford McIntyre
	Present report	Due Dates	07-Mar-2018	Complete 07-Mar-2018	]
Code & Report Title	Description		Dates	Progress Statement	Lead
EA163 Audit Scotland - 2016/17 audit of The City	Present report to Policy & Resources committee and complete action plan (if reqd) http://www.audit-	Report Published	03-Apr-2018	Presented to Policy & Resources Committee on 18 June 2018. No action plan required.	
of Edinburgh Council: Report on Edinburgh schools	scotland.gov.uk/uploads/docs/report/2018/sr_ 180403_edinburgh.pdf	Progress Bar	100%		Robert Sinclair
schools	Present report	Due Dates	18-Jun-2018	Complete 18-Jun-2018	
Code & Report Title	Description		Dates	Progress Statement	Lead
	Present report to Policy & Resources committee	Report Published	30-Mar-2018	This Audit Scotland report was not reported to Policy & Resources committee as the council had	
EA171 Audit Scotland - Gender Pay Gap	and complete action plan (if reqd) http://www.audit-scotland.gov.uk/report/audit- scotland-gender-pay-gap	Progress Bar	100%	completed its own Equal Pay Audit that resulted in an Action Plan and both were reported to the various consultative committees in January 2017. The Council is required to repeat this Audit early in 2019. P&R will be given a link to this Audit Scotland report in the next PPMF report.	Denise Bell
	Present report	Due Dates	18-Jun-2018	Complete 18-Jun-2018	



Meeting:	Audit Committee	13 December 2018
Report Title:	Audit Committee Self-Assessment	
Reference	IA-27-18-F	
Number:		
Author /	Crawford McIntyre – Executive	
Job Title:	Manager – Audit, Risk & Improvement	

#### **1.0 Decisions / Action required:**

That the Audit Committee:

- 1.1 NOTES the contents of this report and the results of the recent Audit Committee Self-assessment at Appendix 1;
- 1.2 COMMENTS on the findings;

and

1.3 NOTE that the information from the Self-assessment will inform the review of Council Committees. This will be undertaken in response to the recommendation in the External Auditor's Annual Audit Report and will be the subject of a further report to the Audit Committee in due course.

#### 2.0 High Level Summary:

- 2.1 A report was presented to the Audit Committee on 12 June 2018 with a proposal that a self-assessment of the Audit Committee be carried out using Smart Survey identifying suggested participants.
- 2.2 This was approved and the survey was developed, based on CIPFA guidance, and circulated to the agreed participants on 4 July 2018.
- 2.3 Seven out of twelve Members and five out of twelve Officers requested to complete the survey did so.
- 2.3 Self-Assessment has been a regular point of observation in recent Best Value Audit reports by Audit Scotland
- 2.3 Appendix 1 provides a summary of the questions and answers received from those who participated.

#### 3.0 Corporate Priorities and Joint Working:

3.1 The Audit Committee is an integral part of the formal governance arrangements making a significant contribution to the 20 by '20 commitments in Our Plan 2016-2020, which aims to "set the tone for standards the organisation expects everyone to achieve over the next four years".

Addressing the issues raised in this Audit Committee self-assessment will help to improve the arrangements for Member engagement in monitoring Council performance and contribute to high standards of governance.

#### 4.0 Key Issues:

- 4.1 The responses received would indicate that the Audit Committee substantially discharges its role, in accordance with CIPFA standards. However, 6 of the 35 questions have 2 or more individuals out of a total of 12 disagreeing with the statement made, i.e. > 16%. These are noted below and will be examined further in discussion with elected members and managers as part of the review of committees due to be undertaken in response to the External Auditor's Annual Audit Report.
- 4.2 Four out of nine respondents disagreed with the following statement:
  - There is adequate communication between the Audit Committee and Full Council / other Committees to ensure there are neither gaps nor duplication of effort

#### 4.3 Two respondents disagreed the following statements:

- The Committee is highly regarded by other Elected Members
- The Audit Committee has sufficient access to external audit (including both formally and in private)
- The Audit Committee has open channels of communication with officers and other Committees / Elected Members to keep them aware of topical / regulatory issues
- The Chair of Audit Committee ensures appropriately balanced input to meetings from all members
- The Committee ensures it gets best value from the internal and external auditors and, where relevant, other assurance providers

#### 5.0 Exempt and/or confidential information:

5.1 None.

6.0 Implications:	
6.1 Service Users, Patients and Communities:	The Council must ensure Best Value in the delivery of services. The Audit Committee provides assurance to the Council in this regard, and this self-assessment ensures the Committee reviews the effectiveness of this aspect of their role.
6.2 Human Resources and Organisational Development:	None directly arising from this report.

6.3 Equality, Diversity and Human Rights:	None directly arising from this report.	
6.4 Legal:	The Local Authority Accounts (Scotland) make it a statutory requirement for a loca professional, objective, internal auditing s the Local Government (Scotland) Act 197 Scottish Councils are required to have in for ensuring propriety, regularity and Best stewardship of public funds. Addressing t the self-assessment will help enhance the	I authority to operate a service. Section 95 of 73 specifies that all place arrangements t Value in their the issues identified in
6.5 Finance:	The work of the Audit Committee contribution financial stewardship within Shetland Isla	
6.6 Assets and Property:	None arising directly from this report.	
6.7 ICT and new technologies:	ICT and new	
6.8 Environmental:	None directly arising from this report.	
6.9 Risk Management:	The self-assessment has identified aspects of the work of the Audit Committee, including with regard to communication with other areas of the Council, where there is room for improvement. Failure to address these issues would pose a risk to the effective functioning of the Audit Committee.	
6.10 Policy and Delegated Authority:	The Audit Committee remit includes promoting good internal control, financial management, risk, governance and performance management a self-assessment helps identify to what extent the Committee is able to fulfil this remit.	
6.11 Previously considered by:	None	N/A

#### **Contact Details:**

Crawford McIntyre, Executive Manager – Audit, Risk & Improvement Crawford.mcintyre@shetland.gov.uk 23 November 2018

#### Appendices:

Appendix 1 – Self Assessment questionnaire results.

END

### Shetland Islands Council Audit Committee Self Assessment Questionnaire

1. Shetland Islands Council Audit Committee Self Assessment Questionnaire

1. Are you:			
		Response Percent	e Response Total
1	Member	58.33%	7
2	Officer	41.67%	5
		answered	12
		skipped	0

#### 2. Audit Committee Purpose and Status

	2. There is sufficient clarity over the role of the Audit Committee within the Council's governance arrangements.			
		Response Percent	Response Total	
1	Strongly Disagree	0.00%	0	
2	Disagree	10.00%	1	
3	Neutral	<b>10.00%</b>	1	
4	Agree	<b>60.00%</b>	6	
5	Strongly Agree	20.00%	2	
		answered	10	
		skipped	2	

3. The role and purpose of the Committee is understood and accepted across the Council.

		Response Percent	e Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	11.11%	1
3	Neutral	22.22%	2
4	Agree	<b>66.67%</b>	6
5	Strongly Agree	0.00%	0
		answered	9
		skipped	3

#### 4. The Committee is highly regarded by other Elected Members.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	22.22%	2
3	Neutral	44.44%	4
4	Agree	33.33%	3
5	Strongly Agree	0.00%	0
		answered	9
		skipped	3

#### 5. The Council acts upon the Committee's recommendations. Response Response Percent Total Strongly Disagree 1 0.00% 0 2 0.00% 0 Disagree 22.22% 3 Neutral 2 66.67% 4 Agree 6 5 Strongly Agree 11.11% 1 9 answered 3 skipped

#### 6. There is adequate communication between the Audit Committee and Full Council/ other Committees to ensure there are neither gaps nor duplication of effort.

		Respons Percent	e Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	44.44%	4
3	Neutral	33.33%	3
4	Agree	22.22%	2
5	Strongly Agree	0.00%	0
		answered	9 e
		skipped	3

#### 3. Committee Arrangements & amp; Support

7.	7. The Committee is of an appropriate size.			
		Response Percent	Response Total	
1	Strongly Disagree	0.00%	0	
2	Disagree	0.00%	0	
3	Neutral	<b>10.00%</b>	1	
4	Agree	80.00%	8	
5	Strongly Agree	10.00%	1	
		answered	10	
		skipped	2	

8.	8. The composition of the Committee is appropriate.			
		Response Percent	Response Total	
1	Strongly Disagree	0.00%	0	
2	Disagree	0.00%	0	
3	Neutral	33.33%	3	
4	Agree	55.56%	5	
5	Strongly Agree	11.11%	1	
-		answered	9	
		skipped	3	

9.	9. Audit Committee meetings are sufficiently frequent.			
		Response Percent	Response Total	
1	Strongly Disagree	0.00%	0	
2	Disagree	0.00%	0	
3	Neutral	<b>33.33%</b>	3	
4	Agree	<b>55.56%</b>	5	
5	Strongly Agree	11.11%	1	
		answered	9	
		skipped	3	

#### 10. The Committee is provided with adequate secretariat and administrative support.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	0.00%	0
3	Neutral	0.00%	0
4	Agree	<b>66.67%</b>	6
5	Strongly Agree	33.33%	3
		answered	9
		skipped	3

## 11. Agendas, papers and minutes are distributed appropriately (timeliness, format) to enable proper consideration prior to the meeting.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	0.00%	0
3	Neutral	20.00%	2
4	Agree	40.00%	4
5	Strongly Agree	40.00%	4
		answered	10
		skipped	2

## 12. Audit Committee meetings provide sufficient time for items of business to be considered to the appropriate level of detail.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	0.00%	0
3	Neutral	10.00%	1
4	Agree	<b>60.00%</b>	6
5	Strongly Agree	30.00%	3
		answered	10
		skipped	2

	13. Appropriate minutes are prepared and circulated, reporting on matters arising and utilising allocated action points.			
		Response Percent	e Response Total	
1	Strongly Disagree	0.00%	0	
2	Disagree	0.00%	0	

## 13. Appropriate minutes are prepared and circulated, reporting on matters arising and utilising allocated action points.

		Respons	e Response
		Percent	Total
3	Neutral	0.00%	0
4	Agree	88.89%	8
5	Strongly Agree	11.11%	1
		answere	9 t
		skipped	3

### 14. The Audit Committee is easily able to secure the attendance of Council Officers of appropriate standing and expertise when required.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	0.00%	0
3	Neutral	22.22%	2
4	Agree	<b>66.67%</b>	6
5	Strongly Agree	11.11%	1
		answered	9
		skipped	3

## 15. The Audit Committee has sufficient access to Internal Audit (including both formally and in private).

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	0.00%	0
3	Neutral	22.22%	2
4	Agree	<b>55.56%</b>	5
5	Strongly Agree	22.22%	2
		answered	9
		skipped	3

## 16. The Audit Committee has sufficient access to external audit, (including both formally and in private).

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	22.22%	2
3	Neutral	11.11%	1
4	Agree	55.56%	5

16. The Audit Committee has sufficient access to external audit, (including both formally and in private).			
Response Respon Percent Total			
5 Strongly Agree	11.11%	1	
	answered	9	
	skipped	3	

## 17. The Audit Committee has open channels of communication with officers and other Committees/Elected Members to keep them aware of topical/regulatory issues.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	22.22%	2
3	Neutral	11.11%	1
4	Agree	55.56%	5
5	Strongly Agree	11.11%	1
		answered	9
		skipped	3

## 18. Committee members receive sufficient and appropriate training and briefings on key issues relevant to their responsibilities.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	10.00%	1
3	Neutral	30.00%	3
4	Agree	40.00%	4
5	Strongly Agree	20.00%	2
		answered	10
		skipped	2

#### 4. Members

19	19. Audit Committee members have a clear understanding of their role.			
Response Resp Percent To				
1	Strongly Disagree	0.00%	0	
2	Disagree	0.00%	0	
3	Neutral	44.44%	4	
4	Agree	<b>55.56%</b>	5	

#### 19. Audit Committee members have a clear understanding of their role.

		Response Percent	Response Total
5	Strongly Agree	0.00%	0
		answered	9
		skipped	3

## 20. The Committee has the appropriate mix of knowledge, expertise and skills among its membership to fulfil its role effectively.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	11.11%	1
3	Neutral	<b>66.67%</b>	6
4	Agree	22.22%	2
5	Strongly Agree	0.00%	0
		answered	9
		skipped	3

## 21. The Chair of Audit Committee ensures appropriately balanced input to meetings from all members.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	22.22%	2
3	Neutral	11.11%	1
4	Agree	55.56%	5
5	Strongly Agree	11.11%	1
		answered	9
		skipped	3

## 22. Members attach the appropriate level of seriousness to preparing for and attending meetings.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	0.00%	0
3	Neutral	33.33%	3
4	Agree	<b>66.67%</b>	6
5	Strongly Agree	0.00%	0
		answered	9

22. Members attach the appropriate level of seriousness to preparing for and attending meetings.

Response Percent	Response Total
skipped	3

## 23. The Committee has good working relations with key people and organisations, including External Audit, Internal Audit and the Chief Financial Officer.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	0.00%	0
3	Neutral	33.33%	3
4	Agree	<b>55.56%</b>	5
5	Strongly Agree	11.11%	1
		answered	9
		skipped	3

#### 5. Effectiveness

	24. The Committee functions in a positive and constructive manner, including interaction between Members and with officers during Committee meetings.				
		Response Percent	Response Total		
1	Strongly Disagree	0.00%	0		
2	Disagree	11.11%	1		
3	Neutral	11.11%	1		
4	Agree	55.56%	5		
5	Strongly Agree	22.22%	2		
		answered	9		
		skipped	3		

25	25. Committee members feel comfortable asking candid questions.				
		Response Percent	Response Total		
1	Strongly Disagree	0.00%	0		
2	Disagree	0.00%	0		
3	Neutral	11.11%	1		
4	Agree	<b>66.67%</b>	6		
5	Strongly Agree	22.22%	2		
		answered	9		

25. Committee members feel comfortable asking candid questions.		
	Response Percent	Response Total
	skipped	3

## 26. The Committee provides constructive challenge to Council management and other officers.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	11.11%	1
3	Neutral	44.44%	4
4	Agree	44.44%	4
5	Strongly Agree	0.00%	0
		answered	9
		skipped	3

#### 27. The Committee receives adequate responses from officers to their questions.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	11.11%	1
3	Neutral	<b>11.11%</b>	1
4	Agree	77.78%	7
5	Strongly Agree	0.00%	0
		answered	9
		skipped	3

28	28. Committee decisions are executed properly and in a timely manner.				
		Response Percent	Response Total		
1	Strongly Disagree	0.00%	0		
2	Disagree	0.00%	0		
3	Neutral	33.33%	3		
4	Agree	<b>55.56%</b>	5		
5	Strongly Agree	11.11%	1		
		answered	9		
		skipped	3		

### 29. Members review the annual accounts and satisfy themselves that appropriate steps have been taken to meet statutory and recommended professional practices.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	0.00%	0
3	Neutral	10.00%	1
4	Agree	80.00%	8
5	Strongly Agree	10.00%	1
		answered	10
		skipped	2

### 30. Members consider the contents and conclusion(s) of the Annual Governance Statement before deciding whether to approve the annual accounts for signature.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	0.00%	0
3	Neutral	22.22%	2
4	Agree	55.56%	5
5	Strongly Agree	22.22%	2
		answered	9
		skipped	3

# 31. The Committee provides effective review and challenge of risk management, including the application of risk management policy and procedures and the mitigation of key areas of risk.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	11.11%	1
3	Neutral	11.11%	1
4	Agree	77.78%	7
5	Strongly Agree	0.00%	0
		answered	9
		skipped	3

## 32. The Committee is effective in following-up outstanding actions or improvement plans

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0

# 32. The Committee is effective in following-up outstanding actions or improvement plans

		Response Percent	Response Total		
2	Disagree	0.00%	0		
3	Neutral	33.33%	3		
4	Agree	<b>66.67%</b>	6		
5	Strongly Agree	0.00%	0		
		answered	9		
		skipped	3		

#### 33. The Committee provides effective support to the internal audit process.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	0.00%	0
3	Neutral	55.56%	5
4	Agree	44.44%	4
5	Strongly Agree	0.00%	0
		answered	9
		skipped	3

# 34. The Committee ensures it gets best value from the internal and external auditors and, where relevant, other assurance providers.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	22.22%	2
3	Neutral	22.22%	2
4	Agree	<b>55.56%</b>	5
5	Strongly Agree	0.00%	0
		answered	9
		skipped	3

#### 35. The Committee fulfils its role as stated in the Scheme of Delegation. Response Response Percent Total Strongly Disagree 0.00% 0 1 2 0.00% 0 Disagree 3 Neutral 11.11% 1

# 35. The Committee fulfils its role as stated in the Scheme of Delegation.

		Response Percent	Response Total
4	Agree	88.89%	8
5	Strongly Agree	0.00%	0
		answered	9
		skipped	3

# 36. Overall, the Audit Committee provides effective accountability to the public through effective challenge of governance, risk and control matters.

		Response Percent	Response Total
1	Strongly Disagree	0.00%	0
2	Disagree	0.00%	0
3	Neutral	22.22%	2
4	Agree	<b>66.67%</b>	6
5	Strongly Agree	11.11%	1
		answered	9
		skipped	3



Meeting(s):	Audit Committee Policy & resources Committee Shetland Islands Council	December 13 <sup>th</sup> 2018 December 19 <sup>th</sup> 2018 19 <sup>th</sup> December 2018		
Report Title:	Risk Assessments Update			
Reference Number:	HR-20-18 F			
Author / Job Title:	Denise Bell, Executive Manager Human Resou	irces		

#### **1.0** Decisions / Action required:

That the Audit Committee:

- 1.1 NOTES the information set out in this report and the Appendices;
- 1.2 ADVISES the Director of Corporate Services of any additional information required in order for the Committee to be able to provide assurance to the Council regarding the issues covered in the report; and
- 1.3 ADVISES Policy and Resources Committee and the Council of the Committee's views in this regard.

#### 2.0 High Level Summary:

- 2.1 During the discussions at the Audit Committee meeting held on 12<sup>th</sup> June 2018 (min. ref. 08/18) Members asked for an update on Risk Assessments including Fire Risk Assessments across the Council.
- 2.2 There are a range of formal arrangements in place across the Council to ensure that risks are identified at all levels of the Councils activities in order to protect services, service users, staff and assets. The Corporate Management Team carries out the role of a Risk Management Board to ensure that risk management activity within the organisation is carried out in an effective, consistent and cooperative manner.
- 2.3 A risk assessment is about identifying sensible measures to control the risks in the workplace to protect our employees and customers and to comply with health and safety law. This work is informed by the Council's Risk Management Strategy, Risk Management Policy, Premises Management Guide and Building Managers Guide. These activities are supported and monitored by programmes of risk and health and safety checks carried out by both Risk Management and Health and Safety.
- 2.4 A revised automated system of recording and monitoring Fire Risk Assessments is now in place. That system is managed and administered by Building Services in partnership with Health and Safety to ensure that all relevant council owned premises have an up to date Fire Risk Assessment in place.

2.5 Following the work carried out by the external service provider to review and update all fire risk assessments where required, all Council premises have in place an up to date and suitable fire risk assessment (Appendix 1).

#### 3.0 Corporate Priorities and Joint Working:

- 3.1 The Council's Corporate Plan 2016-2020 includes as one if its key corporate priorities that "Our approach to managing the risks we face will have resulted in a more risk aware organisation that avoids high-risk activities".
- 3.2 The Council's Corporate Risk Register includes a risk that reflects the significance of partnership working to the council and the controls in place to avoid partnership failure.
- 3.3 The Joint Safety Forum in place across services within Health and Care provides an opportunity to share information and discuss issues and concerns relating to the management of health, safety and risk within the department.

#### 4.0 Key Issues:

- 4.1 There are a number of strategies and policies in place in the Council that describe the framework of statutory and management responsibilities that exist. The Council's Risk Management Strategy and Policy describes the processes in place to ensure that risk management is "an integral part of all organisational processes". Directors are responsible for ensuring that these are fully implemented and complied with.
- 4.2 The Strategy for Effective Health and Safety Management and Health, Safety and Welfare Policy describes how risks relating to health and safety will be managed with a view to creating a positive safety culture amongst the workforce. To support this there is a system of health and safety consultation forums across the Council attended by staff and trades union representatives that is overseen by the Central Safety Consultative Committee which is chaired by the Director of Corporate Services.
- 4.3 The Premises Management Guide has been in place since 2015 and provides a comprehensive guide to the range of tasks involved in ensuring that a workplace premises is a safe environment for employees and others. This guidance includes information on premises risk assessments, health and safety inspections, fire safety management, premises, plant and equipment and shared use of premises. The Executive Manager, HR is currently leading work to update and refresh this Handbook which will then be promoted across the Council as well as forming part of a new Induction Training Programme for all Council managers.
- 4.4 All Executive Managers and/or Team Leaders are responsible for identifying and assessing risks to health and safety associated with all Council activities with the aim of eliminating or controlling those risks, so far as is reasonably practicable. They do this by completing a Health and Safety Risk Assessment for all work related activities which must be reviewed at least annually.
- 4.5 In common with many other Councils, this is a manual process with paper or electronic copies held in service areas and work locations. This means that monitoring services compliance with the need to have a suitable risk assessment in

place can only be carried out manually. A recent improvement has been the creation of a SharePoint site on the Council's intranet where these forms can be stored electronically and therefore accessible across the council.

- 4.6 However, work is now underway locally to explore and develop the possibility of using the Council's JCAD CORE system (which is currently used for risk registers) to automate the preparation and review of health and safety risk assessments. This will enable regular, remote digital monitoring of and reporting on risk assessments which will make a huge difference to the Councils ability to assure itself of the control measures in place to effectively manage health and safety risks.
- 4.7 Improving the Council's system of recording and monitoring Fire Risk Assessments has been a priority for Building Services and Health and Safety this year. The Fire Risk Assessment template ensures a comprehensive review of fire safety is carried out and is attached at Appendix 2. Building Services facilities and maintenance system, called Technology Forge (TF) stores information for all council owned property excluding council houses which is managed by the Housing Service. TF Is used to record and monitor Fire Risk Assessments and Action Plans. The Council has 116 buildings that require Fire Risk Assessments. Each building is assigned one of four Building Maintenance Officers who acts as the key contact person for all building related matters and who is responsible for carrying out the Fire Risk Assessment accompanied by either the Health and Safety Manager or the Health and Safety Officer.
- 4.8 Fire Risk Assessments can only be completed by a trained and competent person and the training to achieve the legally acceptable level requires several days classroom attendance and successful completion of exams. As a result there are approximately 12 people in the Council who are accredited Fire Risk Assessors.

Each building is now categorised as 1, 2 or 3 depending on the level of risk associated with its use.

Category 1 = All residential properties including care homes and the AHS Hostel Reviewed annually Category 2 = All schools, nurseries and ASN workplaces Reviewed every 2 years Category 3 = All office locations Reviewed every 3 years

- 4.9 In setting up this new system, work was commissioned from an external service provider to review and update all fire risk assessments where required. This means that all Council premises have in place an up to date and suitable fire risk assessment (Appendix 1). The Council has been congratulated on the quality of its fire risk assessment and health and safety management during an annual audit visit of Edward Thomason and Taing House by Scottish Fire and Rescue.
- 4.10 There have been some concerns raised in the past regarding the lack of automatic life safety fire suppression systems, such as sprinkler systems, in our residential care homes. Since May 2005, new or altered residential care buildings are provided with one of these systems to comply with Building Regulations. The Scottish Government document *Practical Fire Safety Guidance for Care Homes 2014* advises that retrofitting such systems in existing buildings may be an appropriate solution where other fire safety measures cannot be improved. In the case of the Council's residential care homes, all have adequate fire safety

measures already in place, such as limitation of surface spread of fire, appropriate structural protection and sufficient compartmentation (separation of rooms within each building). This enables staff to achieve an effective evacuation if required and as such, automatic life safety fire suppression systems are not necessary. These measures enable staff to carry out a progressive evacuation of residents, where vulnerable clients are moved to places of safety within the building rather than an immediate evacuation of the premises. In addition, all staff in residential care homes receive comprehensive training, including all being trained as fire wardens.

- 4.11 Other control measures in place include the requirement for all residents to have a Personal Emergency Evacuation Plan (PEEP) which is reviewed at least annually, or following any change in circumstances regarding the individuals' condition or change in the building that might affect the PEEP.
- 4.12 In addition to the council led risk checks and health and safety inspections, Scottish Fire and rescue carry out regular liaison visits and complete annual fire safety audits of residential care homes.

#### 5.0 Exempt and/or Confidential Information

5.1 None

6.0 Implication	ons :
6.1 Service Users, Patients and Communities:	Identifying and controlling the risks in the Council's workplaces enables us to identify what might harm our service users and to take reasonable steps to prevent that harm.
6.2 Human Resources and Organisational Development:	The Council provides a wide range of health and safety courses and risk assessment training to enable and ensure managers and staff understand their responsibilities, managed and supported through the Council's Workforce Development service. Risk management staff and health and safety staff also carry out workplace visits throughout the year to provide face to face coaching and support as well as reviewing and monitoring the risk assessments in place across service areas and work locations.
6.3 Equality, Diversity and Human Rights:	None arising from this report.
6.4 Legal:	The Management of Health and Safety at Work Act places a duty on the Council to provide a safe environment for all employees and members of the public who interact with our services and activities or have cause to access our premises.
6.5 Finance:	There are no financial implications arising directly from this report.

6.6 Assets and Property:	Risk Registers and Risk Assessments are completed to ensure that the Council's workplaces and premises are safe and that any potential risks are identified and measures taken to remove or reduce and control those risks.
6.7 ICT and new technologies:	Digital solutions are being actively sought to improve the ways in which the Council manage and administer its risk management processes.
6.8 Environmental:	None arising from this report
6.9 Risk Management:	Risks are identified and recorded on the Council's dedicated risk register system with the agreed risk matrix used to rate those risks, in line with the Risk management Policy and Risk management Strategy. A comprehensive range of control measures are in place in order as part of the Risk Assessment process.
6.10 Policy and Delegated Authority:	<ul> <li>The SIC Constitution Part C, Scheme of Administration and Delegations parts 1 &amp; 2 sets out the remit of the Audit Committee. The remit comprises, "To promote good internal control, financial management, risk, governance and performance management, in order to provide reasonable assurance of effective and efficient operation, and compliance with laws and regulations, including the Council's Code of Corporate Governance, Financial Regulations, Contract Standing Orders and accounting codes of practice" and includes specifically, "To monitor the effective development and operation of risk management and corporate governance in the Council".</li> <li>Policy and Resources Committee has delegated authority and responsibility for health and safety matters.</li> <li>As part of the Planning and Performance Management Framework (PPMF) cycle, this report is presented to Council to ensure all Members are informed and involved in discussing the high level and strategic risks facing the Council alongside other performance information.</li> </ul>
6.11 Previously considered by:	NONE

## **Contact Details:**

Denise Bell, Executive Manager, Human Resources (includes Health and Safety & Risk Management) 30.11.2018

#### Appendices:

Appendix 1: Fire Risk Assessment Register Appendix 2: Fire Risk Assessment

#### **Background Documents:**

Risk management Strategy - http://intranet2.shetland.gov.uk/Policy/Shared Documents/Risk Management Strategy July 2015.doc

Risk Management Policy - http://intranet2.shetland.gov.uk/Policy/Shared Documents/Risk Management Policy.doc

Premises Management Guide - http://intranet2.shetland.gov.uk/Policy/Shared Documents/PremisesManagersHandbook.pdf

Building Managers Guide - http://intranet2.shetland.gov.uk/Policy/Shared Documents/Building Manager guide Dec13.doc

Corporate Management Team Risk Board Terms of reference - http://intranet2.shetland.gov.uk/Policy/Shared Documents/Risk Board Terms of Reference 1.1 2017.docx



# FIRE (SCOTLAND) ACT 2005 FIRE SAFETY (SCOTLAND) REGULATIONS 2006

# FIRE RISK ASSESSMENT

Employer or Person having control of the premises:

Address of Premises:

Person(s) Consulted:

Assessor(s):

Date of Fire Risk Assessment:

Date of Previous Fire Risk Assessment:

Suggested Date for Review<sup>1</sup>:

The purpose of this report is to provide an assessment of the risk to life from fire, and, where appropriate, to make recommendations to ensure compliance with fire safety legislation. The report does not address the risk to property or business continuity from fire.

<sup>&</sup>lt;sup>1</sup> This fire risk assessment should be reviewed by a competent person by the date indicated above or at such earlier time as there is reason to suspect that it is no longer valid, or if there has been a significant change in the matters to which it relates, or if a fire occurs.

# **GENERAL INFORMATION**

#### 1. THE PREMISES

- 1.1 Number of floors:
- 1.2 Approximate floor area:
- 1.3 Brief details of construction:
- 1.4 Level of Fire Detection System:
- 1.5 Occupancy:

## 2. THE OCCUPANTS

- 2.1 Approximate maximum number:
- 2.2 Approximate number of employees at any one time:
- 2.3 Maximum number of members of public at any one time:

### 3. OCCUPANTS ESPECIALLY AT RISK FROM FIRE

- 3.1 Sleeping occupants:
- 3.2 Disabled occupants:
- 3.3 Occupants in remote areas:
- 3.4 Young persons:
- 3.5 Others:

#### 4. FIRE LOSS EXPERIENCE

## 5. OTHER RELEVANT INFORMATION

App 1

## 6. RELEVANT FIRE SAFETY LEGISLATION

6.1 The following fire safety legislation applies to these premises:

6.2 The above legislation is enforced by:

- 6.3 Other legislation that makes significant requirements for fire precautions in these premises (other than the Building (Scotland) Regulations 2004):
- 6.4 The legislation to which 6.3 makes reference is enforced by:
- 6.5 Comments:

# FIRE HAZARDS AND THEIR ELIMINATION OR CONTROL

## 7. ELECTRICAL SOURCES OF IGNITION

7.1	Reasonable measures taken to prevent fires of electrical origin?		Yes	No
7.2	More specifically:			
	Fixed installation periodically inspected and tested?		Yes	No
	Portable appliance testing carried out?		Yes	No
	Suitable policy regarding the use of personal electrical appliances?	N/A	Yes	No
	Suitable limitation of trailing leads and adapters?		Yes	No
7.3	Comments and hazards observed:			
•	Staff and pupils are discouraged from taking personal electrical equipment into the school			
8.	SMOKING			
8.1	Reasonable measures taken to prevent fires as a result of smoking?		Yes	No
8.2	More specifically:			
	Smoking prohibited in the building?		Yes	No
	Smoking prohibited in appropriate areas?	N/A	Yes	No
	Suitable arrangements for those who wish to smoke?		Yes	No
	This policy appeared to be observed at time of inspection?		Yes	No
8.3	Comments and hazards observed:			

• Smoking is banned within the school grounds

9.	WILFUL FIRE RAISING			
9.1	Does basic security against wilful fire raising by outsiders appear Reasonable? <sup>2</sup>		Yes	No
9.2	Is there an absence of unnecessary fire load in close proximity to the premises or available for ignition by outsiders?		Yes	No
9.3	Comments and hazards observed:			
	<sup>2</sup> Note: Reasonable only in the context of this fire risk assessment. If specific advice on security (including security against wilful fire raising) is required, the advice of a security specialist should be obtained.			
10.	PORTABLE HEATERS AND HEATING INSTALLATIONS			
10.1	Is the use of portable heaters avoided as far as practicable?		Yes	No
10.2	If portable heaters are used,			
	is the use of the more hazardous type (e.g. radiant bar fires or lpg appliances) avoided?	N/A	Yes	No
	are suitable measures taken to minimize the hazard of ignition of combustible materials?	N/A	Yes	No
10.3	Are fixed heating installations subject to regular maintenance?	N/A	Yes	No
10.4	Comments and hazards observed:			
11.	COOKING			
11.1	Are reasonable measures taken to prevent fires as a result of cooking?	N/A	Yes	No
11.2	More specifically:			
	Filters changed and ductwork cleaned regularly?	N/A	Yes	No
	Suitable extinguishing appliances available?		Yes	No
11.3	Comments and hazards observed:			

### **12. LIGHTNING**

12.1	Does the building have a lightning protection system?		Yes	No
12.2	Comments and deficiencies observed:			
13.	HOUSEKEEPING			
13.1	Is the standard of housekeeping adequate?		Yes	No
13.2	More specifically:			
	Combustible materials appear to be separated from ignition sources?		Yes	No
	Avoidance of unnecessary accumulation of combustible materials or waste?		Yes	No
	Appropriate storage of hazardous materials?	N/A	Yes	No
	Avoidance of inappropriate storage of combustible materials?		Yes	No
13.3	Comments and hazards observed:			
14.	HAZARDS INTRODUCED BY OUTSIDE CONTRACTORS AND BUILDING WORKS			
14.1	Are fire safety conditions imposed on outside contractors?		Yes	No
14.2	Is there satisfactory control over works carried out in the building by outside contractors (including "hot work" permits)?		Yes	No
14.3	If there are in-house maintenance personnel, are suitable precautions taken during "hot work", including use of hot work permits?	N/A	Yes	No

14.4 Comments:

No

Yes

N/A

### **15. DANGEROUS SUBSTANCES**

- 15.1 If dangerous substances are, or could be, used, has a risk assessment been carried out, as required by the Dangerous Substances and Explosive Atmospheres Regulations 2002?
- 15.2 Comments:

# 16. OTHER SIGNIFICANT FIRE HAZARDS THAT WARRANT CONSIDERATION

- 16.1 Hazards:
- 16.2 Comments and deficiencies observed:

# FIRE PROTECTION MEASURES

#### **17. MEANS OF ESCAPE FROM FIRE**

17.1	It is considered that the building is provided with reasonable means of escape in case of fire.	Yes	No
17.2	More specifically:		
	Adequate design of escape routes?	Yes	No
	Adequate provision of exits?	Yes	No
	Exits easily and immediately openable where necessary?	Yes	No
	Fire exits open in direction of escape where necessary?	Yes	No
	Avoidance of sliding or revolving doors as fire exits where necessary?	Yes	No
	Satisfactory means for securing exits?	Yes	No
	Reasonable distances of travel:		
	• Where there is a single direction of travel?	Yes	No
	• Where there are alternative means of escape?	Yes	No
	Suitable protection of escape routes?	Yes	No
	Suitable fire precautions for all inner rooms?	Yes	No
	Escape routes unobstructed?	Yes	No
17.3	It is considered that the building is provided with reasonable arrangements for means of escape for disabled people.	Yes	No

17.4 Comments and deficiencies observed:

## 18. MEASURES TO LIMIT FIRE SPREAD AND DEVELOPMENT

18.1 It is considered that there is:

compartmentation of a reasonable standard.<sup>3</sup>

reasonable limitation of linings that may promote fire spread.

- 18.2 As far as can reasonably be ascertained, fire dampers are provided as necessary to protect critical means of escape against passage of fire, smoke and combustion products in the early stages of a fire? <sup>4,5</sup>
- 18.3 Comments and deficiencies observed:

#### **19. EMERGENCY ESCAPE LIGHTING**

- 19.1 Reasonable standard of emergency escape lighting system provided? <sup>6</sup>
- 19.2 Comments and deficiencies observed:

#### 20. FIRE SAFETY SIGNS AND NOTICES

20.1 Reasonable standard of fire safety signs and notices?

- 20.2 Comments and deficiencies observed:
- <sup>3</sup> Based on visual inspection of readily accessible areas, with a degree of sampling where appropriate.

<sup>4</sup> Based on visual inspection of readily accessible areas, with a degree of sampling where appropriate.

<sup>5</sup> A full investigation of the design of HVAC systems is outside the scope of this fire risk assessment.

<sup>6</sup> Based on visual inspection, but no test of illuminance levels or verification of full compliance with relevant British Standards carried out.

	Yes	No
	Yes	No
N/A	Yes	No

Yes		No	
-----	--	----	--

No

Yes

#### 21. MEANS OF GIVING WARNING IN CASE OF FIRE

21.1	Reasonable manually operated electrical fire alarm system Provided? <sup>6</sup>	Yes	No
21.2	Automatic fire detection provided?	yes (part of Iding only)	No
21.3	Extent of automatic fire detection generally appropriate for the N/A occupancy and fire risk?	Yes	No
21.4	Remote transmission of alarm signals?	Yes	No
21.5	Comments and deficiencies observed?		
22.	MANUAL FIRE EXTINGUISHING APPLIANCES		
22.1	Reasonable provision of portable fire extinguishers?	Yes	No
22.2	Hose reels provided?	Yes	No
22.3	Are all fire extinguishing appliances readily accessible?	Yes	No
22.4	Comments and deficiencies observed:		

<sup>6</sup> Based on visual inspection, but no audibility tests or verification of full compliance with relevant British Standard carried out.

### 23. RELEVANT<sup>®</sup> AUTOMATIC FIRE EXTINGUISHING SYSTEMS

- 23.1 Type of system:
- 23.2 Comments:

# 24. OTHER RELEVANT<sup>®</sup> FIXED SYSTEMS AND EQUIPMENT

- 24.1 Type of fixed system:
- 24.2 Comments:

24.3	Suitable provision of fire-fighters switch(es) for high voltage	N/A	Yes	No	
	luminous tube signs, etc				

24.4 Comments:

<sup>8</sup> Relevant to life safety and this risk assessment (as opposed purely to property protection).

# MANAGEMENT OF FIRE SAFETY

#### 25. PROCEDURES AND ARRANGEMENTS

25.1 Fire safety is managed by: <sup>9</sup>

25.2	Competent person(s) appointed under Regulation 17 of the Fire Safety (Scotland) Regulations 2006 to assist the duty holder to implement fire safety measures is: Comments:		Yes	No
	Mrs F. Johnson, Health & Safety Manager, Shetland Islands Council Jane Evans, Health & Safety Officer, Shetland Islands Council			
25.3	Is there a suitable record of the fire safety arrangements? Comments:		Yes	No
25.4	Appropriate fire procedures in place?		Yes	No
	More specifically:			
	Are procedures in the event of fire appropriate and properly documented?	N/A	Yes	No
	Are there suitable arrangements for summoning the fire and rescue service?		Yes	No
	Are there suitable arrangements to meet the fire and rescue service on arrival and provide relevant information, including that relating to hazards to fire-fighters?	N/A	Yes	No
	Are there suitable arrangements for ensuring that the premises have been evacuated?	N/A	Yes	No
	Is there a suitable fire assembly point(s)?	N/A	Yes	No
	Are there adequate procedures for evacuation of any disabled people who are likely to be present?	N/A	Yes	No

<sup>9</sup> This is not intended to represent a legal interpretation of responsibility, but merely reflects the managerial arrangement in place at the time of this risk assessment.

Comments:

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App 1

25.5	Persons nominated and trained to use fire extinguishing appliances?	N/A	Yes	No
	Comments:			
25.6	Persons nominated and trained to assist with evacuation, including evacuation of disabled people?	N/A	Yes	No
	Comments:.			
25.7	Appropriate liaison with fire and rescue service (e.g. by fire and rescue service crews visiting for familiarization visits)?	N/A	Yes	No
	Comments:			
25.8	Routine in-house inspections of fire precautions (e.g. in the course of health and safety inspections)?	N/A	Yes	No
	Comments:			
26.	TRAINING AND DRILLS			
26.1	Are all staff given adequate fire safety instruction and training on induction?		Yes	No
•	Comments:			
26.2	Are all staff given adequate periodic "refresher training" at suitable intervals?		Yes	No
	Comments:			
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26.3	Does the above training and instruction provide information,
	instruction or training on the following

	Fire risks in the premises?		Yes	No
	The fire safety measures in the building?		Yes	No
	Action in the event of a fire?		Yes	No
	Action on hearing the fire alarm?		Yes	No
	Method of operation of manual call points?		Yes	No
	Location and use of fire extinguishers?		Yes	No
	Meaning of fire safety signs?		Yes	No
	Means of summoning the fire and rescue service?		Yes	No
	Identity of persons nominated to assist with evacuation?		Yes	No
	Identity of persons nominated to use fire extinguishing appliances?		Yes	No
26.4	Are staff with special responsibilities (e.g. fire wardens) given additional training?	N/A	Yes	No
	Comments:			
26.5	Are fire drills carried out at appropriate intervals?		Yes	No
	Comments:			
26.6	When the employees of another employer work in the premises:			
	Is their employer given appropriate information (e.g. on fire risks and fire safety measures)?	N/A	Yes	No
	Is it ensured that the employees are provided with adequate instructions and information?	N/A	Yes	No
	Comments:			
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27.	TESTING AND MAINTENANCE			
27.1	Adequate maintenance of relevant premises?		Yes	No
	Comments and deficiencies observed:			
27.2	Weekly testing and periodic servicing of fire detection and alarm system?		Yes	No
	Comments and deficiencies observed:			
27.3	Monthly and annual testing routines for emergency escape lighting?		Yes	No
	Comments and deficiencies observed:			
27.4	Annual maintenance of fire extinguishing appliances?		Yes	No
	Comments and deficiencies observed:			
27.5	Periodic inspection of external escape staircases and gangways?	N/A	Yes	No
	Comments and deficiencies observed:			
27.6	Six-monthly inspection and annual testing of rising mains?	N/A	Yes	No
	Comments and deficiencies observed:			
27.7	Weekly and monthly testing, six monthly inspection and annual testing of fire-fighting lifts?	N/A	Yes	No
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Comments and deficiencies observed:

27.8	Weekly testing and periodic inspection of sprinkler installations?	N/A	Yes	No
	Comments:			
27.9	Routine checks of final exit doors and/or security fastenings?	N/A	Yes	No
	Comments:			
27.10	Annual inspection and test of lightning protection system?	N/A	Yes	No
	Comments:			

27.11 Other relevant inspections or tests:

Comments:

#### 28. RECORDS

28.1 Appropriate records of:

Fire drills?	N/A	Yes	No
Fire training?		Yes	No
Fire alarm tests?	N/A	Yes	No
Emergency escape lighting tests?	N/A	Yes	No
Maintenance and testing of other fire protection systems?	N/A	Yes	No

28.2 Comments:

# FIRE RISK ASSESSMENT

The following simple risk level estimator is based on a more general health and safety risk level estimator of the type contained in BS 45001:2018

Potential consequences of fire ⇒ Likelihood of fire ↓	Slight harm	Moderate harm	Extreme harm
Low	Trivial risk	Tolerable risk	Moderate risk
Medium	Tolerable risk	Moderate risk	Substantial risk
High	Moderate risk	Substantial risk	Intolerable risk

Taking into account the fire prevention measures observed at the time of this risk assessment, it is considered that the hazard from fire (likelihood of fire) at these premises is:

Low Medium High

In this context, a definition of the above terms is as follows:

**Low:** Unusually low likelihood of fire as a result of negligible potential sources of ignition.

**Medium:** Normal fire hazards (e.g. potential ignition sources) for this type of occupancy, with fire hazards generally subject to proper controls (other than minor shortcomings).

**High:** Lack of adequate controls applied to one or more significant fire hazards, such as to result in significant increase in likelihood of fire.

Taking into account the nature of the building and the occupants, as well as the fire protection and procedural arrangements observed at the time of this fire risk assessment, it is considered that the consequences for life safety in the event of fire would be:

Slight harm \_\_\_\_\_ Moderate harm \_\_\_\_\_ Extreme harm \_\_\_\_

In this context, a definition of the above terms is as follows:

**Slight harm:** Outbreak of fire unlikely to result in serious injury or death of any occupant (other than an occupant sleeping in a room in which a fire occurs).

**Moderate harm:** Outbreak of fire could foreseeably result in injury (including serious injury) of one or more occupants, but it is unlikely to involve multiple fatalities.

**Extreme harm:** Significant potential for serious injury or death of one or more occupants.

Accordingly, it is considered that the risk to life from fire at these premises is:

Trivial	Tolerable	Moderate	Substantial	Intolerable

Comments:

A suitable risk-based control plan should involve effort and urgency that is proportional to risk. The following risk-based control plan is based on one advocated by BS 8800 for general health and safety risks:

Risk Level	Action and timescale		
Trivial	No action is required and no detailed records need be kept.		
Tolerable	No major additional controls required. However, there might be a need for improvements that involve minor or limited cost.		
Moderate	It is essential that efforts are made to reduce the risk. Risk reduction measures should be implemented within a defined time period. Where moderate risk is associated with consequences that constitute extreme harm, further assessment might be required to establish more precisely the likelihood of harm as a basis for determining the priority for improved control measures.		
SubstantialConsiderable resources might have to be allocated to reduce If the building is unoccupied, it should not be occupied un has been reduced. If the building is occupied, urgent activities be taken.			
Intolerable	Building (or relevant area) should not be occupied until the risk is reduced.		

(Note that, although the purpose of this section is to place the fire risk in context, the above approach to fire risk assessment is subjective and for guidance only. All hazards and deficiencies identified in this report should be addressed by implementing all recommendations contained in the following action plan. The fire risk assessment should be reviewed regularly.)

# **ACTION PLAN**

It is considered that the following recommendations should be implemented in order to reduce fire risk to, or maintain it at, the following level:

Trivial		

Tolerable

**† Priorities:** 

1. Breach of legislation, having the potential for serious injury to relevant persons.

2. Breach of legislation, but not considered to constitute a serious threat to relevant persons.

3. Bad practice, but unlikely to constitute a serious threat to relevant persons.

**†† Suggested Timescale:** 

A. Immediately or as soon as reasonably practicable. In the case of items that require capital work, steps should be taken as soon as reasonably practicable to progress the work.

B. Short term. In the case of items that require capital expenditure, steps should be taken in the short term to progress the work.

C. Medium term.

D. Long term (e.g. at time of upgrading or refurbishment).

	Action Required	†Priority	†† Timescale	Responsible Person	Date Completed
1.					
2.					
3.					
4.					
5.					

# REFERENCES

#### **Fire Detection and Fire Alarm Systems**

BS 5839-1: 2002. Fire detection and fire alarm systems for buildings - Code of practice for system design, installation, commissioning and maintenance.

BS 5839-8: 1998. Fire detection and alarm systems for buildings - Code of practice for the design, installation and servicing of voice alarm systems.

BS 5839-9: 2003. Fire detection and fire alarm systems for buildings - Code of practice for the design, installation, commissioning and maintenance of emergency voice communication systems.

#### **Fire Extinguishing Appliances**

BS 5306-1: 2006. Code of practice for fire extinguishing installations and equipment on premises - hose reels and foam inlets.

BS 5306-3: 2003. Fire extinguishing installations and equipment on premises - Code of practice for the inspection and maintenance of portable fire extinguishers.

BS 5306-8: 2000. Fire extinguishing installations and equipment on premises - Selection and installation of portable fire extinguishers - Code of practice.

BS EN 3. Portable fire extinguishers.

#### **Emergency Escape Lighting**

BS 5266-1: 2005. Emergency lighting - Code of practice for the emergency lighting of premises. BS 5266-7: 1999 (BS EN 1838: 1999). Lighting applications - Emergency lighting.

BS 5266-8: 2004 (BS EN 50172: 2004). Emergency escape lighting systems.

#### **Fire Safety Signs**

BS 5499-1: 2002. Graphical symbols and signs - Safety signs, including fire safety signs. Specification for geometric shapes, colours and layout. BS 5499-4: 2000. Safety signs, including fire safety signs. Code of practice for escape route signing.

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BS 5499-5: 2002. Graphical symbols and signs - Safety signs, including fire safety signs. Signs with specific safety meanings.

BS 5499-10: 2006. Safety signs, including fire safety signs. Code of practice for the use of safety signs, including fire safety signs.

#### Lightning

BS 6651: 1999. Code of practice for protection of structures against lightning. (Being withdrawn August 2008.) BS EN 62305-1: 2006. Protection against lightning. General principles. BS EN 62305-2: 2006. Protection against lightning. Risk management.

BS EN 62305-3: 2006. Protection against lightning. Physical damage to structures and life hazard.

BS EN 62305-4: 2006. Protection against lightning. Electrical and electronic systems within structures.

#### **Fixed Fire Extinguishing Systems and Equipment**

BS 5306-2: 1990. Fire extinguishing installations and equipment on premises - Specification for sprinkler systems. BS 9990: 2006. Code of practice for non-automatic fire fighting systems in buildings. BS EN 12845: 2004. Fixed firefighting systems - Automatic sprinkler systems - Design, installation and maintenance.

#### **Fire Safety Management**

BS 5588-12: 2004. Fire precautions in the design, construction and use of buildings - Managing fire safety.

#### Miscellaneous

BS 476-7: 1997. Fire tests on building materials and structures - Method of test to determine the classification of the surface spread of flame of products.

BS 5588-8: 1999. Fire precautions in the design, construction and use of buildings - Code of practice for means of escape for disabled people.

BS 7176: 1995. Specification for resistance to ignition of upholstered furniture for non-domestic seating by testing composites.

BS 7273-4: 2007. Code of practice for the operation of fire protection measures - Actuation of release mechanisms for doors.

BS 7671: 2001. Requirements for electrical installations. IEE Wiring Regulations. Sixteenth edition. PAS 79: 2007. Fire risk assessment - Guidance and a recommended methodology.

#### FRA Nov2018

Instruction ID	Location	Description	Status	Print Date	Due Date	Target Date
PM23573	Wastview Care Centre (Walls) - 2	1106028950 Fire Risk Assessment (yearly)	Carry out and Closed	09/08/2018	31/07/2018	20/08/2018 00:00
PM23572	Seaview - 11080027920 - Seavie	w Fire Risk Assessment (yearly)	Carry out and Printed	11/07/2018	05/12/2018	25/12/2018 00:00
PM23571	Nordalea Rural Care Centre - 110	010245002 - Fire Risk Assessment (yearly)	Carry out and Closed	11/07/2018	29/06/2018	19/07/2018 00:00
PM23570	New Craigielea - 11207360305 -	New Craigie Fire Risk Assessment (yearly)	Carry out and Closed	11/07/2018	21/05/2018	08/06/2018 00:00
PM23569	Isleshavn Rural Care Home (Yell)	- 11020319 Fire Risk Assessment (yearly)	Carry out and Closed	11/07/2018	29/06/2018	19/07/2018 00:00
PM23565	Laburnum House - 11201150573	3 - Laburnum Fire Risk Assessment (yearly)	Carry out and Closed	11/07/2018	19/07/2018	08/08/2018 00:00
PM23564	37 Haldane Burgess Crescent - 1	1203730575 Fire Risk Assessment (yearly)	Carry out and Closed	11/07/2018	25/07/2018	14/08/2018 00:00
PM23563	30 St Sunniva Street (SL&O) - 11	207300270 · Fire Risk Assessment (yearly)	Carry out and Closed	11/07/2018	02/08/2018	22/08/2018 00:00
PM23562	Anderson High School Campus -	112078509 Fire Risk Assessment (2 yearly	) Carry out a Printed	11/07/2018	08/02/2019	28/02/2019 00:00
PM23561	Whiteness Primary School - 111	00235001 - \ Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	18/01/2019	07/02/2019 00:00
PM23560	Whalsay Secondary School - 110	90193002 - Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	08/02/2019	28/02/2019 00:00
PM23559	Whalsay Primary & Nursery Scho	ool - 110901 Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	08/02/2019	28/02/2019 00:00
PM23558	Urafirth Primary School - 110402	282509 - Ura Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	25/01/2019	14/02/2019 00:00
PM23557	Tingwall Primary School - 11100	100002 - Tin Fire Risk Assessment (2 yearly	) Carry out a Printed	11/07/2018	30/11/2018	20/12/2018 00:00
PM23556	Scalloway Primary School - 1110	0680006 - S Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	17/01/2019	06/02/2019 00:00
PM23555	Sandwick Junior High School - 11	140605914 Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	22/02/2019	14/03/2019 00:00
PM23554	Ollaberry Primary School - 1104	0151001 - O Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	25/01/2019	14/02/2019 00:00
PM23553	North Roe Primary School - 1104	10038007 - I Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	25/01/2019	14/02/2019 00:00
PM23552	Mid Yell School (New) - 1102031	.9351 - Mid ' Fire Risk Assessment (2 yearly	) Carry out a Printed	11/07/2018	23/01/2019	12/02/2019 00:00
PM23551	Lunnasting Primary School - 110	80198000 - Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	08/02/2019	28/02/2019 00:00
PM23550	Dunrossness Primary School - 11	.140150201 Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	18/01/2019	07/02/2019 00:00
PM23549	Brae Secondary School - 110501	84082 - Bra: Fire Risk Assessment (2 yearly	) Carry out a Printed	11/07/2018	25/01/2019	14/02/2019 00:00
PM23548	Brae Primary School - 11050184	082_A - Bra Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	25/01/2019	14/02/2019 00:00
PM23547	Bells Brae Primary School - 1120	3452884 - B Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	10/01/2019	30/01/2019 00:00
PM23546	Baltasound School - 1101022900	04 - Baltasou Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	18/01/2019	07/02/2019 00:00
PM23545	Aith Junior High School - 110701	.34201 - Aitł Fire Risk Assessment (2 yearly	) Carry out ar Printed	11/07/2018	30/01/2019	19/02/2019 00:00
PM23544	Anderson High School Campus -	112078509( Fire Risk Assessment (yearly)	Carry out and Printed	11/07/2018	01/11/2018	21/11/2018 00:00
PM23543	Windybrae - 11140129740 - Wir	ndybrae Fire Risk Assessment (yearly)	Carry out and Printed	11/07/2018	23/11/2018	13/12/2018 00:00
PM23542	Taing House - 11207363003 - Ta	ing House Fire Risk Assessment (yearly)	Carry out and Closed	11/07/2018	11/07/2018	31/07/2018 00:00
PM23541	Rudda Park (SL&O) - 112071201	12 - Rudda F Fire Risk Assessment (yearly)	Carry out and Closed	11/07/2018	22/06/2018	12/07/2018 00:00
PM23540	Overtonlea Rural Care Home (Le	venwick) - 1 Fire Risk Assessment (yearly)	Carry out and Printed	11/07/2018	15/11/2018	05/12/2018 00:00
PM23539	Edward Thomason House - 1120	7362004 - E Fire Risk Assessment (yearly)	Carry out and Closed	11/07/2018		31/07/2018 00:00
PM23538	Banksbroo (ILP) - 11207850853	Banksbroo Fire Risk Assessment (yearly)	Carry out and Printed	11/07/2018	07/11/2018	27/11/2018 00:00
PM23537	78 North Lochside - 1120586210	04 - 78 North Fire Risk Assessment (yearly)	Carry out and Printed	11/07/2018	24/07/2018	13/08/2018 00:00
PM23536	North Haven Rural Care Centre (	Brae) - 1105 Fire Risk Assessment (yearly)	Carry out and Closed	13/06/2018	25/05/2018	14/06/2018 00:00
PM23535	Fernlea Rural Care Centre (Whal	say) - 11090 Fire Risk Assessment (yearly)	Carry out and Closed	13/06/2018	24/05/2018	13/06/2018 00:00

HR-20 Risk Assessment Update App 2



Meeting(s):	Audit Committee	13 December 2018
Report Title:	Audit Committee Business Programme	
	- 2018/19	
Reference	CRP-22-18-F	
Number:		
Author /	Christine Ferguson, Director	]
Job Title:	Corporate Services	

#### **1.0** Decisions / Action required:

That the Audit Committee:

- 1.1 CONSIDERS the business planned for Audit Committee in the financial year 2018/19:
- 1.2 ADVISES the Director of Corporate Services of any changes required including new items where the timescale will be confirmed at a later date.

#### 2.0 High Level Summary:

- 2.1 The purpose of this report is to facilitate discussion of the Business Programme of the Committee for the remainder of 2018/19.
- 2.2 The Business Programme hereafter will be presented to Audit Committee quarterly to ensure it is kept up to date incorporating new items as required.

#### 3.0 Corporate Priorities and Joint Working:

3.1 Our plan 2016, in its 20 by 20 states that:-*"High standards of governance, that is, the rules on how we are governed, will mean that the council is operating effectively and the decisions we take are based on evidence and supported by effective assessments of options and potential effects".*Maintaining a Business Programme for each Committee/Board of the Council contributes to an effective governance framework for the Council.

#### 4.0 Key Issues:

4.1 The Council approved the schedule of meetings for 2018/19 at its meeting on 13 December 2017 (Min ref: 85/17) and it was agreed that the Business Programmes for each Committee/Board would normally be presented to the Planning and Performance Management Framework (PPMF) meetings for discussion and approval.

- 4.2 Meetings are scheduled and where there is no scheduled business within 2 weeks of the meeting, the meeting will be cancelled in consultation with the Chair of Audit Committee.
- 4.3 The date, time, venue and location of any meeting may be changed, or special meetings added if required through consultation with the Chair and the Lead Officer for the Committee.

### 5.0 Exempt and/or confidential information:

5.1 "None".

6.0 Implications:	
6.1 Service Users, Patients and Communities:	The Business Programme provides the community and other stakeholders with important information regarding the planned business for the coming year. The Business Programme complements the Council's Corporate and Directorate Plans and the Shetland Partnership Plan.
6.2 Human Resources and Organisational Development:	None arising directly from this report. Any implications for staff arising from individual reports in the Business Programme will be addressed through the work on those reports.
6.3 Equality, Diversity and Human Rights:	None directly arising from this report. Any implications in this regard arising from individual reports in the Business Programme will be addressed through the work on those reports
6.4 Legal:	The Business Programme supports the governance framework of the Council which is underpinned by statute.
6.5 Finance:	None arising directly from this report. Any financial implications arising from individual reports in the Business Programme will be addressed through the work on those reports.
6.6 Assets and Property:	None arising directly from this report. Any implications in this regard arising from individual reports in the Business Programme will be addressed through the work on those reports.
6.7 ICT and new technologies:	None arising directly from this report. Any implications in this regard arising from individual reports in the Business Programme will be addressed through the work on those reports.
6.8 Environmental:	None arising directly from this report. Any implications in this regard arising from individual reports in the Business Programme will be addressed through the work on those reports.

6.9 Risk Management:	The risks associated with setting the Business Programme are around the challenges for officers meeting the timescales required, and any part of the business programme slipping and causing reputational damage to the Council. Equally, not applying the Business Programme would result in decision making being unplanned and haphazard; aligning the Council's Business Programmes with the objectives and actions contained in its corporate plans could mitigate against those risks.	
6.10 Policy and Delegated		
Authority:	The business Programme supports each Committee's role, as set out in paragraph 2.3 on the Council's Scheme of Administration and Delegations	
6.11 Previously considered by:	None	N/A

#### **Contact Details:**

Christine Ferguson Director, Corporate Services <u>christine.ferguson@shetland.gov.uk</u> 27 November 2018

### **Appendices:**

Appendix 1 – Audit Committee Meeting Dates and Business Programme 2018/19

## **Background Documents:**

None.

## Audit Committee - Meeting Dates and Business Programme 2018/19 as at Thursday, 06 December 2018

Quarter	Date / Type of	Agenda Item	Notes
	Meeting		
Quarter 1	26 April 2018	Internal Audit Operational Plan 2018/19	
1 April 2018 To	Ordinary 2pm	Audit Scotland and other External Audit Reports	
30 June 2018		Local Scrutiny Plan 2018/19	
	24 May 2018 PPMF	Meeting cancelled	
	2017/18 Q4 10am		
Quarter 1	12 June 2018	Internal Audit Annual Report 2017/18	
1 April 2018 to	Ordinary 2pm	Shetland Islands Council Annual Governance Statement 2017/18	
30 June 2018		Audit Scotland and other External Audit Reports	
		Local Government Benchmarking Framework (LGBF)	
		Audit Committee Self-assessment proposal	
		2016/17 Audit of Dundee City Council: Report on a significant fraud	
Quarter 2 1 July 2018	30 August 2018 PPMF	Risk Management Strategy Progress Report – 2018/19	
to 30 Sept 2018	2018/19 Q1 10am	Corporate Services Restructure (Exempt)	
Quarter 2 1 July 2018		Shetland Islands Council & Zetland Educational Trust – Annual Audit Report on the 2017/18 Audit	
to 30 Sept 2018	19 September 2018	Shetland Islands Council Pension Fund – Annual Audit Report on the 2017/18 Audit	
	Ordinary 10am		



## Audit Committee - Meeting Dates and Business Programme 2018/19 as at Thursday, 06 December 2018

Quarter	Date / Type of Meeting	Agenda Item	Notes
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Quarter 3 1 Oct 2018	13 December 2018	Update on 2017/18 External Audit Recommendations	
To 31 Dec 2018	-	6 Monthly Internal Audit Progress Report	
		Audit Scotland and other External Audit Reports	
		Audit Committee Self-assessment - Findings	
		Risk Assessment Progress Report	
		Audit Committee Business Programme – 2018/19	
Quarter 4 1 Jan 2019		Annual Fraud Report – 2017/18	
to 31 March 2019	7 March 2019 PPMF	Audit Plans for Shetland Islands Council and Shetland Islands Council Pension Fund	
	2018/19 Q3 10am	Scottish Household Survey	
		Audit Scotland and other External Audit Reports	



#### Audit Committee - Meeting Dates and Business Programme 2018/19 as at Thursday, 06 December 2018

Quarter	Date / Type of Meeting	Agenda Item	Notes
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#### Planned Committee business still to be scheduled - as at Thursday, 06 December 2018

tbc = to be confirmed

PPMF = Planning and Performance Management Framework meetings – no other business to be added Budget = Budget setting meetings – other items can be added if time permits Ordinary = Ordinary meetings – other items can be added

Special = Special meetings arranged for particular item(s) – other items can be added if time permits

END OF BUSINESS PROGRAMME as at Thursday, 06 December 2018