SHETLAND

Housing Land Audit 2020/21







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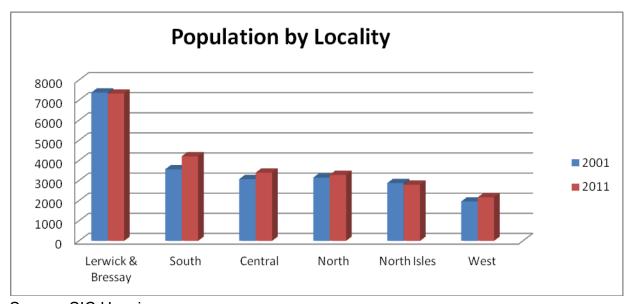
Introduction

The Housing Land Audit (HLA) has been carried out as per the requirements of Scottish Planning Policy and Planning Advice Note 2/2010, which states: "Scottish Planning Policy (SPP) requires that a five year ongoing effective land supply is available to meet the identified housing land requirements. Planning authorities should therefore carry out regular monitoring of housing completions and the progress of sites through the planning process".

It is the intention of the Planning Service that the HLA is updated on an annual basis. The HLA details the number of housing completions and progress of sites through the planning process and demonstrates that there is adequate supply of land for housing across the Isles for the next 5 years.

Population

Shetland has had a relatively static population over the past 30 years fluctuating slightly between a low of 22,768 in 1981 and a high of 23,167 in 2011. Between 2001 and 2011 the population increased by 1179, the distribution of population and changes are shown in the table below.



Source: SIC Housing

Methodology

The data for the Audit has been collated as part of the monitoring of the Shetland Local Development Plan 2014 (LDP) and in accordance with Scottish Planning Policy.

Completions

Housing completion data is recorded quarterly for statistical returns. For this Audit the data recorded has been broken down into the following categories:

- Private housing (development by individuals or companies for private occupancy). This can be through owner/occupation or private rent.
- Affordable housing (developments by the SIC Housing Department and Hjaltland Housing Association).
- Completions for individual units.
- Number of applications submitted/units completed for 2 or more units.
- Conversions.
- New builds.

Planning Permissions Granted

The data collected regarding planning applications is split into the following three groups reflecting the hierarchy identified within Policies H1, H2 and H3 of the LDP:

- Applications on Sites with Development Potential, as identified in the LDP.
- Applications on Areas of Best Fit, as identified within the LDP.
- Windfall sites.

Localities

In 2004, the Community Planning Board agreed on 6 localities for Shetland. The original boundaries showed Whiteness and Weisdale to be in the West Locality and Gulberwick in the Lerwick & Bressay locality. It was decided by the Community Partnership in 2015 to alter the boundaries to include whole Community Council areas:

| Locality | Community Council Areas |
|-------------------|------------------------------------|
| Lerwick & Bressay | Lerwick and Bressay |
| North Isles | Fetlar |
| | Unst |
| | Yell |
| | Skerries |
| | Whalsay |
| Central | Burra & Trondra |
| | Scalloway |
| | Tingwall, Whiteness & Weisdale |
| North | Delting |
| | Nesting & Lunnasting |
| | Northmaven |
| South | Dunrossness |
| | Gulberwick, Quarff & Cunningsburgh |
| | Sandwick |
| West | Sandness & Walls |
| | Sandsting & Aithsting |

Summary of Findings

The LDP became the settled view of the Council in October 2012 and was adopted in September 2014. Our monitoring period for planning applications and completions covers the financial year from 2016/17 to 2020/21.

In the 5yr recording period 2016/17 – 2020/21:

- 367 houses have been completed averaging 73 units per year.
- 65% of new builds were for private housing and 35% for affordable housing.
- Lerwick & Bressay had most completions with 139 units followed by the Central Mainland with 100 and the South Mainland with 49.
- 544 housing units were granted planning permission averaging 108 units per year.
- 27% of housing approvals have been on Sites with Development Potential.
- 32% of housing approvals have been on an Area of Best Fit.
- 44% of housing approvals have been on windfall sites.

In the 2020/21 period:

- Figures in this reporting period were greatly distorted (versus previous trends) due to the impact of the Covid 19 pandemic and associated disease suppression measures, such as lockdowns. Numbers returned in this accounting period are generally much lower than those for previous years.
- There were 46 completions. 93% of completions were for new builds and 7% were for conversions. 27 (59%) completions were for private housing and 19 (41%) were for affordable housing.
- 48 housing units were approved. This is significantly below the average of 111 units over the last 5 years (and reduces this average from the figure in the 2019/20 Housing Land Audit of 128 units).
- Of the 48 units approved the greatest number of approvals was in the South Mainland locality with 14 units. The distribution of approvals across localities is more balanced in this year's Housing Land Audit (aside from West Mainland), reflective of the much lower overall figure.
- 4% of housing approvals have been on Sites with Development Potential.
- 19% of housing approvals have been on an Area of Best Fit.
- 90% of housing approvals were on windfall sites.

Transient Workers

Between 2014 and 2016 there was an increase in the levels of transient workers in Shetland due to the construction of the new Gas Plant and maintenance at Sullom Voe Terminal. The level of transient workers peaked at 3190 in 2014 (Workers Accommodation in Shetland Report, Highlands & Islands Enterprise). There were approximately 800 workers located at an accommodation block at Sellaness with the majority residing in a purpose built hotel in Brae and barges located in Lerwick and Scalloway.

Since the opening of the Gas Plant in 2016 the levels of transient workers has decreased. The transient work force accommodation demand is currently being met by the accommodation block at Sellaness along with rental properties. At the time of completing the Audit there were no accommodation barges in Shetland.

House Sales

Between 2012 and 2016 the median property sale price has increased in all localities. However, the average sale price has not continuously risen over the 5 year period with all localities experiencing fluctuations.

Median Property Sales Prices (Source: Registers of Scotland, 2016)

| | 2012 | 2013 | 2014 | 2015 | 2016 | | | | | | |
|-------------------|---------|---------|---------|---------|---------|--|--|--|--|--|--|
| | £ | £ | £ | £ | £ | | | | | | |
| Central Mainland | 140,000 | 150,000 | 140,000 | 162,000 | 150,000 | | | | | | |
| | £ | £ | £ | £ | £ | | | | | | |
| Lerwick & Bressay | 125,000 | 132,728 | 150,000 | 160,111 | 156,928 | | | | | | |
| | £ | £ | £ | £ | £ | | | | | | |
| North Isles | 68,000 | 66,750 | 60,000 | 85,000 | 75,000 | | | | | | |
| | £ | £ | £ | £ | £ | | | | | | |
| North Mainland | 102,788 | 117,500 | 135,000 | 131,000 | 125,000 | | | | | | |
| | £ | £ | £ | £ | £ | | | | | | |
| South Mainland | 110,000 | 131,000 | 141,750 | 132,825 | 165,000 | | | | | | |
| | £ | £ | £ | £ | £ | | | | | | |
| West Mainland | 110,000 | 101,000 | 142,500 | 110,000 | 128,075 | | | | | | |

Properties Sold (Source: Registers of Scotland, 2016)

| | 2012 | 2013 | 2014 | 2015 | 2016 |
|-------------------|------|------|------|------|------|
| Central Mainland | 51 | 45 | 48 | 39 | 46 |
| Lerwick & Bressay | 81 | 74 | 75 | 67 | 79 |
| North Isles | 34 | 22 | 30 | 26 | 22 |
| North Mainland | 30 | 18 | 27 | 44 | 19 |
| South Mainland | 61 | 37 | 39 | 54 | 45 |
| West Mainland | 17 | 12 | 16 | 21 | 14 |
| Recorded sales | 274 | 208 | 235 | 251 | 225 |

Housing Completions

House completions are compiled quarterly and are based on the Certificates of Completion issued by the Council's Building Standards Service. Completions for both private and affordable housing in the 2020/21 period fell to a low for the past 5 year reporting period of 46 across all localities. A fall in completions was to be expected due to the impact of the Covid 19 pandemic and associated lockdowns on function of the construction sector and the wider economy. The 5 year average from the previous HLA (5 years of standard operating conditions) of 78 gives an indication of how far below normal completion volumes this year fell (58% of the preceding 5 year period average).

With this year's figure included, the amended 5 year average for 2016/17 to 2020/21 falls to 73 completions per year. 89% of completions during 2020/21 were in the Lerwick and Bressay and Central Mainland localities. This somewhat follows the trends of previous years, but in a more weighted manner towards areas in and around Shetland's primary settlement. Given the low number of houses completed overall it is also the case that one or two projects being brought to completion will tilt figures towards the localities where they are located.

With 27 of the units completed being affordable housing provision and only 19 being private, there is further indication of how the pandemic has supressed build out rates, with 41% being for private ownership.

Completions for All Housing (Private & Affordable Housing)

Completions for Private & Affordable Housing

| | 2016/2017 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | TOTAL |
|-------------------|-----------|---------|---------|---------|---------|-------|
| South Mainland | 9 | 12 | 9 | 17 | 2 | 49 |
| Lerwick & Bressay | 41 | 58 | 7 | 3 | 30 | 139 |
| Central Mainland | 10 | 13 | 28 | 38 | 11 | 100 |
| West Mainland | 4 | 1 | 3 | 5 | 1 | 14 |
| North Mainland | 6 | 15 | 8 | 12 | 1 | 42 |
| North Isles | 10 | 3 | 5 | 4 | 1 | 23 |
| TOTAL | 80 | 102 | 60 | 79 | 46 | 367 |

Completions for Private Housing

| | 2016/2017 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | TOTAL |
|-------------------|-----------|---------|---------|---------|---------|-------|
| South Mainland | 9 | 12 | 9 | 17 | 2 | 49 |
| Lerwick & Bressay | 15 | 26 | 7 | 3 | 3 | 54 |
| Central Mainland | 10 | 10 | 12 | 14 | 11 | 57 |
| West Mainland | 4 | 1 | 3 | 5 | 1 | 14 |
| North Mainland | 6 | 13 | 8 | 12 | 1 | 40 |
| North Isles | 10 | 3 | 5 | 4 | 1 | 23 |
| TOTAL | 54 | 65 | 44 | 55 | 19 | 237 |

Completions for Affordable Housing

| | 2016/2017 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | TOTAL |
|-------------------|-----------|---------|---------|---------|---------|-------|
| South Mainland | 0 | 0 | 0 | 0 | 0 | 0 |
| Lerwick & Bressay | 26 | 32 | 0 | 0 | 27 | 85 |
| Central Mainland | 0 | 3 16 | | 24 | 0 | 43 |
| West Mainland | 0 | 0 0 | | 0 | 0 | 0 |
| North Mainland | 0 | 2 | 0 | 0 | 0 | 2 |
| North Isles | 0 | 0 0 | | 0 | 0 | 0 |
| TOTAL | 26 | 37 | 16 | 24 | 27 | 130 |

Completions for Individual Units - Private Housing

There is no change in the division of completion type in regard to individual dwellings and their split between private and affordable housing. This is expected as most affordable housing provision is brought forward as part of multiple unit projects¹.

With only 14 private housing completions for individual units, again the impact of the pandemic can be seen in regard to rates for previous years under more stable operating conditions.

| | 2016/2017 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | TOTAL |
|-------------------|-----------|---------|---------|---------|---------|-------|
| South Mainland | 8 | 12 | 9 | 17 | 1 | 47 |
| Lerwick & Bressay | 1 | 11 | 7 | 3 | 0 | 22 |
| Central Mainland | 8 | 10 | 9 | 14 | 10 | 51 |
| West Mainland | 4 | 1 | 3 | 5 | 1 | 14 |
| North Mainland | 6 | 13 | 8 | 12 | 1 | 40 |
| North Isles | 8 | 3 | 5 | 4 | 1 | 21 |
| TOTAL | 35 | 50 | 41 | 55 | 14 | 195 |

Completions for Individual Units - Affordable Housing

| | 2016/2017 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | TOTAL |
|-------------------|-----------|---------|---------|---------|---------|-------|
| South Mainland | 0 | 0 | 0 | 0 | 0 | 0 |
| Lerwick & Bressay | 0 | 0 | 0 | 0 | 0 | 0 |
| Central Mainland | 0 | 0 | 0 | 0 | 0 | 0 |
| West Mainland | 0 | 0 | 0 | 0 | 0 | 0 |
| North Mainland | 0 | 0 | 0 | 0 | 0 | 0 |
| North Isles | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL | 0 | 0 | 0 | 0 | 0 | 0 |

¹ As has been stated in previous HLA reports, lack of individual affordable housing completions is reflective of the affordable housing market in Shetland. Where the Council and Hjaltland Housing Association are the only registered social landlords. Additionally, the Council does not have an affordable housing contribution policy, meaning that private house developers are not required to provide a percentage of affordable housing or a contribution towards affordable housing.

Over the last 5 years 51% (174) of the 339 completions have been for multi-unit schemes including new builds and conversions. 74% of these multi-unit completions were for affordable housing (130 units), which reflects the fact that the Hjaltland Housing Association is building the larger housing schemes. Of the 46 private house multi-unit completions over two thirds, 32 (70%), have been in the Lerwick & Bressay locality.

Total number of applications submitted and units completed for: 2 or More Units

| | 2016/17 | | 2017/18 | | 2018 | 2018/19 | | 2019/20 | | 2020/21 | | TAL |
|-------------------|---------|-------|---------|-------|------|---------|------|---------|------|---------|------|-------|
| | No. | | No. | | No. | | No. | | No. | | No. | |
| | Of | | Of | | Of | | Of | | Of | | Of | |
| | Apps | Units | Apps | Units | Apps | Units | Apps | Units | Apps | Units | apps | Units |
| South Mainland | 1 | 1 | 0 | 0 | 0 | 0 | 1 | 2 | 1 | 1 | 3 | 4 |
| Lerwick & Bressay | 4 | 40 | 5 | 47 | 0 | 0 | 0 | 0 | 2 | 30 | 11 | 117 |
| Central Mainland | 1 | 2 | 0 | 3 | 2 | 19 | 1 | 24 | 1 | 1 | 5 | 49 |
| West Mainland | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| North Mainland | 0 | 0 | 1 | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 2 |
| North Isles | 1 | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 2 |
| TOTAL | 7 | 45 | 6 | 52 | 2 | 19 | 2 | 26 | 4 | 32 | 21 | 174 |

Number of applications submitted and units completed for: 2 or More Units (affordable housing)

| | 201 | 6/17 | 2017/18 | | 2018/19 | | 2019/20 | | 2020/21 | | TOTAL | |
|-------------------|------|-------|---------|-------|---------|-------|---------|-------|---------|-------|-------|-------|
| | No. | | No. | | No. | | No. | | No. | | No. | |
| | Of | | Of | | Of | | Of | | Of | | Of | |
| | Apps | Units | Apps | Units | Apps | Units | Apps | Units | Apps | Units | apps | Units |
| South Mainland | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Lerwick & Bressay | 2 | 26 | 2 | 32 | 0 | 0 | 0 | 0 | 1 | 27 | 5 | 85 |
| Central Mainland | 0 | 0 | 0 | 3 | 1 | 16 | 1 | 24 | 0 | 0 | 2 | 43 |
| West Mainland | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| North Mainland | 0 | 0 | 1 | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 2 |
| North Isles | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL | 2 | 26 | 3 | 37 | 1 | 16 | 1 | 24 | 1 | 27 | 8 | 130 |

Number of applications submitted and units completed for: 2 or More Units (private housing)

| | 2016/17 | | 2017/18 | | 2018/19 | | 2019/20 | | 2020/21 | | TOTAL | |
|-------------------|---------|-------|---------|-------|---------|-------|---------|-------|---------|-------|-------|-------|
| | No. | | No. | | No. | | No. | | No. | | No. | |
| | Of | | Of | | Of | | Of | | Of | | Of | |
| | Apps | Units | apps | Units |
| South Mainland | 1 | 1 | 0 | 0 | 0 | 0 | 1 | 2 | 1 | 1 | 3 | 4 |
| Lerwick & Bressay | 2 | 14 | 3 | 15 | 0 | 0 | 0 | 0 | 1 | 3 | 6 | 32 |
| Central Mainland | 1 | 2 | 0 | 0 | 1 | 3 | 1 | 2 | 1 | 1 | 4 | 8 |
| West Mainland | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| North Mainland | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| North Isles | 1 | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 2 |
| TOTAL | 5 | 19 | 3 | 15 | 1 | 3 | 2 | 4 | 3 | 5 | 14 | 46 |

Number of applications submitted and units completed for: Conversions

| | 201 | 6/17 | 201 | 7/18 | 201 | 8/19 | 2019 | 9/20 | 202 | 0/21 | TO | TAL |
|-------------------|------|-------|------|-------|------|-------|------|-------|------|-------|------|-------|
| | No. | | No. | | No. | | No. | | No. | | No. | |
| | Of | | Of | | Of | | Of | | Of | | Of | |
| | Apps | Units |
| South Mainland | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 0 | 0 | 1 | 1 |
| Lerwick & Bressay | 0 | 0 | 5 | 17 | 1 | 1 | 2 | 2 | 1 | 3 | 9 | 23 |
| Central Mainland | 0 | 0 | 2 | 4 | 1 | 1 | 0 | 0 | 0 | 0 | 3 | 5 |
| West Mainland | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 0 | 0 | 1 | 1 |
| North Mainland | 0 | 0 | 1 | 2 | 0 | 0 | 1 | 1 | 0 | 0 | 2 | 3 |
| North Isles | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL | 0 | 0 | 8 | 23 | 2 | 2 | 5 | 5 | 1 | 3 | 16 | 33 |

Number of applications submitted and units granted for New Dwellings

| | 201 | 6/17 | 201 | 7/18 | 201 | 8/19 | 2019 | 9/20 | 202 | 0/21 | TO | TAL |
|-------------------|------|-------|------|-------|------|-------|------|-------|------|-------|------|-------|
| | No. | | No. | | No. | | No. | | No. | | No. | |
| | Of | | Of | | Of | | Of | | Of | | Of | |
| | Apps | Units |
| South Mainland | 9 | 9 | 11 | 12 | 10 | 9 | 16 | 17 | 2 | 2 | 48 | 49 |
| Lerwick & Bressay | 4 | 41 | 6 | 41 | 6 | 6 | 3 | 3 | 1 | 27 | 20 | 118 |
| Central Mainland | 7 | 8 | 9 | 9 | 10 | 27 | 14 | 38 | 12 | 11 | 52 | 93 |
| West Mainland | 6 | 6 | 1 | 1 | 5 | 3 | 5 | 5 | 1 | 1 | 18 | 16 |
| North Mainland | 6 | 6 | 11 | 13 | 9 | 8 | 13 | 12 | 1 | 1 | 40 | 40 |
| North Isles | 9 | 10 | 3 | 3 | 5 | 5 | 4 | 4 | 1 | 1 | 22 | 23 |
| TOTAL | 41 | 80 | 41 | 79 | 45 | 58 | 55 | 79 | 18 | 43 | 200 | 339 |

Housing Approvals

Total Number of Units Approved

554 units were approved/granted planning permission during the 5 year reporting period. This figure is calculated by combining the units approved on Sites with Development Potential (SWDP), Areas of Best Fit (AoBF) and Windfall (566 in total), and then subtracting the approvals that lie within both SWDP and AoBF (6).

There were 48 units approved in 2020/21, this much smaller figure in relation to previous year, a fall in 100 units or 68% from 2019/20, is to be expected and is symptomatic of the pressures placed on prospective applicants during the pandemic.

| | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | Total |
|-------------------|---------|---------|---------|---------|---------|-------|
| South Mainland | 37 | 38 | 25 | 21 | 14 | 135 |
| Lerwick & Bressay | 42 | 8 | 48 | 2 | 7 | 107 |
| Central Mainland | 38 | 38 | 23 | 87 | 6 | 192 |
| West Mainland | 5 | 5 | 6 | 11 | 1 | 28 |
| North Mainland | 14 | 10 | 5 | 20 | 9 | 58 |
| North Isles | 5 | 4 | 7 | 7 | 11 | 34 |
| TOTAL | 141 | 103 | 114 | 148 | 48 | 554 |

Permissions Granted on SWDP (units)

Over the last 5 years, 151 units have been approved on sites identified in the Local Development as SWDP. Sites with Development Potential were submitted by landowners and developers at the Call for Sites stage of our current Local Development Plan during 2010 to 2012.

2020/21 saw a dramatic slum in the number of units consented on SWDP, with only 2 coming forward. This being even lower than the previous 5 year low in 2018/2019. Again, the low figures for 2020/21 should be seen as an anomaly and reflective of the exceptional circumstances presented by the Covid 19 pandemic.

| | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | Total |
|-------------------|---------|---------|---------|---------|---------|-------|
| South Mainland | 8 | 20 | 0 | 8 | 1 | 37 |
| Lerwick & Bressay | 0 | 1 | 0 | 0 | 0 | 1 |
| Central Mainland | 18 | 27 | 7 | 41 | 0 | 93 |
| West Mainland | 0 | 0 | 0 | 4 | 0 | 4 |
| North Mainland | 2 | 2 | 2 | 9 | 1 | 16 |
| North Isles | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL | 28 | 50 | 9 | 62 | 2 | 151 |

Over the 5 year reporting period the highest number of approvals have been in the Central Mainland (93) and South Mainland (37). In last year's HLA report, Lerwick & Bressay was noted as a prominent locality in respect of number of units granted on SWDP, but this has now dropped to being negligible in the current 5 year period, perhaps reflective of most SWDP sites in this locality that are practicable to develop now benefitting from some form of consent.

Permissions Granted on AOBF (units)

The Local Development Plan has identified 8 AOBF across Shetland. These are located in the following localities:

North Isles – Baltasound, Mid Yell and Symbister.
North Mainland – Brae
West Mainland – Aith
Central Mainland – Scalloway
Lerwick & Bressay – Lerwick
South Mainland – Sandwick

Over the last 5 years 174 units have been approved on Areas of Best Fit. The majority of approvals have been in Lerwick & Bressay, which can be expected due to its size and the area covered. The 2020/21 period (9 units) represents a reduction on the total for the previous two years, replicating the general fall in number of units across the board and attributable to Covid 19 measures and lockdowns, with their associated economic uncertainty.

| | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | Total |
|-------------------|---------|---------|---------|---------|---------|-------|
| South Mainland | 3 | 1 | 12 | 0 | 0 | 16 |
| Lerwick & Bressay | 42 | 6 | 48 | 8 | 7 | 111 |
| Central Mainland | 4 | 0 | 0 | 36 | 0 | 40 |
| West Mainland | 0 | 0 | 0 | 0 | 0 | 0 |
| North Mainland | 0 | 0 | 0 | 0 | 1 | 1 |
| North Isles | 0 | 0 | 2 | 3 | 1 | 6 |
| TOTAL | 49 | 7 | 62 | 47 | 9 | 174 |

Permissions Granted on Windfall (units)

Over the last 5 years 241 units have been approved on sites which aren't identified for housing development in the Local Development Plan. These are known as 'windfall' sites. This can mainly be attributed to the high number of applications for single house units and the nature of dispersed housing development in settlements across the localities.

Unlike applications on SWDP and AOBF sites, windfall figures appear to have been more resistant to pressures placed by the pandemic, maintaining an output of consented units (43) only slightly below the 5 year average (48) for the period 2016-2021 and within 2 to 3 units of figures presented for the preceding 3 years.

| | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | Total |
|-------------------|---------|---------|---------|---------|---------|-------|
| South Mainland | 26 | 17 | 13 | 13 | 13 | 82 |
| Lerwick & Bressay | 0 | 1 | 0 | 0 | 0 | 1 |
| Central Mainland | 16 | 11 | 16 | 10 | 6 | 59 |
| West Mainland | 5 | 5 | 6 | 7 | 7 | 30 |
| North Mainland | 12 | 8 | 3 | 11 | 7 | 41 |
| North Isles | 5 | 4 | 5 | 4 | 10 | 28 |
| TOTAL | 64 | 46 | 43 | 45 | 43 | 241 |

Permissions Granted on both SWDP & AOBF

| | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | Total |
|-------------------|---------|---------|---------|---------|---------|-------|
| South Mainland | 0 | 0 | 0 | 0 | 0 | 0 |
| Lerwick & Bressay | 0 | 0 | 0 | 6 | 0 | 6 |
| Central Mainland | 0 | 0 | 0 | 0 | 0 | 0 |
| West Mainland | 0 | 0 | 0 | 0 | 6 | 6 |
| North Mainland | 0 | 0 | 0 | 0 | 0 | 0 |
| North Isles | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL | 0 | 0 | 0 | 6 | 6 | 12 |

The figures in the above table are used for the elimination of duplicates found on both the SWDP and AOBF tables on pages 11 and 12 in assisting with calculating the total number of units approved.

Applications Granted Permission but not yet commenced (as of 31/03/2021)

A number of planning permissions for new housing remain unimplemented each year. The table below contains the data for the last 3 years, as this is the time period that permissions are granted before they expire.

| | 2018/2019 | 2019/20 | 2020/21 | Total |
|-------------------|-----------|---------|---------|-------|
| South Mainland | 9 | 1 | 2 | 12 |
| Lerwick & Bressay | 46 | 0 | 3 | 49 |
| Central Mainland | 11 | 1 | 1 | 13 |
| West Mainland | 3 | 0 | 2 | 5 |
| North Mainland | 3 | 1 | 0 | 4 |
| North Isles | 2 | 0 | 4 | 6 |
| TOTAL | 74 | 3 | 12 | 77 |

Housing Land Supply

Established Housing Land Supply – Sites with Development Potential

The Shetland Local Development Plan does not currently include any allocations, only Sites with Development Potential, which provide less detailed information on number of units per site.

The Planning Service has based its calculations on the number of units likely to be developed per site, on a desk based density calculation where average densities were calculated throughout Shetland. The following figures are the end result:

Lerwick: 18 units per hectare

Areas of Best Fit: 14 units per hectare

Elsewhere: 7 units per hectare

The total area of land available as of 31 March 2021 for development on SWDP as identified in the LDP is 124.39 hectares. Using the desk based density calculations this provides enough land for approximately **1414 housing units**. It should be noted that this figure is based on desk based calculations detailed above, namely:

- Lerwick = 34.18 remaining @ 18 units per hectare = 615 units
- Areas of Best Fit = 19.84ha remaining @ 14 units per hectare = 278 units
- Elsewhere = 74.42 remaining @ 7 units per hectare = 521 units

Please note, there is a discrepancy between these three area totals and the overall figure, which is likely to do with site overlap (AOBF and SWDP) and method of data capture.

5 Year Housing Supply Target

The 5 year housing supply target is the total number of additional homes (all tenure) that the development plan seeks over the following 5-year period. Under SPP (2014) this is called the housing supply target, although previously this was often referred to as the housing requirement. Shetland's Local Housing Strategy 2011-2016 estimates an overall housing supply target (includes private and affordable housing) of 1230-1420 units over a 10 year period. This equates to 123-142 homes per year.

Using the upper estimate (142 units) the all tenure 5yr housing land supply target is therefore calculated as: 142 units x 5 years = 710 units. The Local Housing Strategy requires that 530 - 721 of these homes should be affordable, giving an affordable housing target of 53-72 per year. The private target is 70 units per year.

Based on completions over the last 5 years it can be seen that there is a shortfall in the number of units required to meet the housing supply target for both private and affordable housing as set out in the Local Housing Strategy. The Council are currently in the process of producing a revised Housing Needs and Demand Assessment for Shetland, and following this revised Housing Supply Targets will be set out and agreed following consultation on the next Local Housing Strategy.

5yr Housing Supply Target and Completions (2016-2021)

| Tenure | HST Requirement | Total Completions | Shortfall |
|--------------------------|------------------------|-------------------|-----------|
| Private Housing Units | 350 | 237 | 113 |
| Affordable Housing Units | 360 | 130 | 230 |
| All Tenure Units | 710 | 367 | 343 |

5 Year Effective Housing Land Supply – Units

Scottish Planning Policy defines the effective housing land supply as "The programming of that part of the established housing land supply which is free or expected to be free of development constraints, and will therefore be available for the construction of housing in the next 5 years. This is influenced by the rate of delivery".

When specific proposals come in on individual sites the actual densities may vary, due to design, layout and physical limitations affecting individual sites.

Based on returns to the Scottish Government as part of the Planning Performance Framework (PPF), and taking into account the unconstrained land available for development in the next 5 years, this is identified as **1028 units**.

Effective Housing Land Supply – Years

Scottish Planning Policy requires that a minimum of 5 years effective housing land supply is to be available at all times.

Calculation of the 5-year effective housing land supply uses the formula provided below in the Scottish Government's Planning Performance Framework.

Effective Housing Land Supply (years) =
$$(\frac{5-year\ effective\ housing\ land\ supply\ (units)}{5-year\ housing\ supply\ target\ (units)})*5$$

At the time of finalising this year's Audit the effective housing land supply equates to **7.3 years**. Namely 1030 units/710units x = 7.3 years.

Sites

Detailed information follows on each of the Sites with Development Potential as an appendix to this Housing Land Audit. It includes a site map as well as information on site area, planning status, estimated development timescales and number of units developed/ approved (if any) on the sites.

Next Steps

This Audit identifies an adequate supply of housing land. It has been informed by the Local Development Plan, including the Action Programme and The Local Housing Strategy (2011-2016).

We are in the process of updating our action programme to reflect the same recording period as the Housing Land Audit. The Action Programme forms part of the ongoing monitoring of the adopted Local Development Plan. The Action Programme will be updated annually, with annual questionnaires being sent out to all landowners/developers with sites in the Plan to ensure we have the most up to date status of each site.

The Planning Service is continuing to work closely with the Council's Housing Service and Hjaltland Housing Association to inform the Housing Needs and Demand Assessment (HNDA) update. We are a partner on the Housing Market Partnership and a joint working group with Housing Service to help inform the HNDA process. We also continue to work with Housing Service and Hjaltland Housing Association for the Local Housing Strategy and Strategic Housing Investment Plan.

The Planning Service ran a Call for Sites process from the end of 2018 until summer 2019. The Call for Sites was an opportunity for landowners and developers to submit sites to the Planning service to be assessed for possible inclusion as an allocation in the next Local Development Plan.

We have had a good level of engagement with land owners and developers through the process resulting in a good number of submissions being made.

Contacts and links to relevant Documents:

SIC Planning Service 8 North Ness Business Park Lerwick Shetland ZE1 0LZ

Telephone: 01595 744293.

Email: <u>Development.plans@shetland.gov.uk</u>

Shetland Local Development Plan

http://www.shetland.gov.uk/ldp

Local Housing Strategy

http://www.shetland.gov.uk/housing/policies housing strategy.asp

Glossary

Windfall

Development sites that are not identified through forward planning processes (the Local Development Plan) but become available for various ad hoc reasons.

Sites with Development Potential

Sites with Development Potential are sites that have been identified through the 'Call for Sites' process. The sites have been assessed as 'sites with development potential' for housing and mixed use through a consistent site assessment process during the formulation of the LDP 2014.

Area of Best Fit

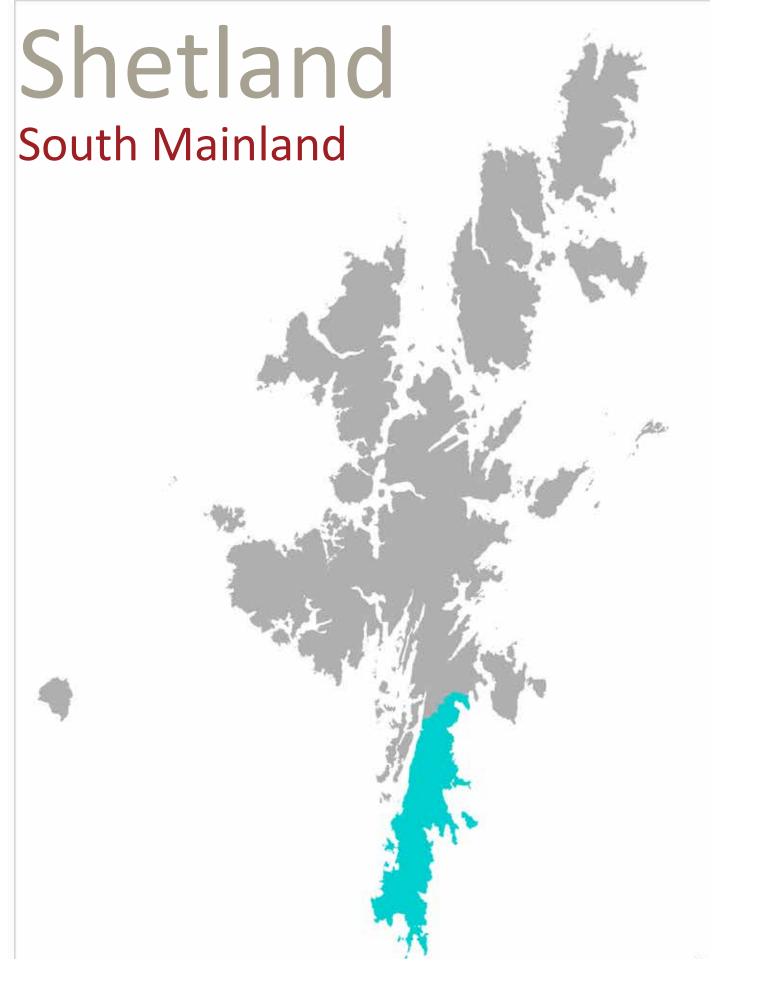
The Areas of Best Fit (AoBF) have been identified to provide a focus for growth within and adjacent to the largest community in each locality and the large islands in Shetland, whilst recognising the dispersed settlement pattern of Shetland.

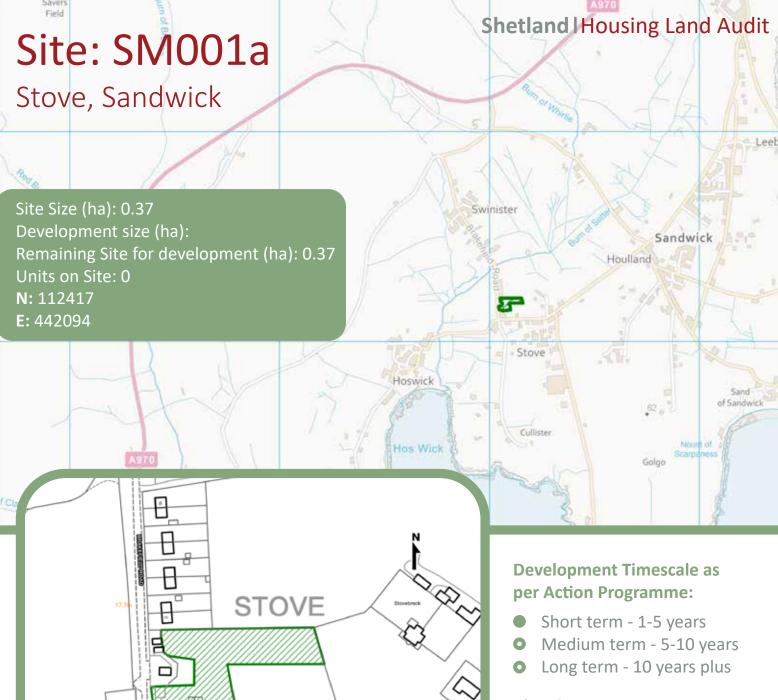
Affordable Housing

Affordable housing is defined broadly as housing of a reasonable quality that is affordable to people on modest incomes. Affordable housing may be provided in the form of social rented accommodation, mid-market rented accommodation, shared ownership housing, shared equity housing, housing sold at a discount (including plots for self-build), and low cost housing without subsidy. For the monitoring of data we have recorded developments by the SIC Housing Department and Hjaltland Housing Association as affordable.

Private Housing

Private housing is development by individuals or companies for private occupancy. This can be through owner/occupation or private rental.





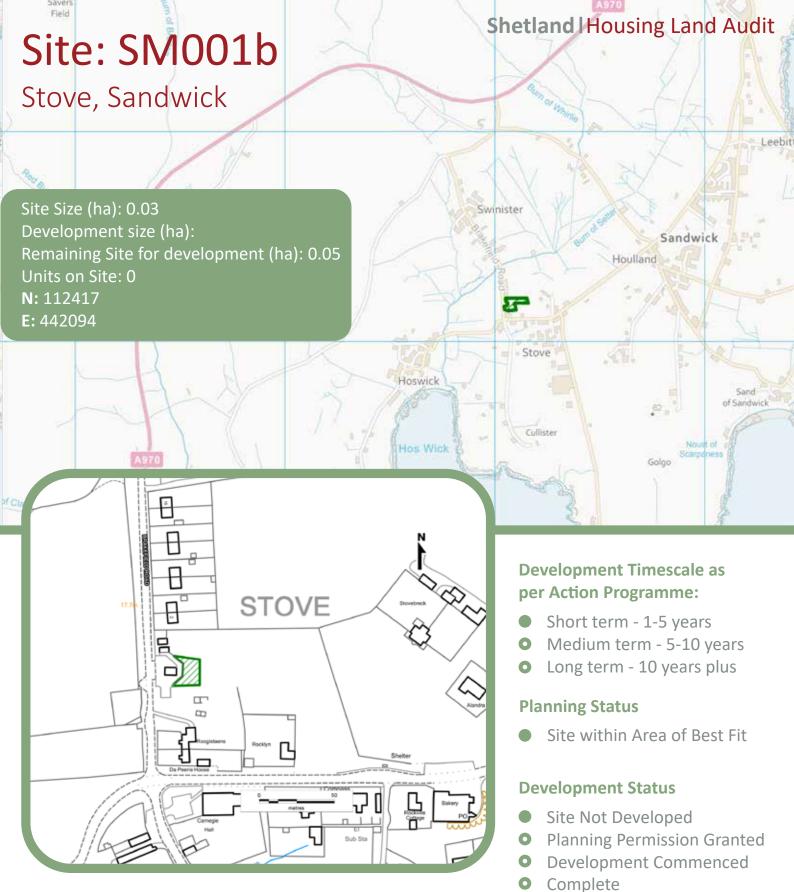


Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete





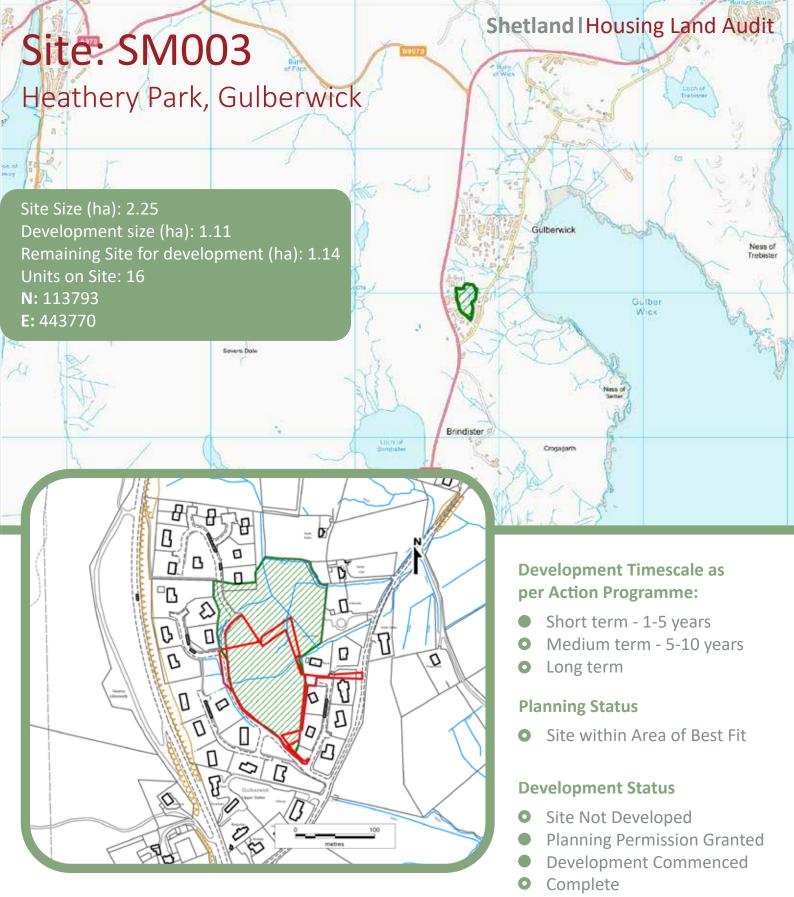




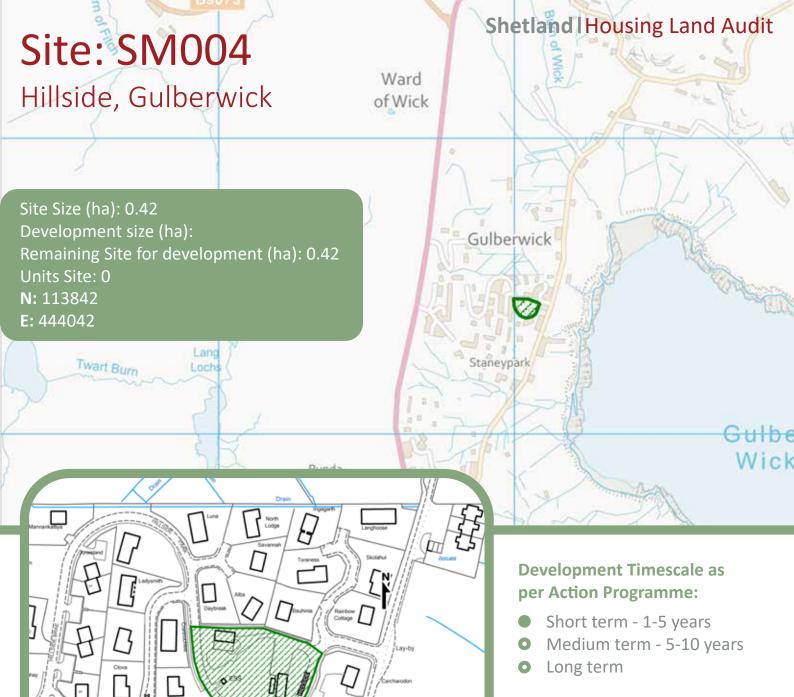


Planning Permission GrantedDevelopment Commenced

Complete







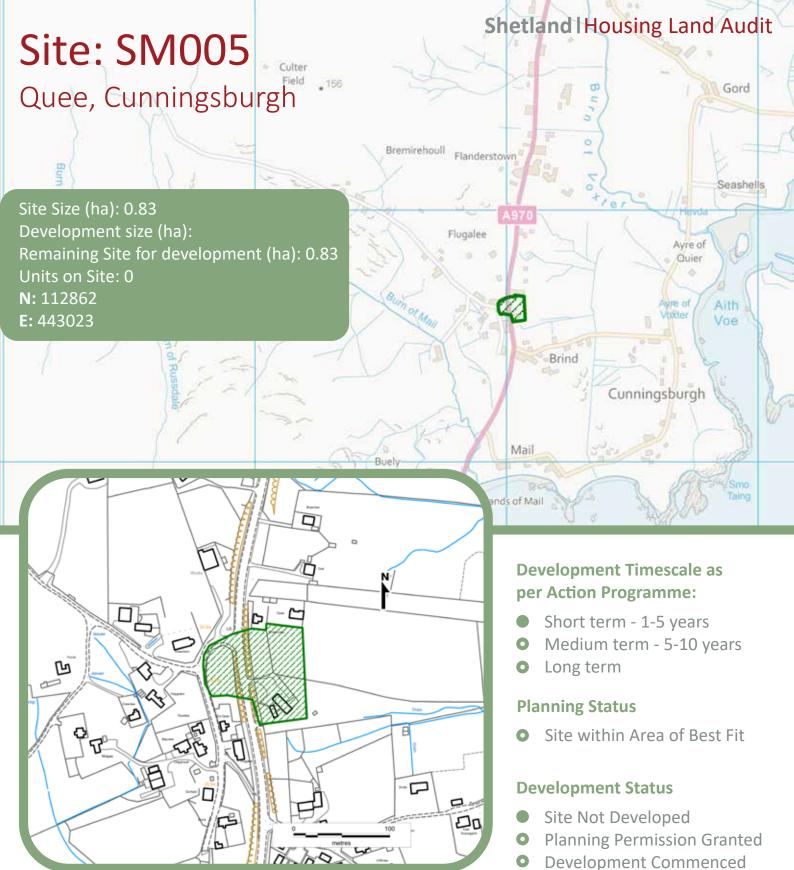
Planning Status

• Site within Area of Best Fit

Development Status

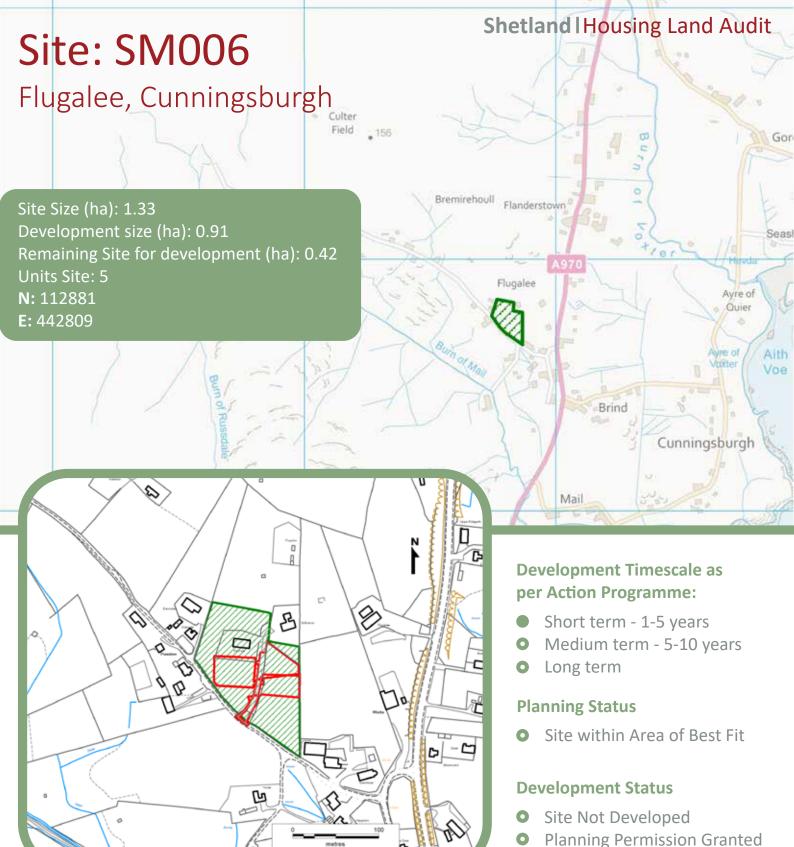
- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete







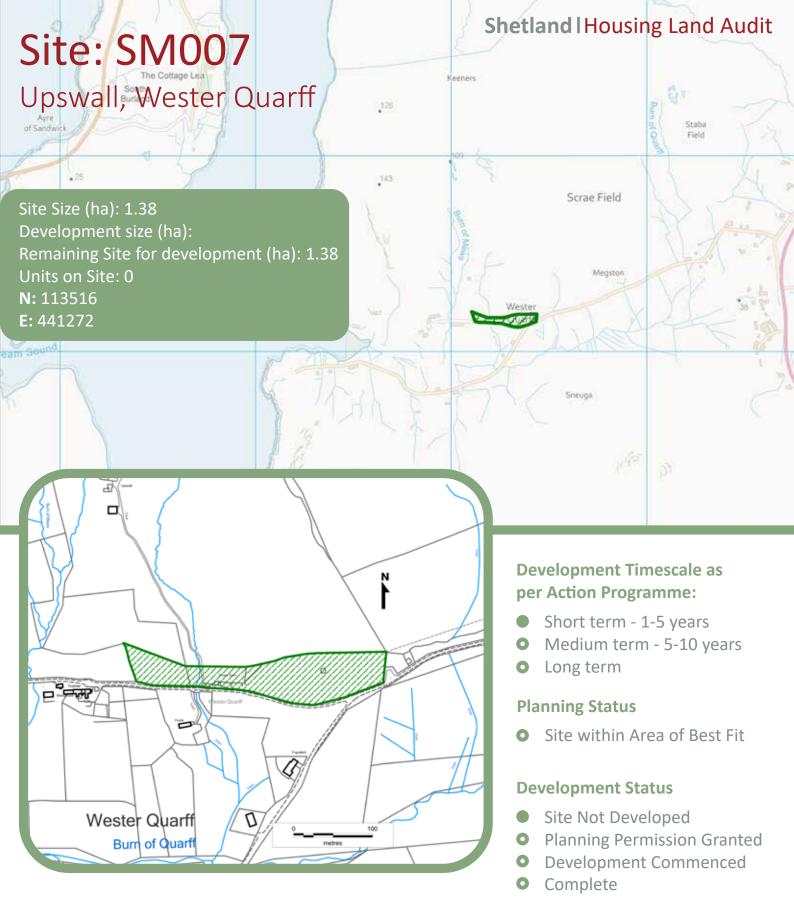
Complete



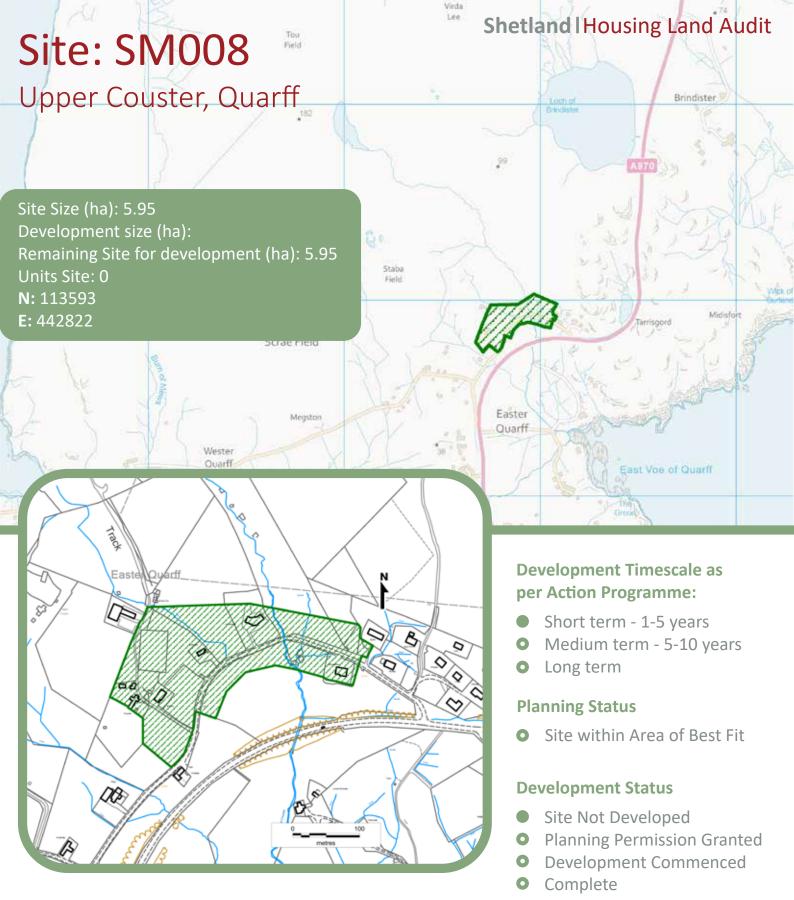


Development Commenced

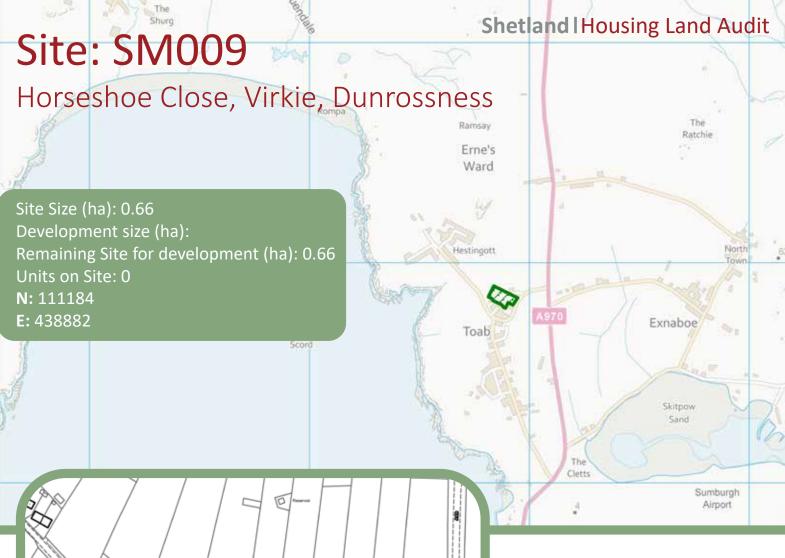
Complete













Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

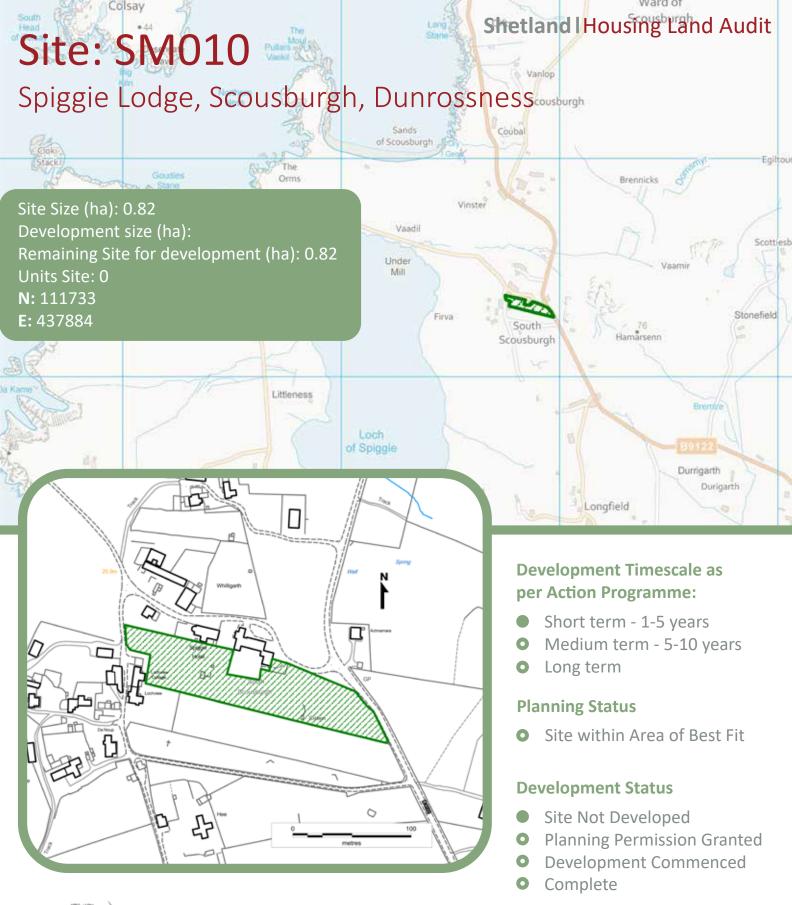
Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete









OI 다

- Long term

Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- **Development Commenced**
- Complete



Ц,



Swinister

Stove

Cullister

Sandwick

Shetland Housing Land Audit

Houlland

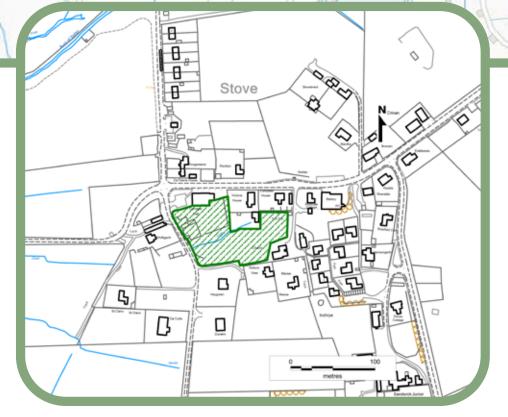
Development size (ha):

Remaining Site for development (ha): 0.66

Units Site: 0 **N**: 112405 E: 442120

Hoswick





Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

Planning Status

Site within Area of Best Fit

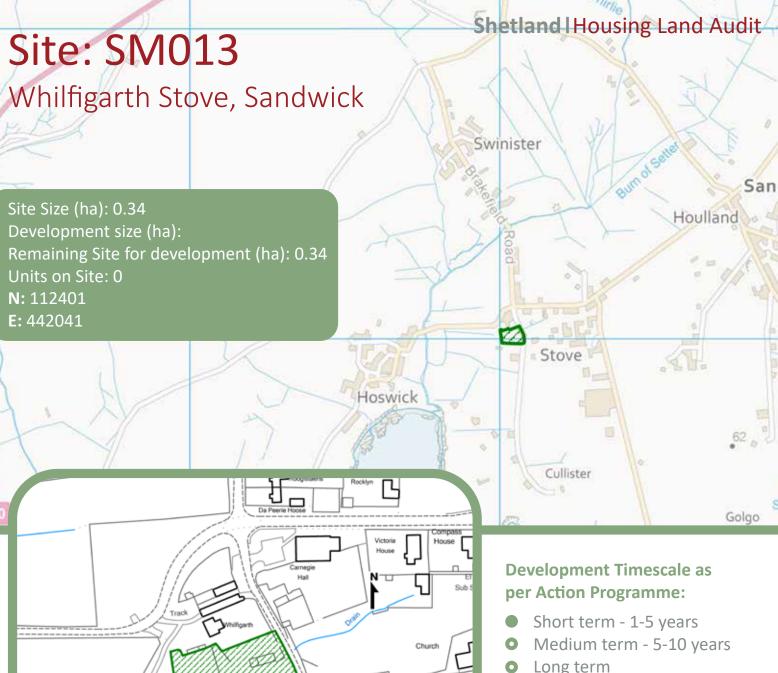
Development Status

- Site Not Developed
- Planning Permission Granted
- **Development Commenced**
- Complete



Shetland Housing Land Audit 2020/21

Noust of



Long term

Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete





Site Size (ha): 0.8

Development size (ha):
Remaining Site for development (ha): 0.8

Units Site: 0 N: 112397 E: 442062

Hoswick



Development Timescale as per Action Programme:

Stove

Shetland | Housing Land Audit

- Short term 1-5 years
- Medium term 5-10 years
- Long term

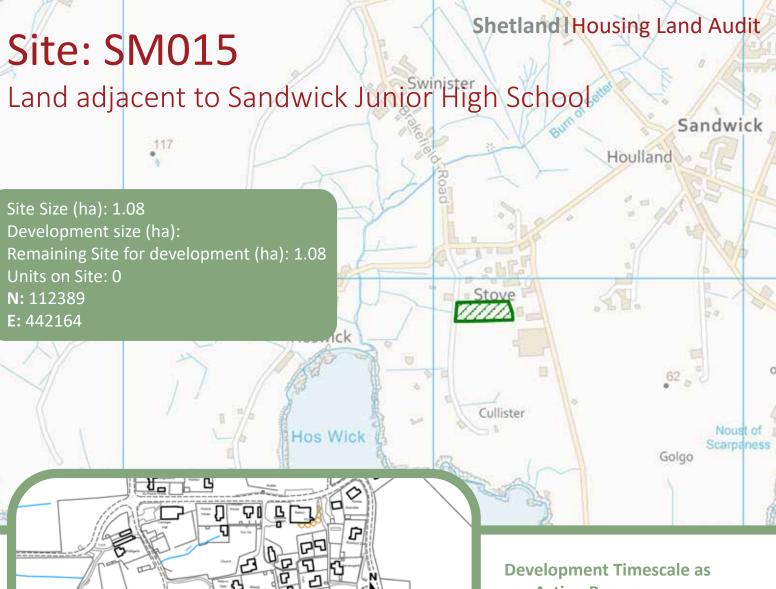
Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete





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- Short term 1-5 years
- Medium term 5-10 years
- Long term

Planning Status

Site within Area of Best Fit

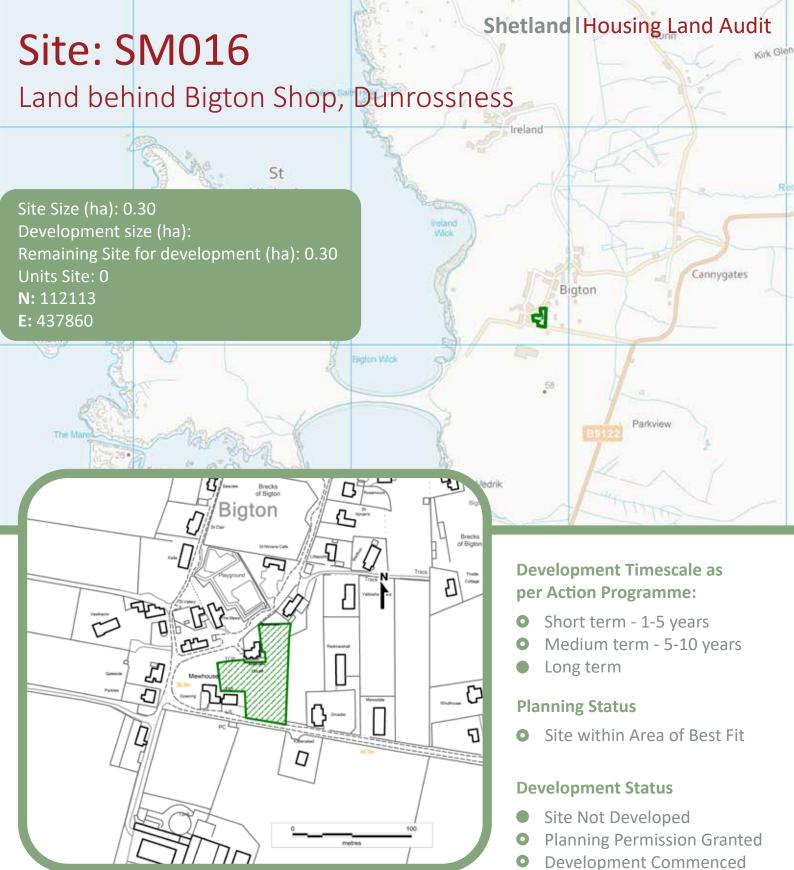
Development Status

- Site Not Developed
- Planning Permission Granted
- **Development Commenced**
- Complete



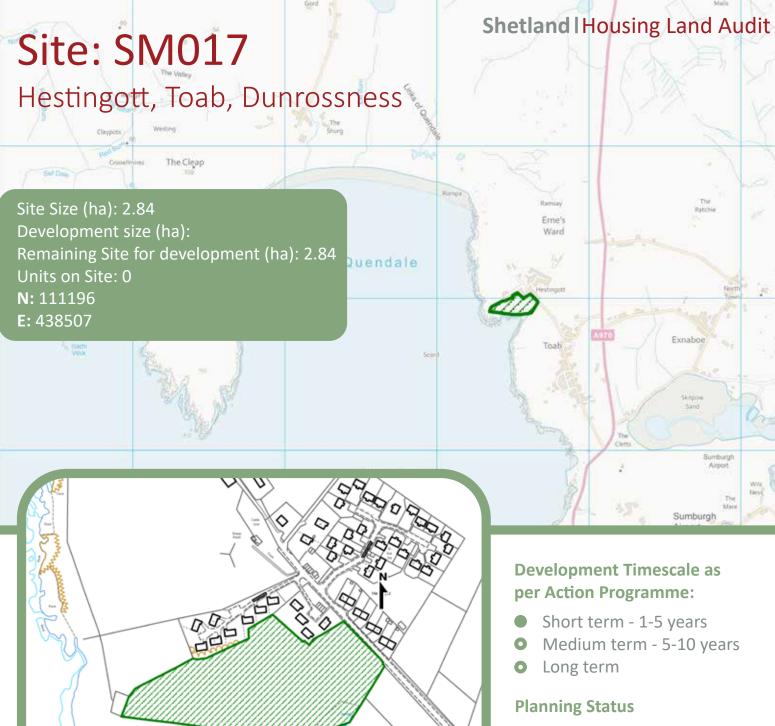
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Complete

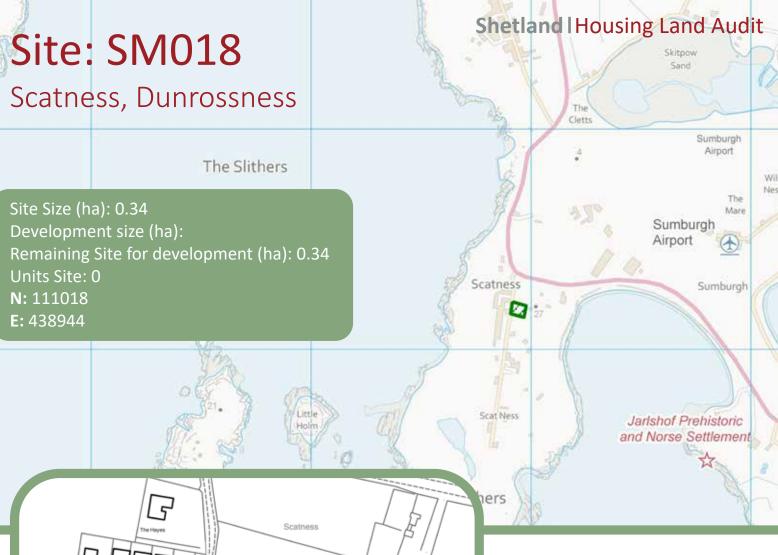


Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- **Development Commenced**
- Complete







Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

Planning Status

• Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete



Site: SM019 Scatness, Dunrossness Site Size (ha): 1.45

Development size (ha): 0.17

Units on Site: 0

N: 111045

E: 443881

Remaining Site for development (ha): 1.28





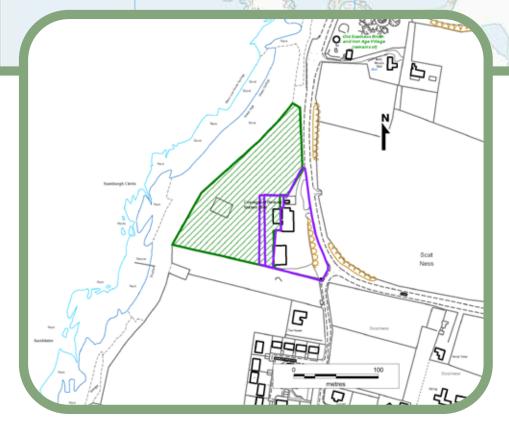
Cletts Sumburgh Airport

Sumburgh Airport

Sumburgh

Jarlshof Prehistoric

and Norse Settlement



Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

Planning Status

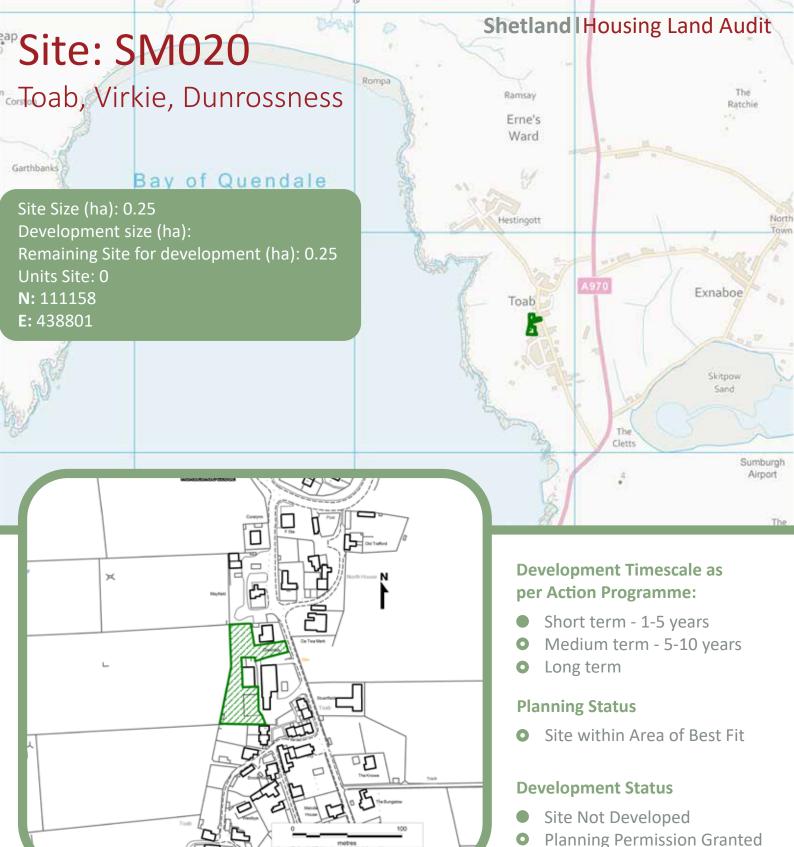
Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete

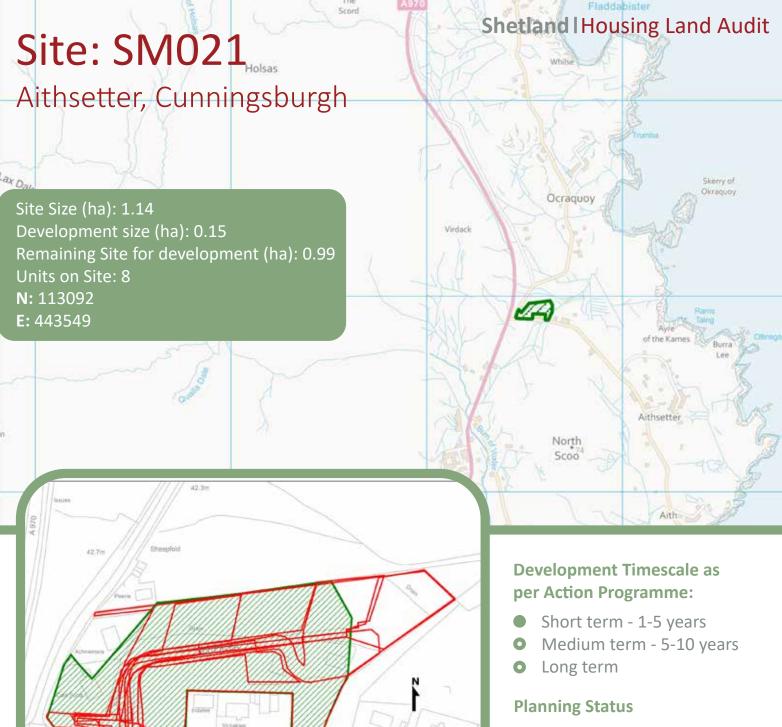


Please note the purple polygon denotes non class 9 (housing) development approved on this mixed use site.





Development Commenced

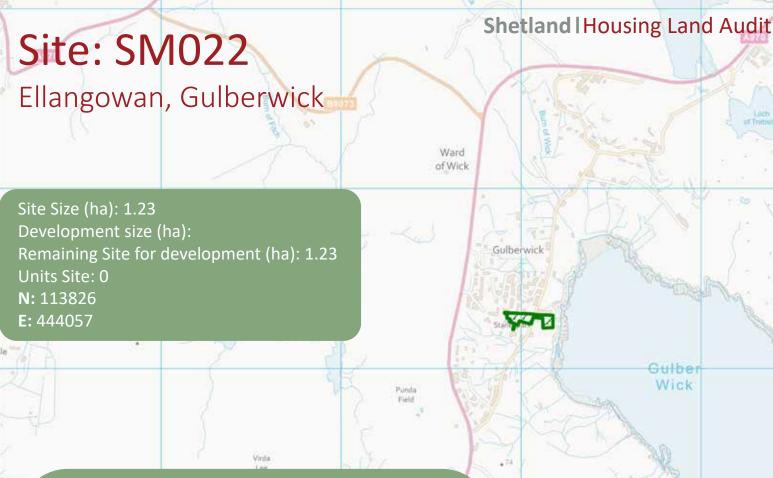


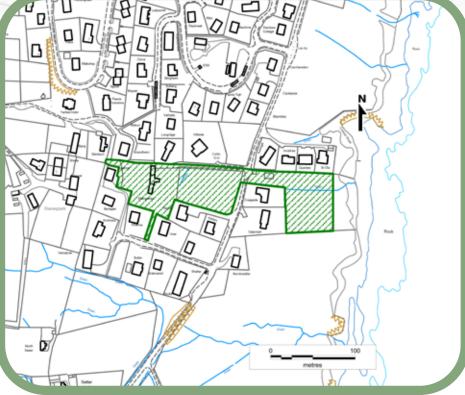
Site within Area of Best Fit

Development Status

- Site Not Developed
- **Planning Permission Granted**
- **Development Commenced**
- Complete







Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete



Site: SM023 Scatness, Dunrossness

Development size (ha): 3.27

Remaining Site for development (ha): 0.24

Site Size (ha): 3.51

Units on Site: 1

N: 110968 **E:** 438755

Shetland | Housing Land Audit



The Slithers







Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

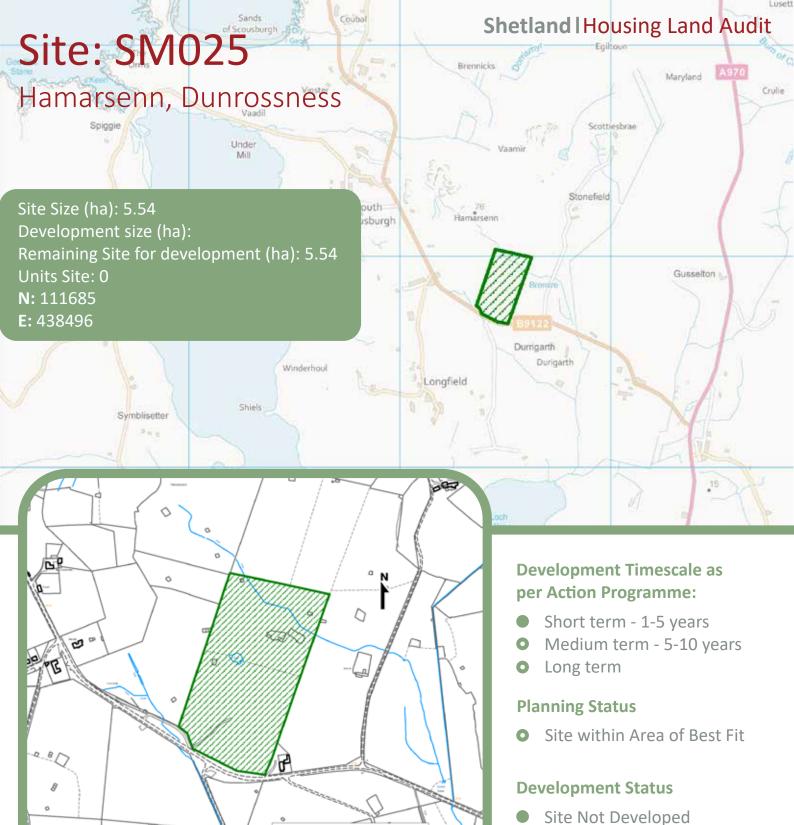
Planning Status

Site within Area of Best Fit

Development Status

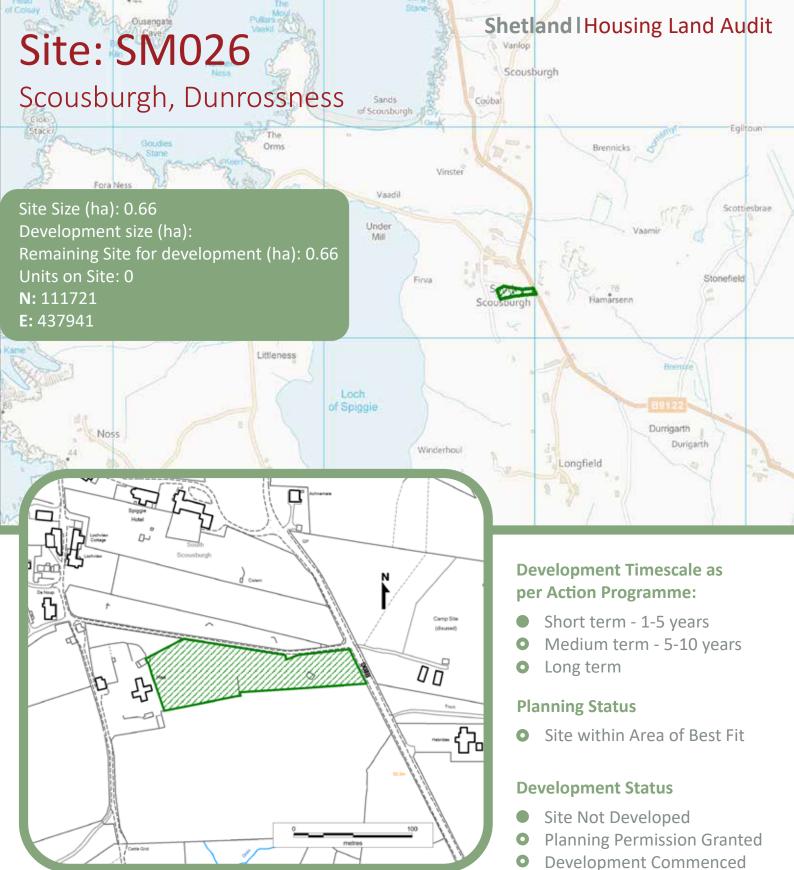
- Site Not Developed
- Planning Permission Granted
- **Development Commenced**
- Complete



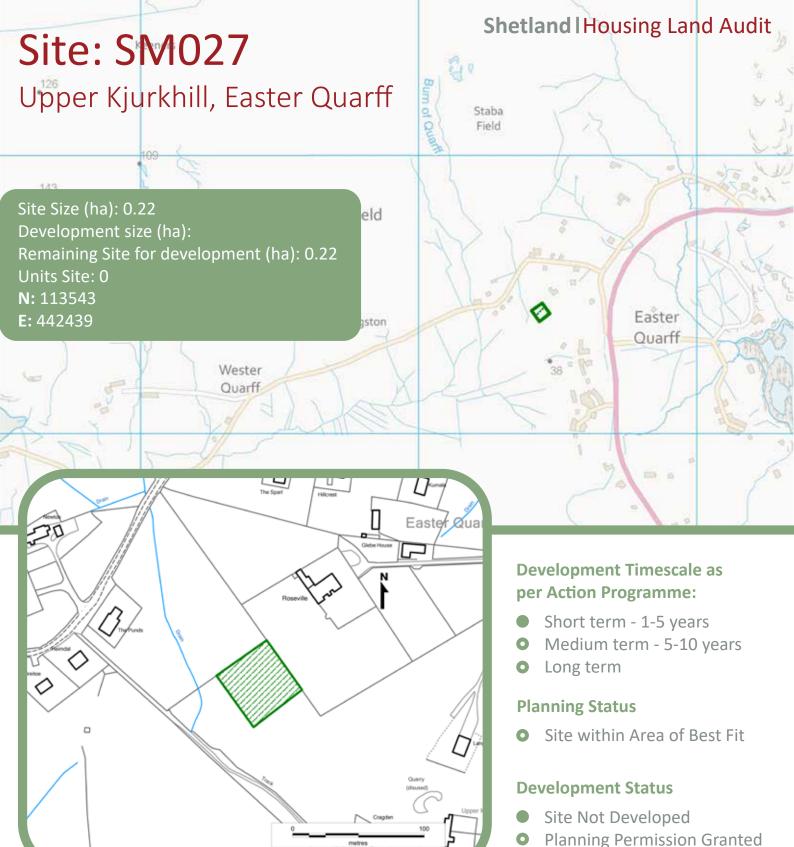




Planning Permission Granted Development Commenced

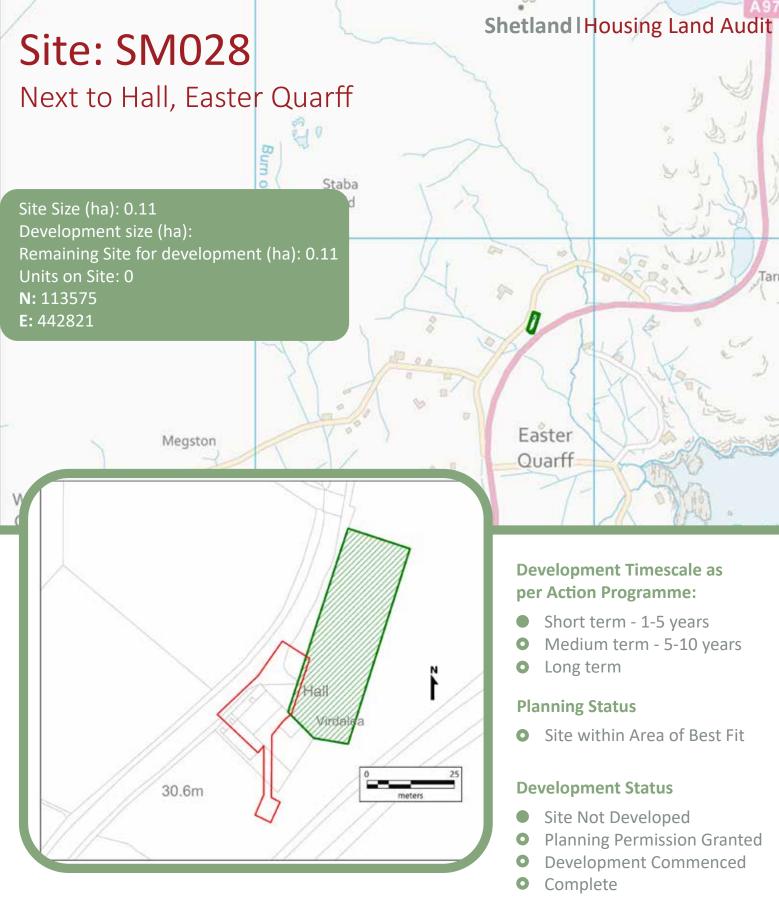




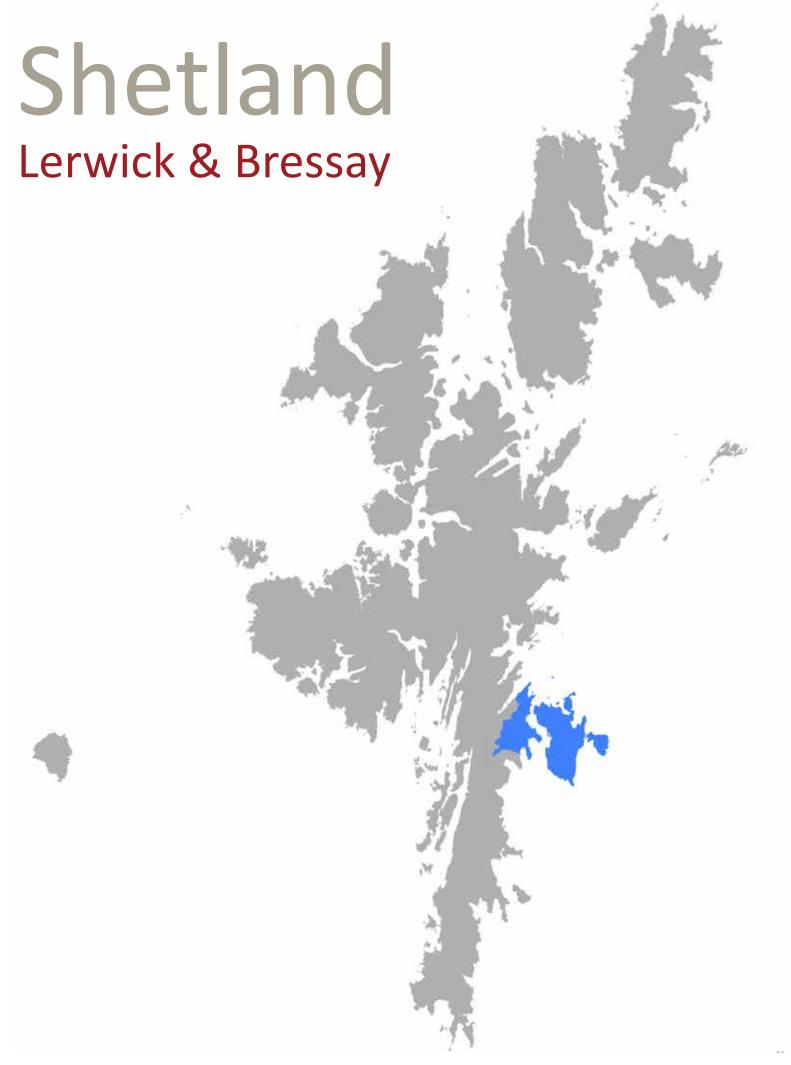


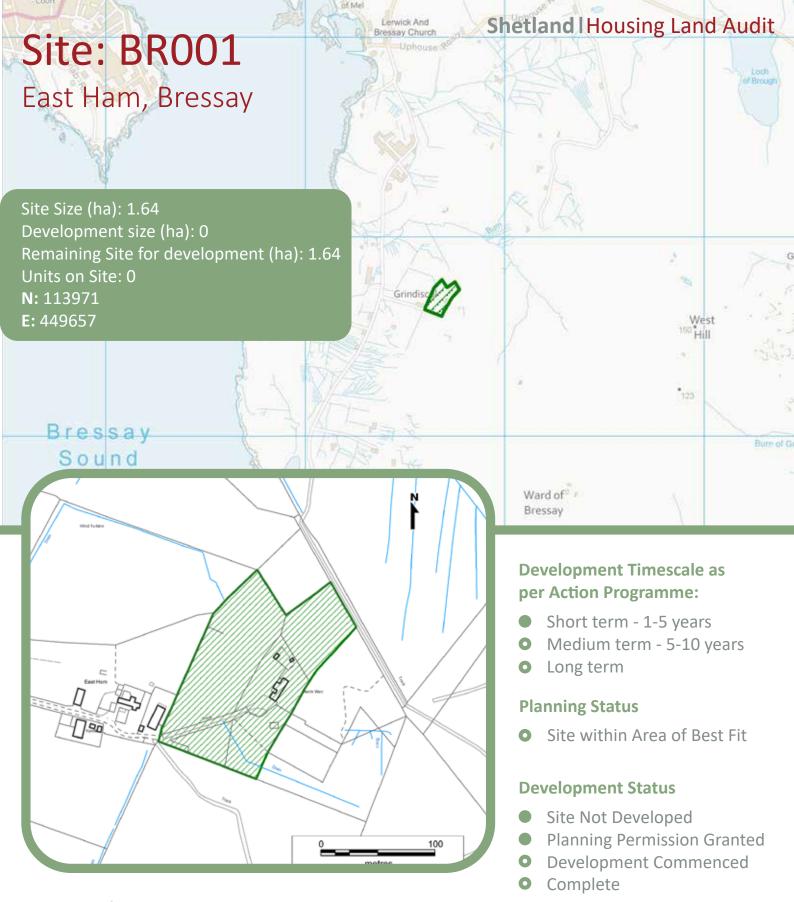


Development Commenced









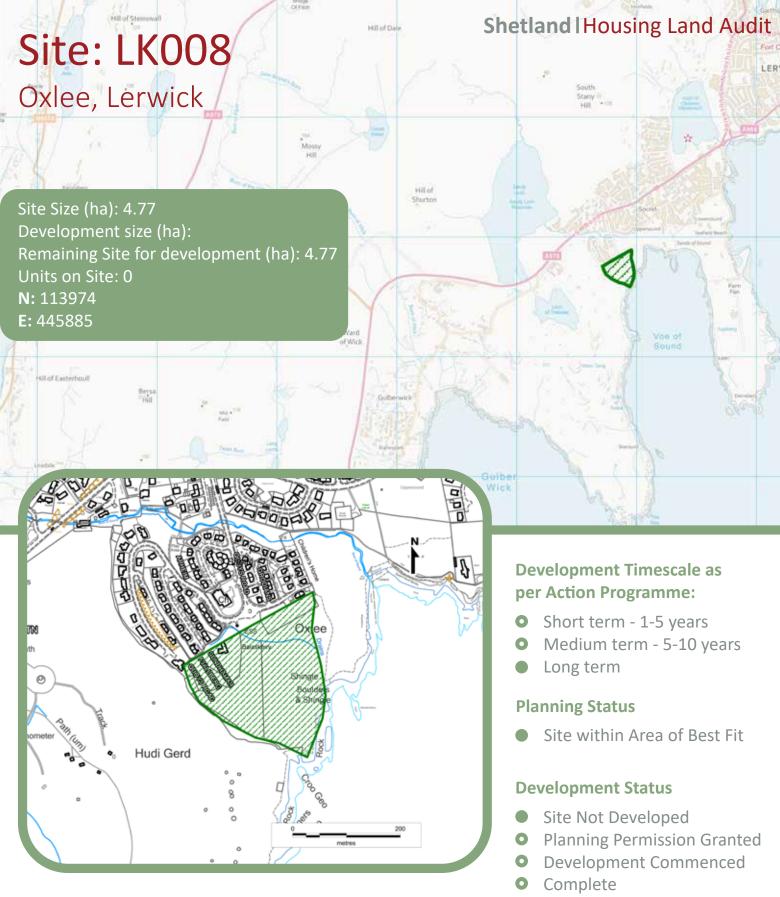




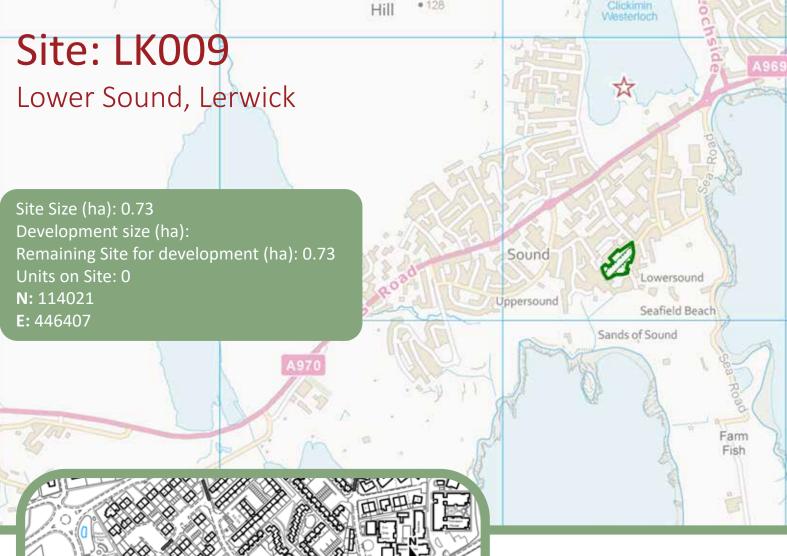
Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete









Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete









Please note the purple polygon denotes non class 9 (housing) development approved on this mixed use site.

Development Timescale as per Action Programme:

Farm Fish

- Short term 1-5 years
- Medium term 5-10 years
- Long term

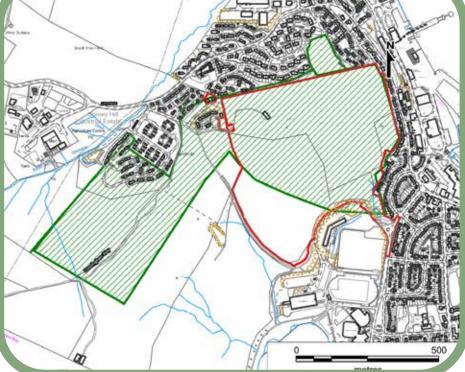
Planning Status

• Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete





per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- **Development Commenced**
- Complete



Please note that the development commenced to date relates to an approved application for 2 residentual units at Pegasus Place.





Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

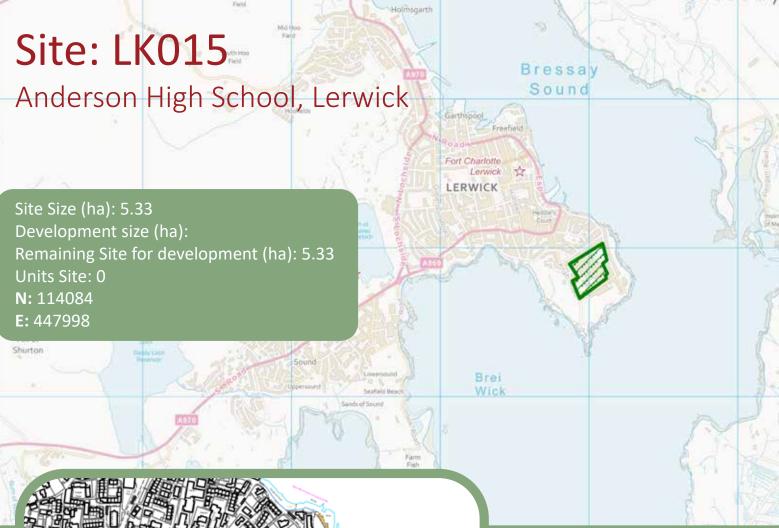
Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete







Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

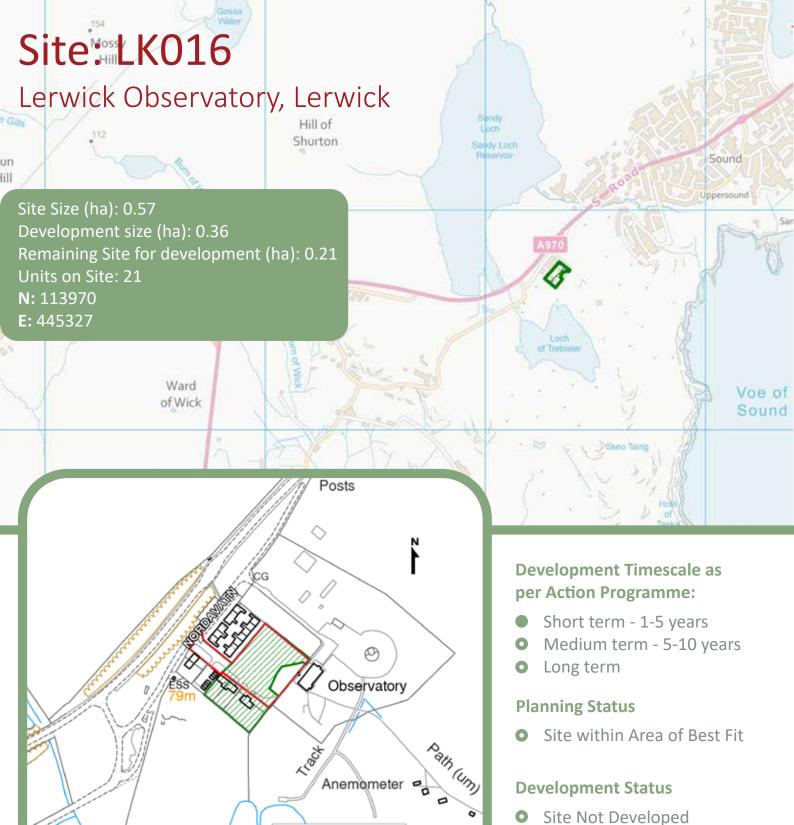
Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete







Complete

Planning Permission GrantedDevelopment Commenced

Site: LK017

Lower Sound, Lerwick

Site Size (ha): 0.09

Development size (ha):

Remaining Site for development (ha): 0.09

Units Site: 0 **N**: 114022 **E**: 446441

Sound

Lowersound

Uppersound

Seafield Beach

Sands of Sound

A970



Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

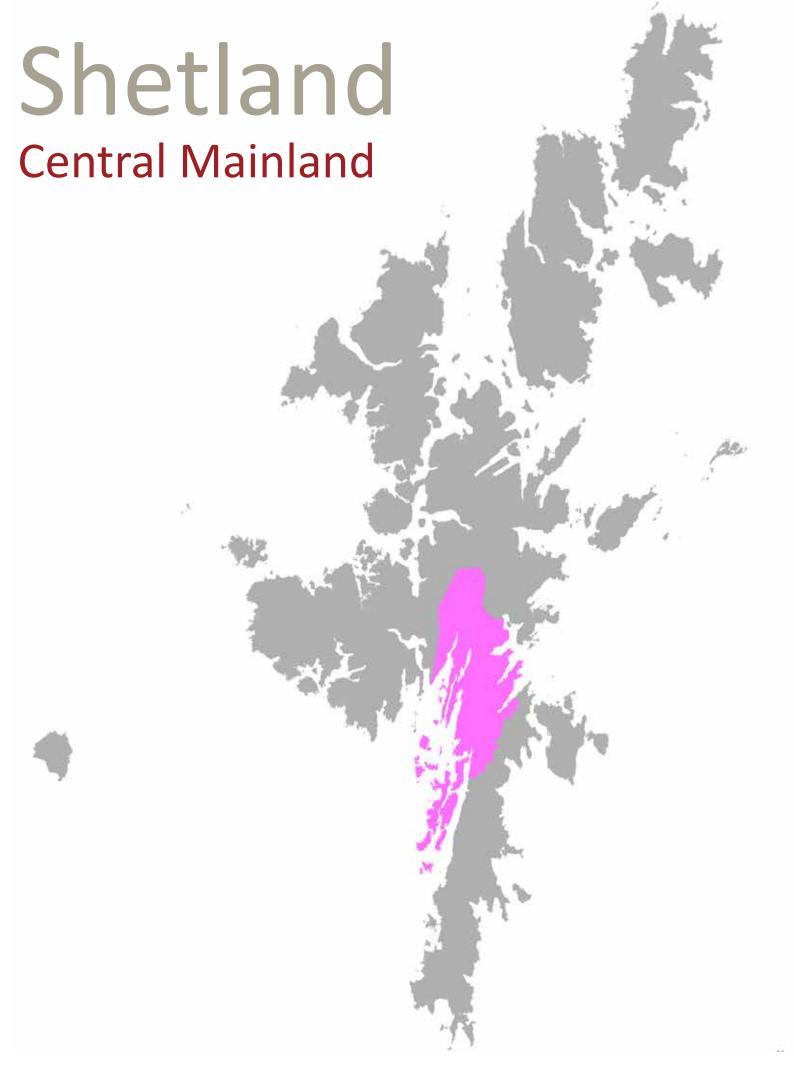
Planning Status

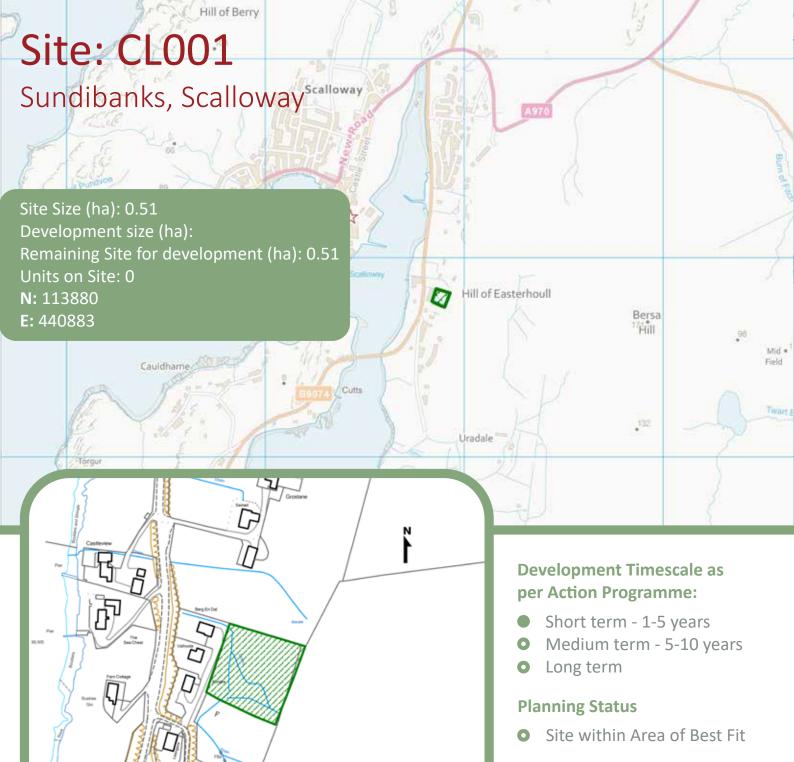
Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete







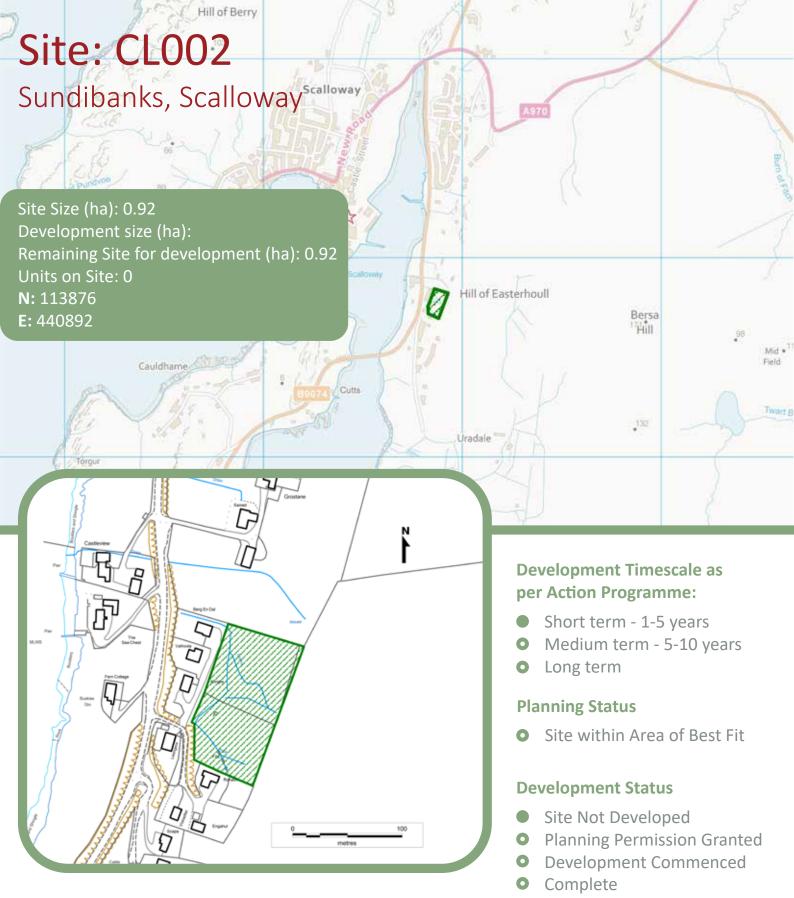


Development Status

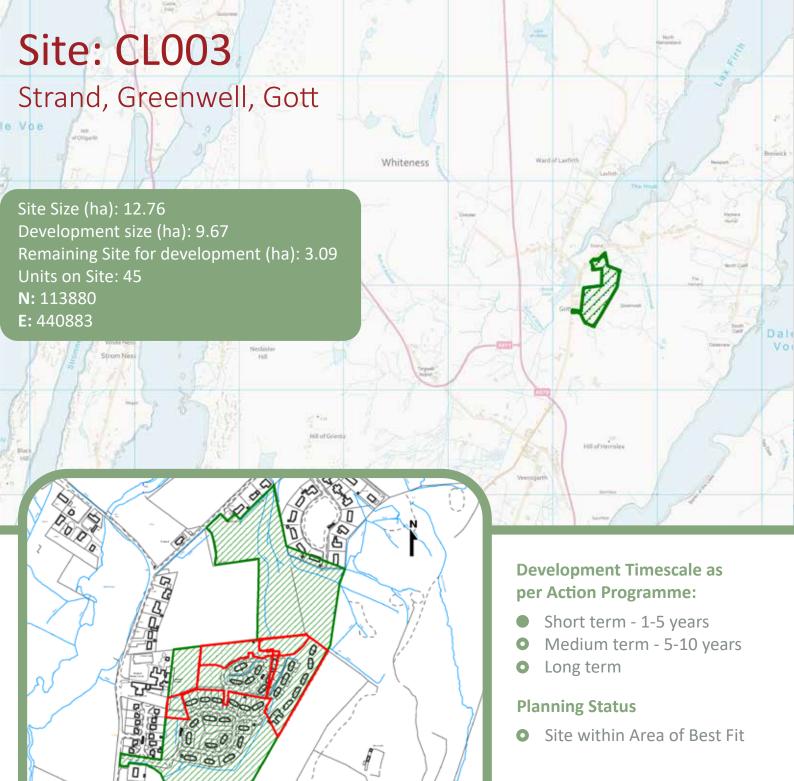
Complete

Site Not Developed

 Planning Permission Granted Development Commenced





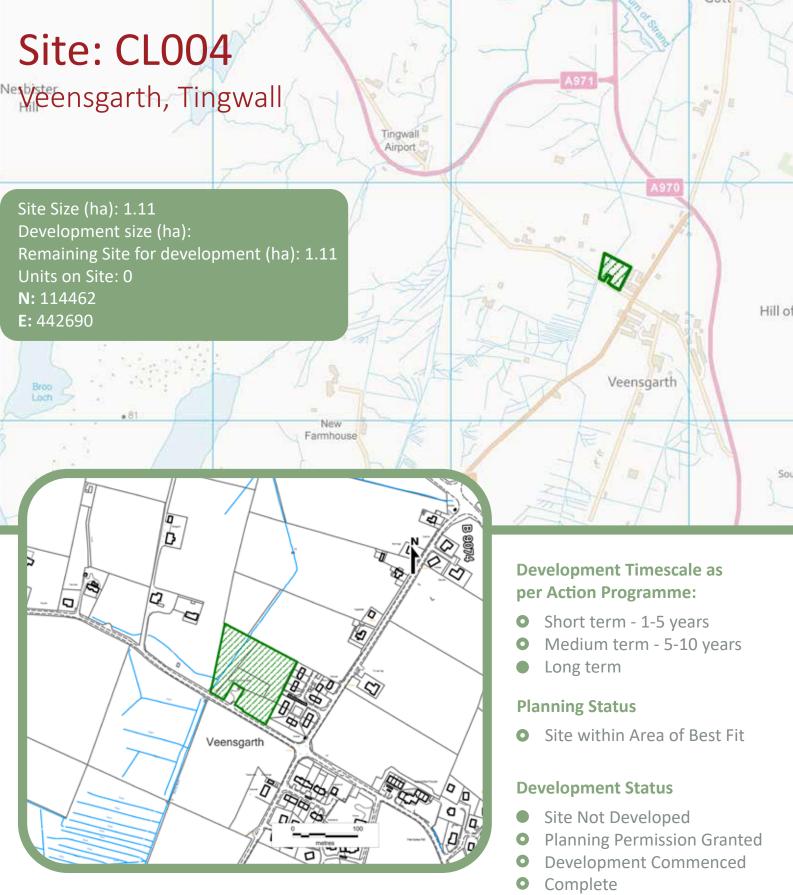


Development Status

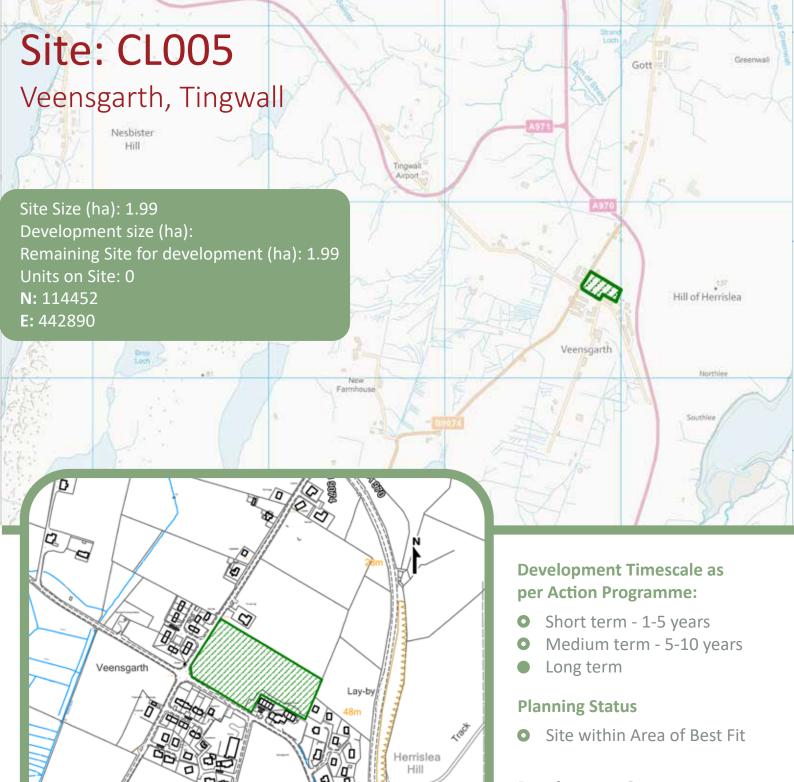
- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete

250









Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete





Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete



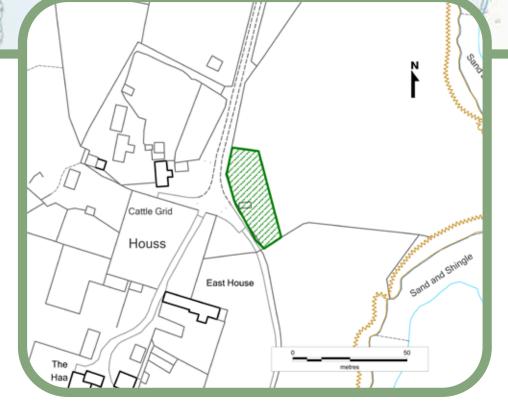
Shetland Housing Land Audit 2020/21

Boulders and Shingle





West



Development Timescale as per Action Programme:

Houss

- Short term 1-5 years
- Medium term 5-10 years
- Long term

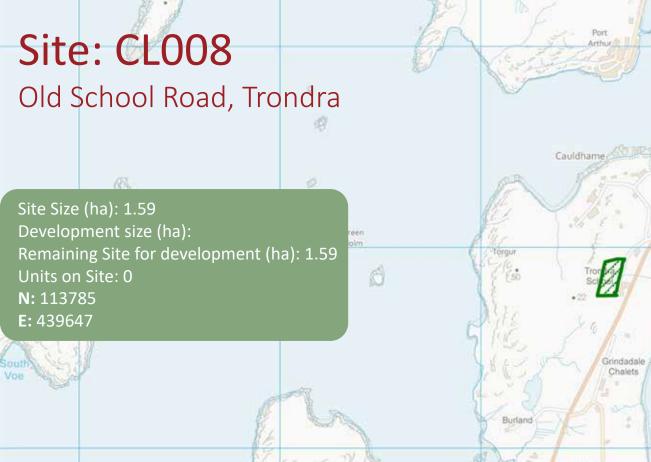
Planning Status

• Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete





0



Development Timescale as per Action Programme:

Castle

- Short term 1-5 years
- Medium term 5-10 years
- Long term

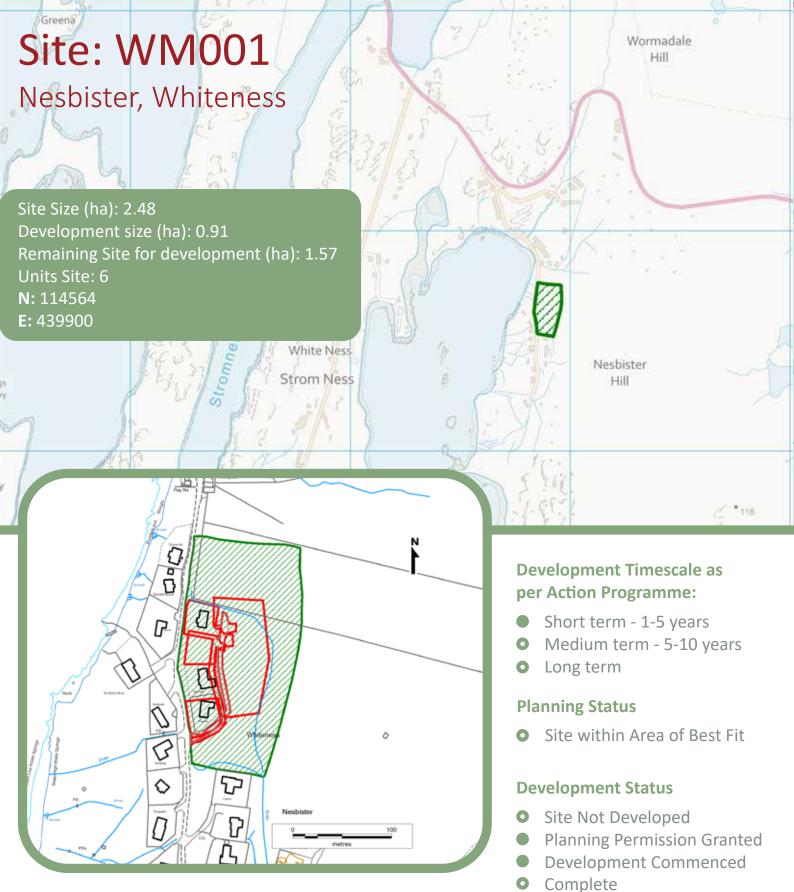
Planning Status

Site within Area of Best Fit

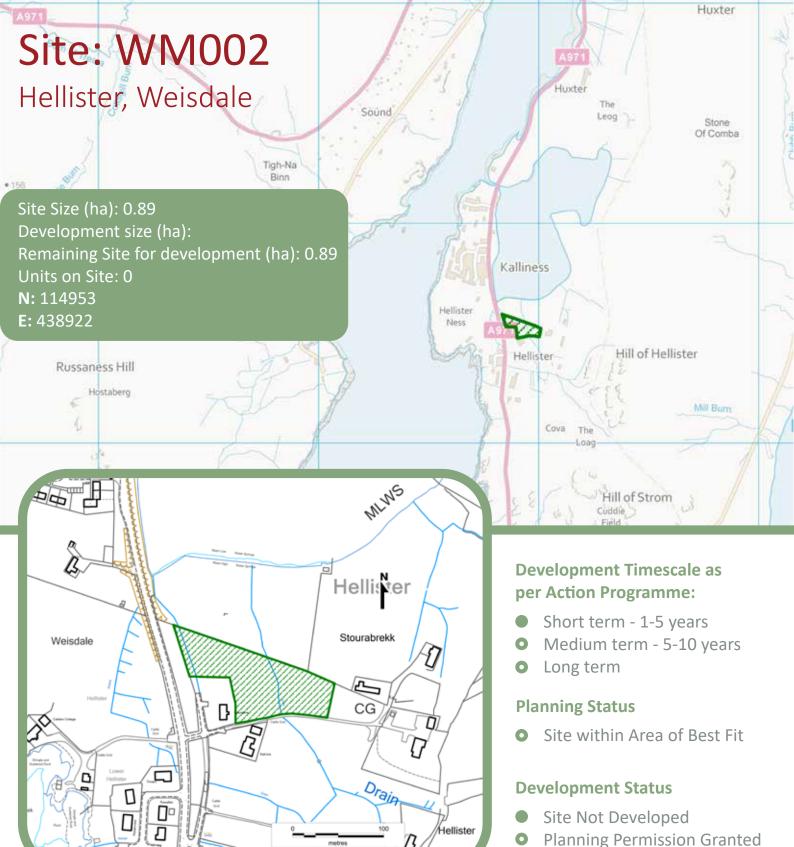
Development Status

- Site Not Developed
- Planning Permission Granted
- **Development Commenced**
- Complete











Complete

Development Commenced



П

per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete



Shetland Housing Land Audit 2020/21

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Site: WM005

Kirkhouse, South Whiteness

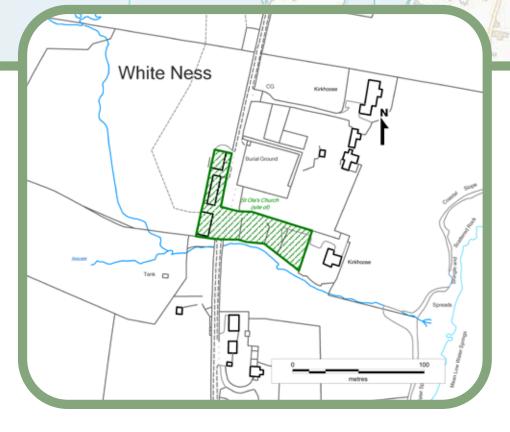
White Ness Strom Ness

Hogan

Site Size (ha): 0.18 Development size (ha):

Remaining Site for development (ha): 0.18

Units Site: 0 **N:** 114445 E: 438644



Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete



Site: WM010 Wormadale, Whiteness

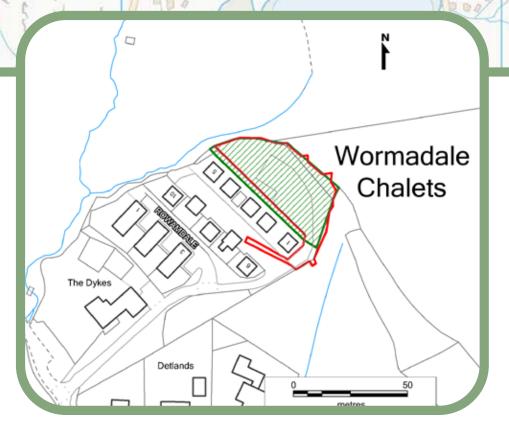
Wormadale Hill

Site Size (ha): 0.13

Development size (ha): 0.12

Remaining Site for development (ha): 0.1

Units Site: 0 N: 114622 E: 440043



Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete



Site: WM011 Wormadale, Whiteness

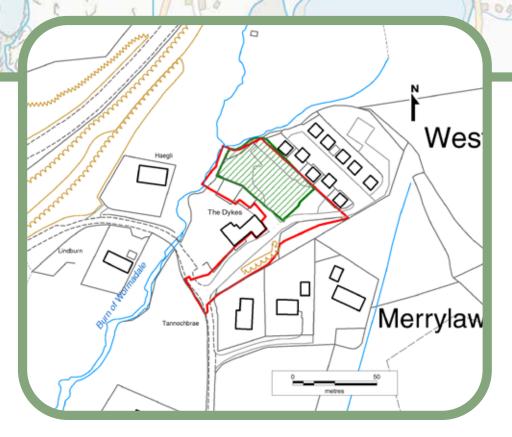
Wormadale | Hill

Site Size (ha): 0.15

Development size (ha): 0.14

Remaining Site for development (ha): 0.01

Units on Site: 3 **N:** 114620 **E:** 439987



Development Timescale as per Action Programme:

- Short term 1-5 years
- Medium term 5-10 years
- Long term

Planning Status

Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete





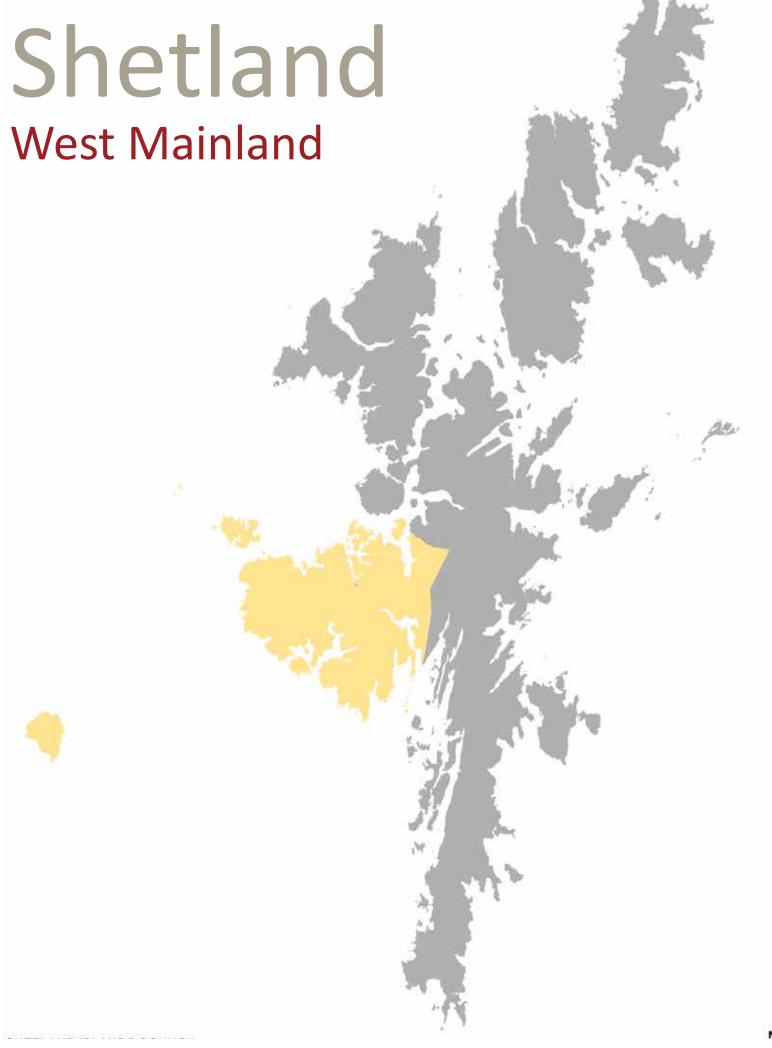
Planning Status

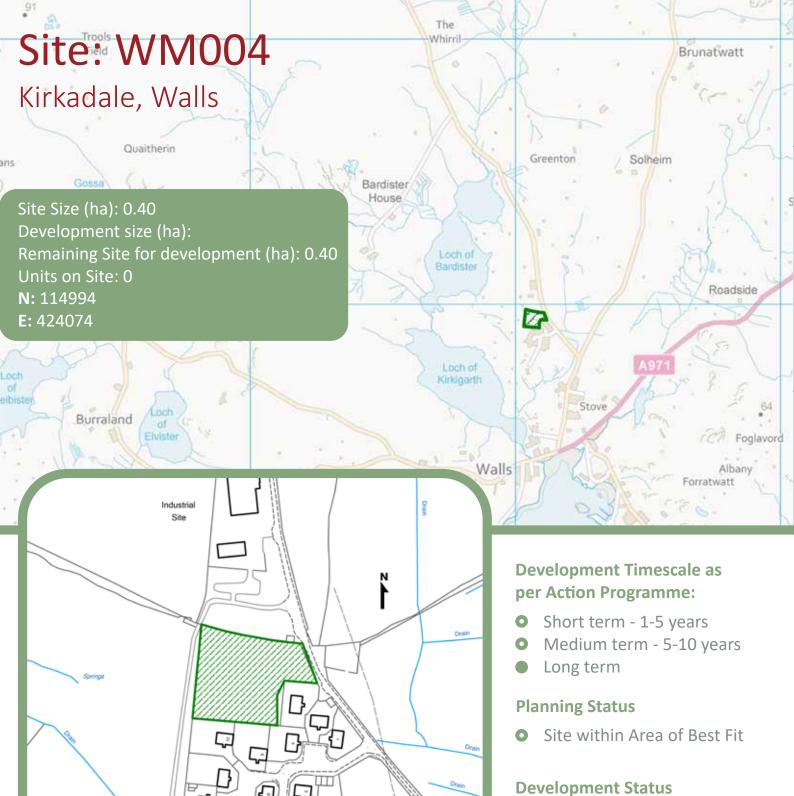
Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- **Development Commenced**
- Complete







Kirkidale

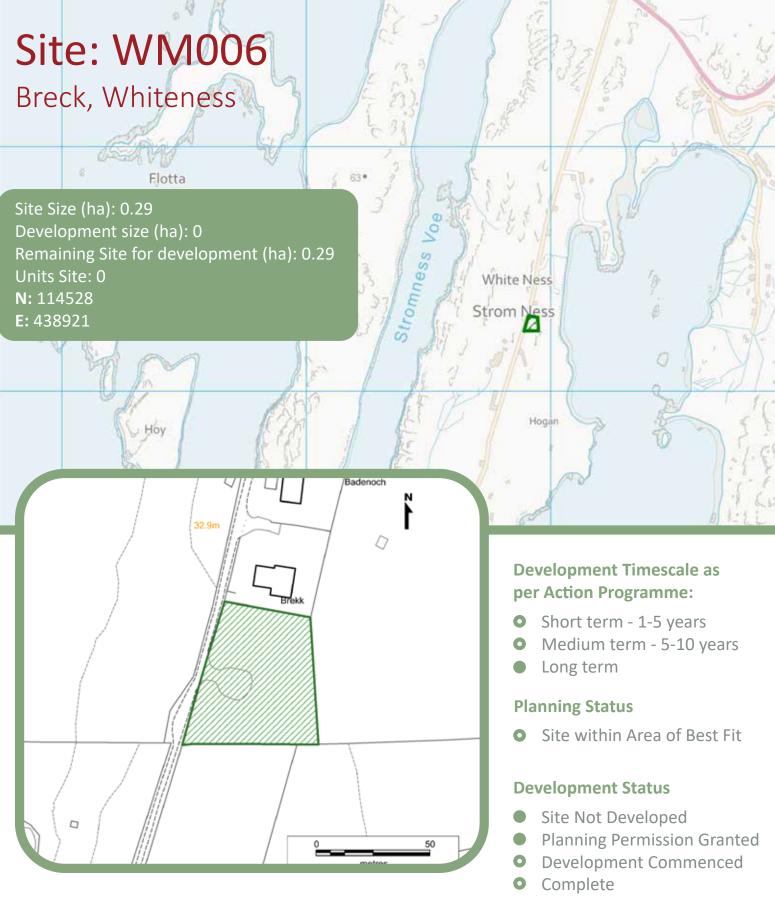


Shetland Housing Land Audit 2020/21

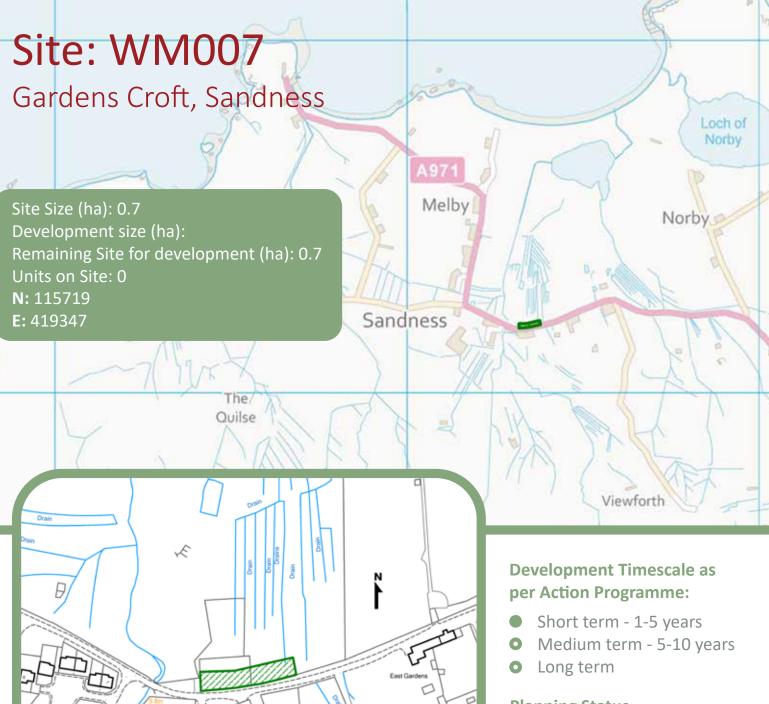
Site Not Developed

Complete

Planning Permission Granted Development Commenced







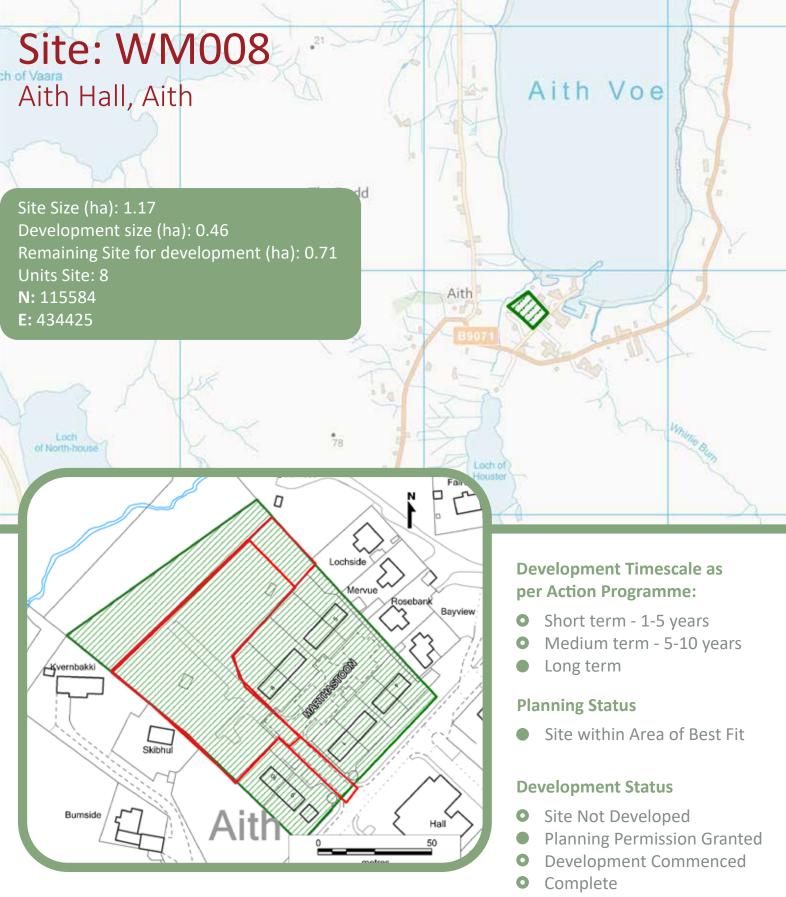


Site within Area of Best Fit

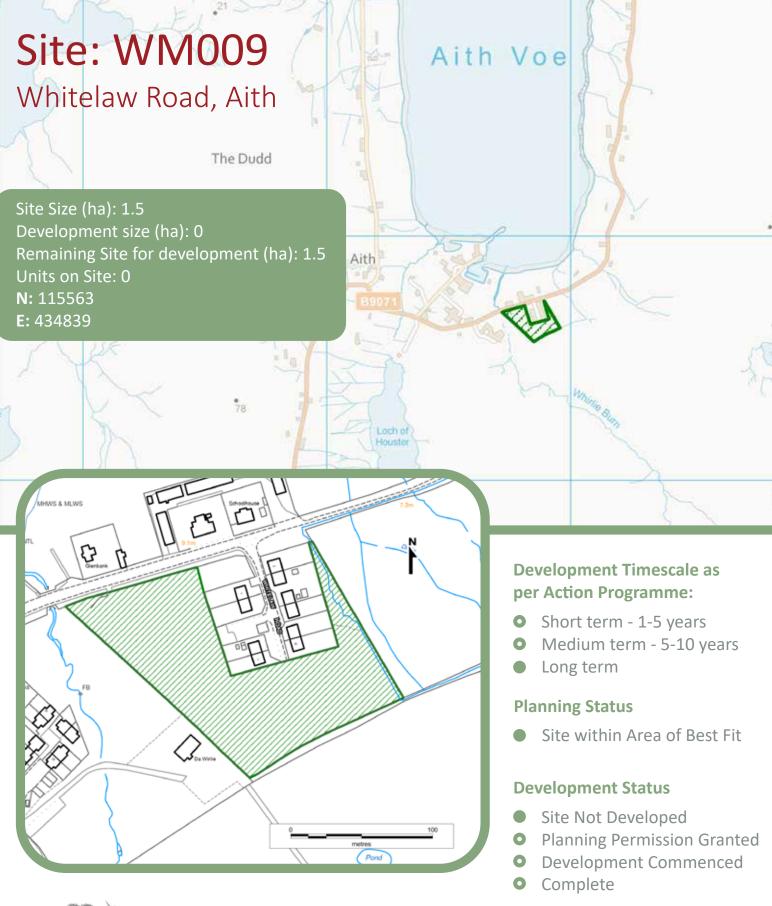
Development Status

- Site Not Developed
- Planning Permission Granted
- **Development Commenced**
- Complete

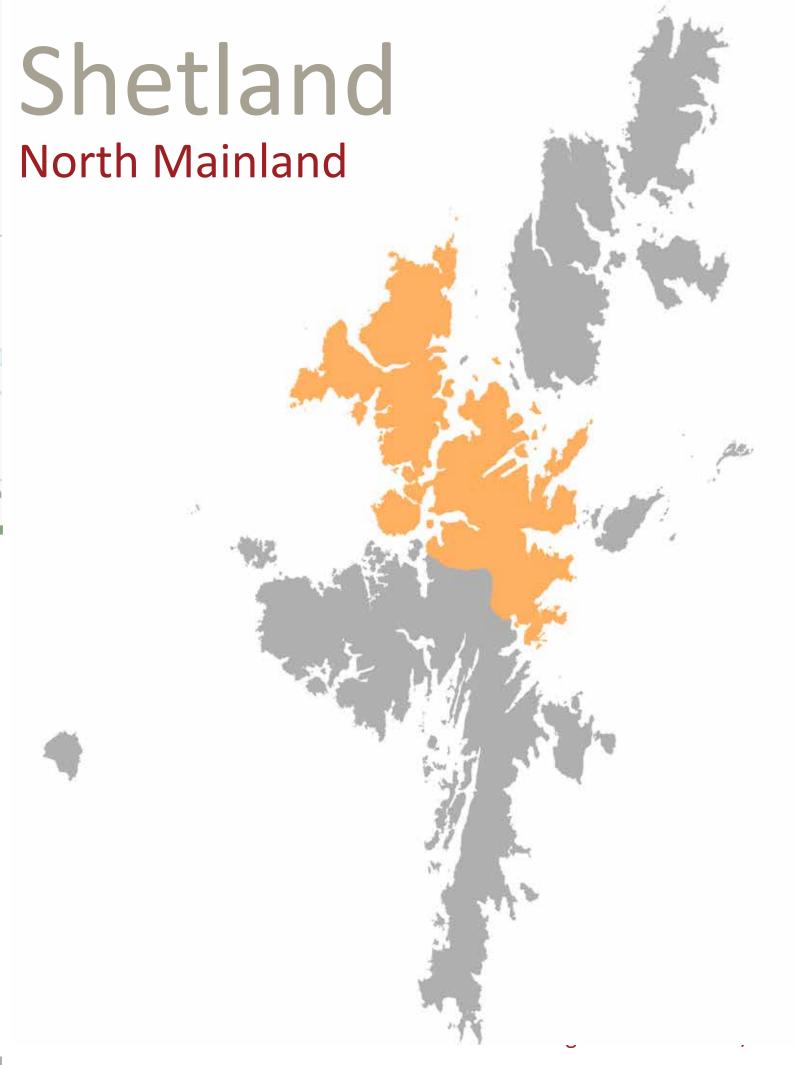


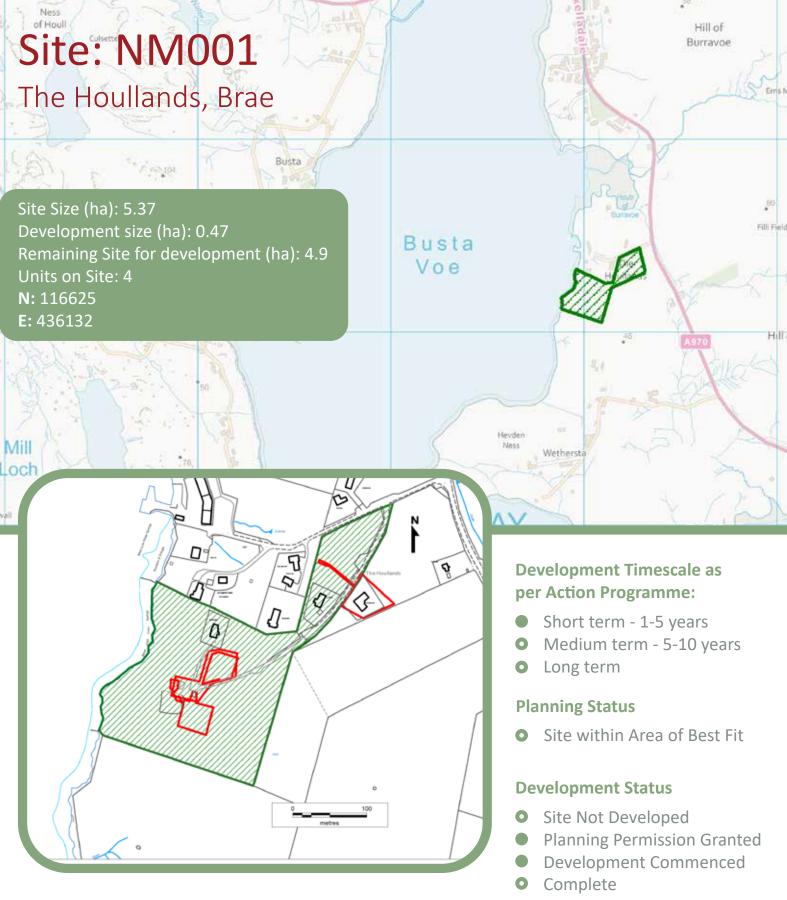




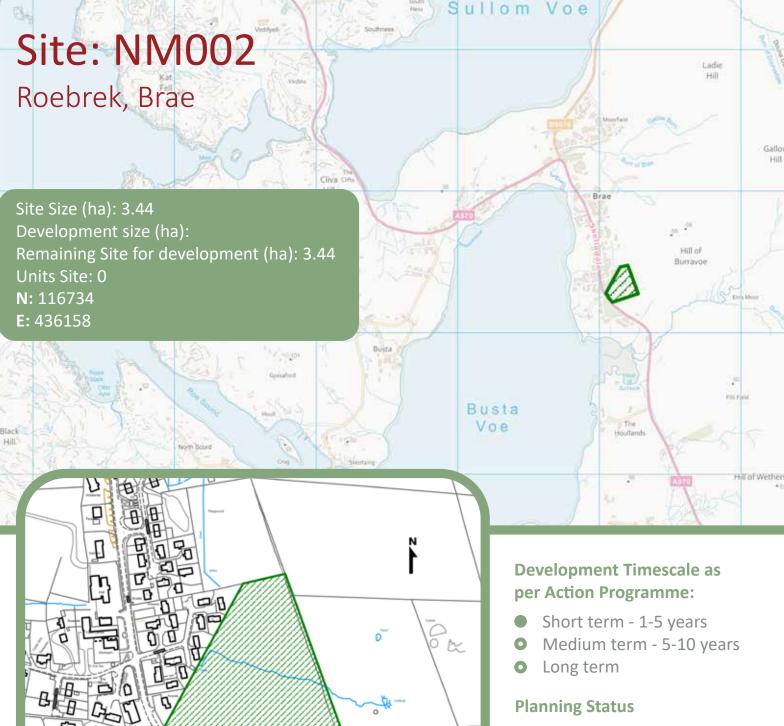










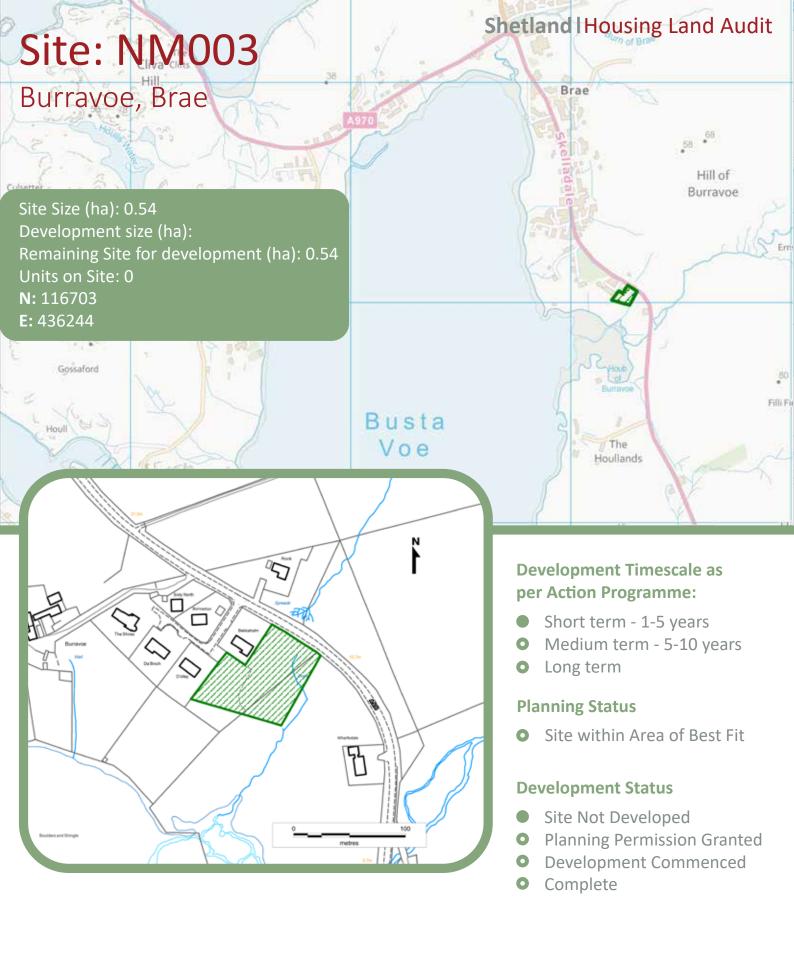


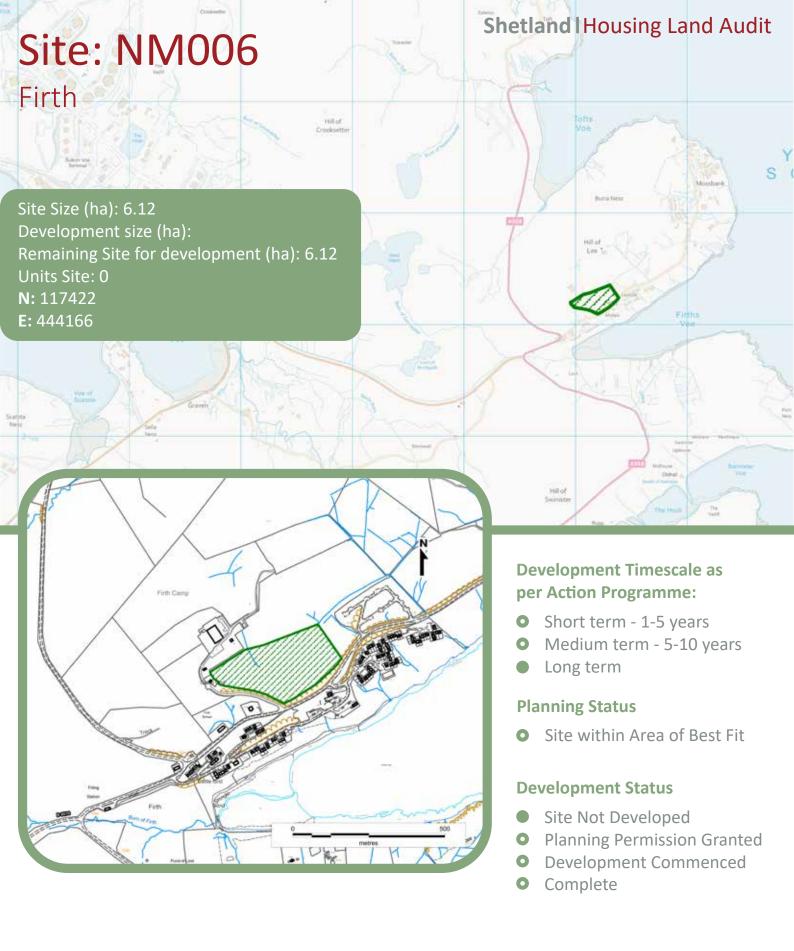
Site within Area of Best Fit

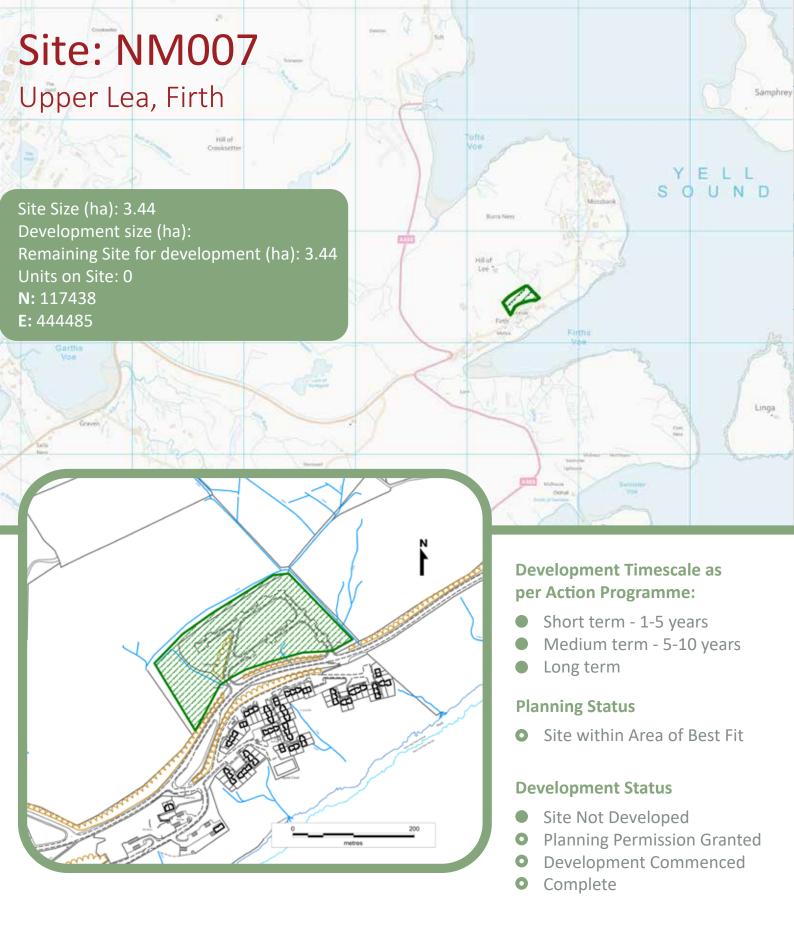
Development Status

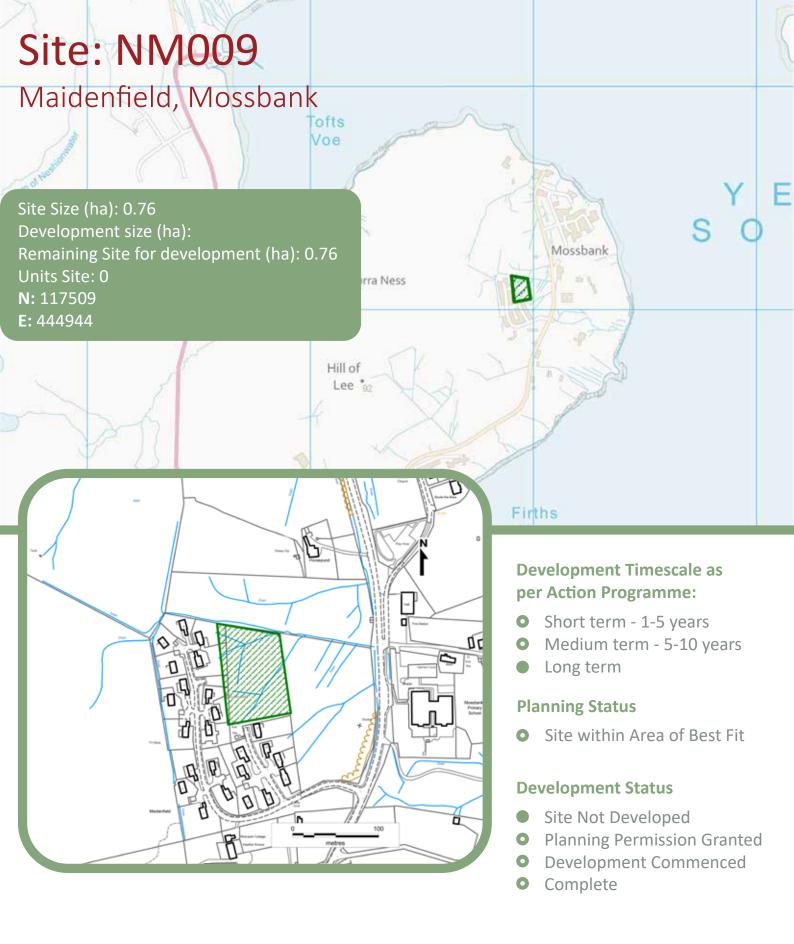
- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete

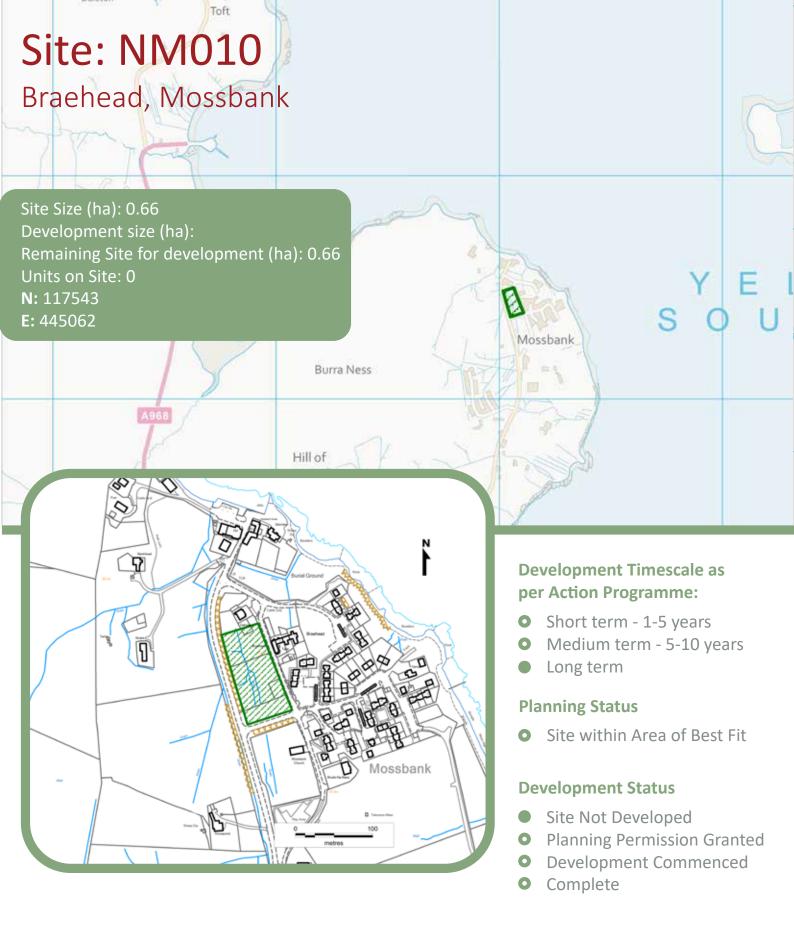


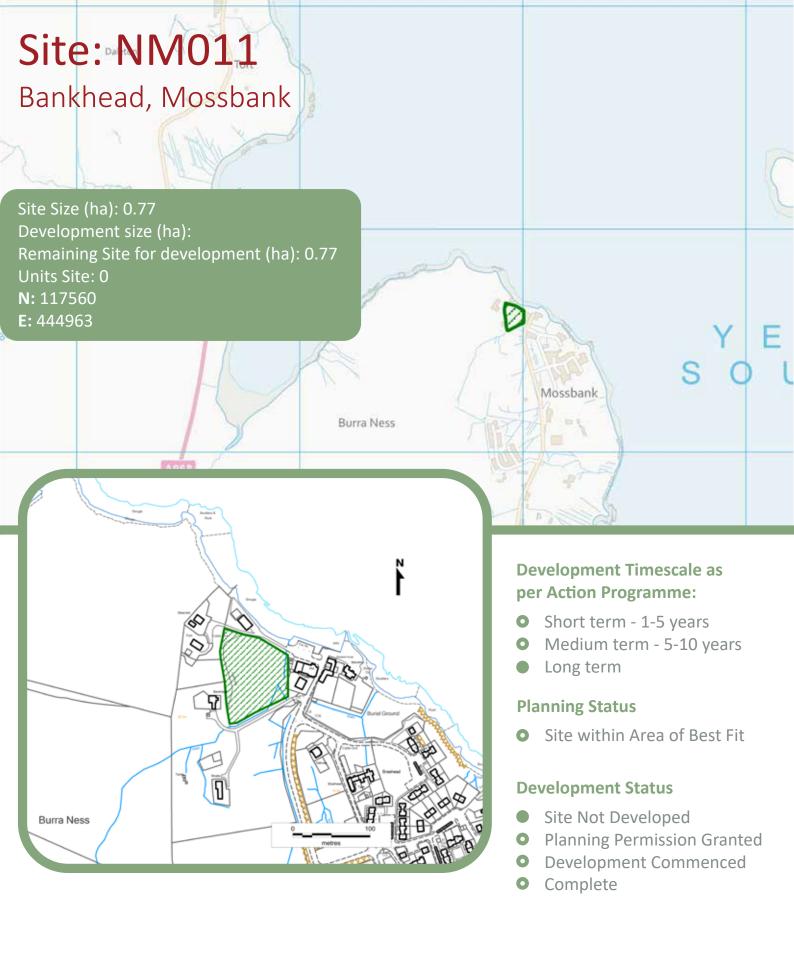


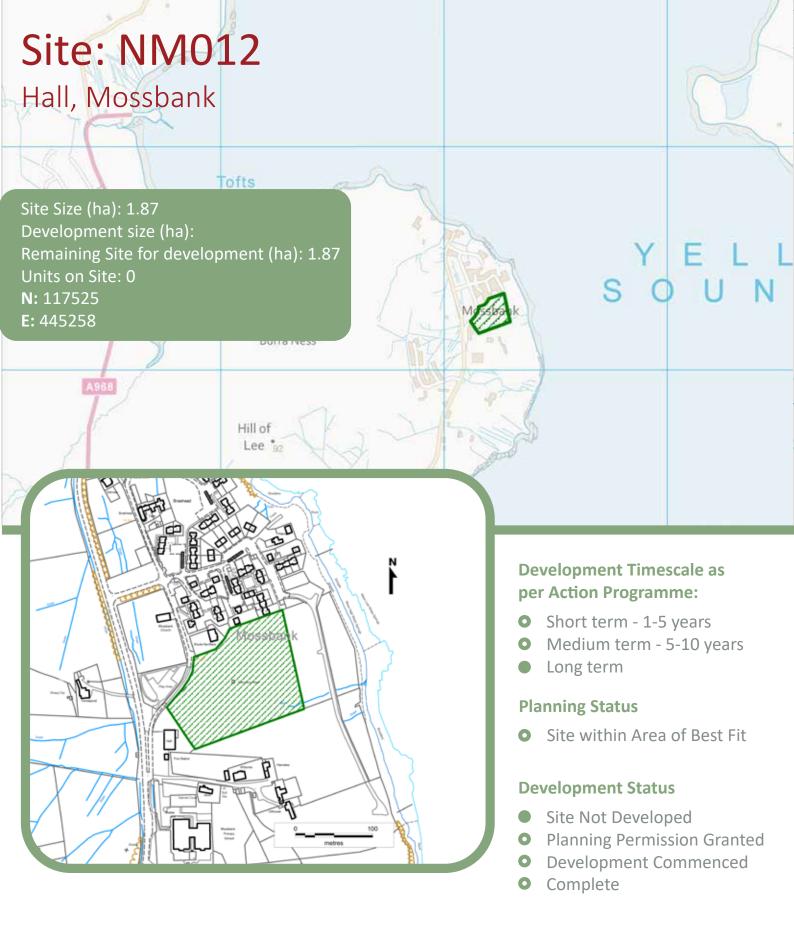


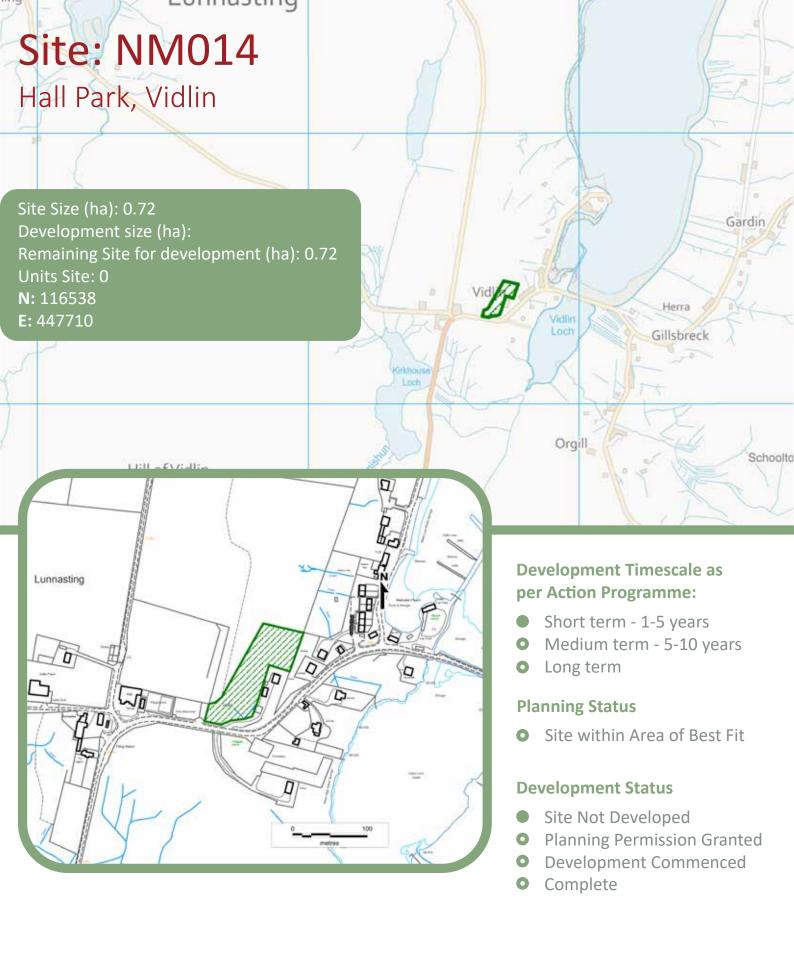


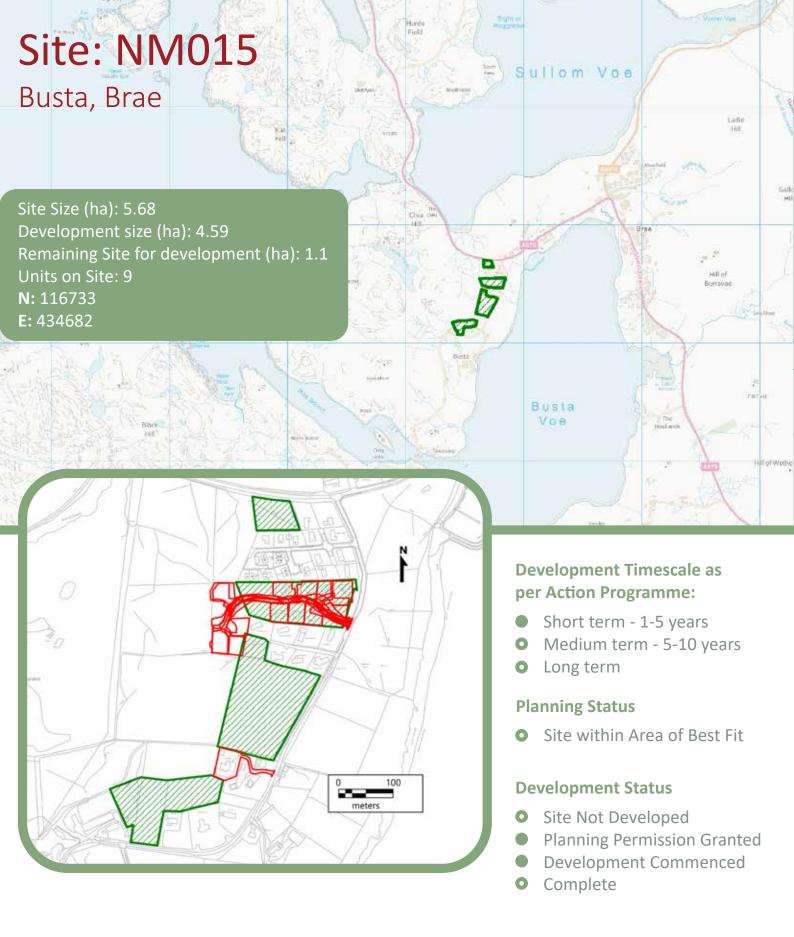


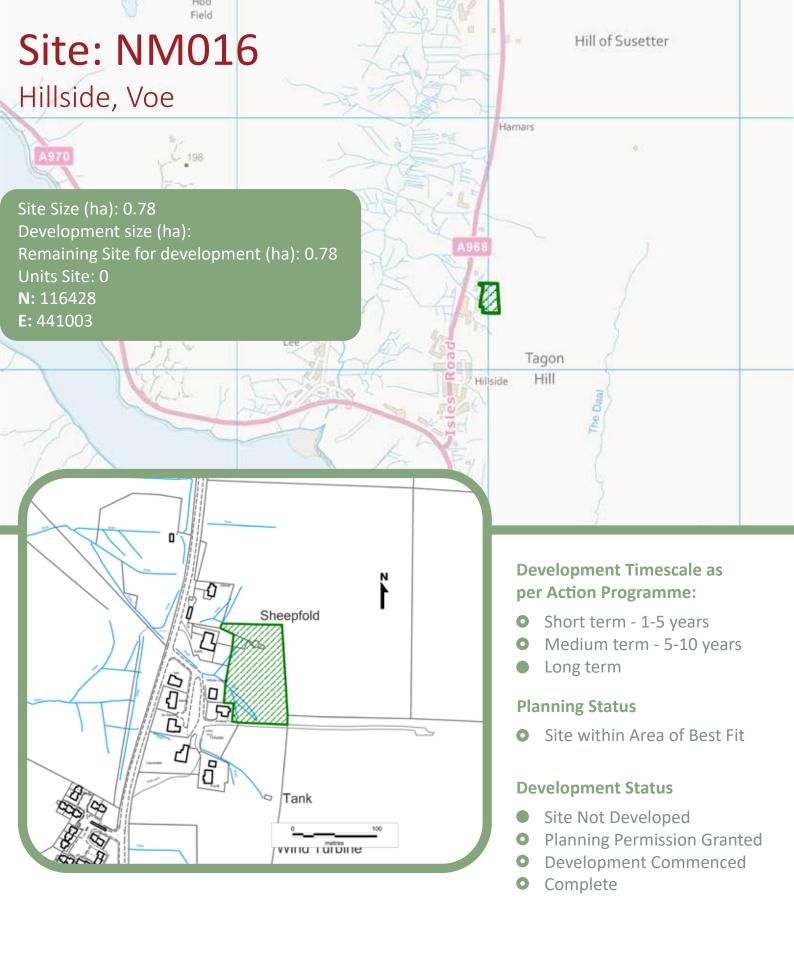


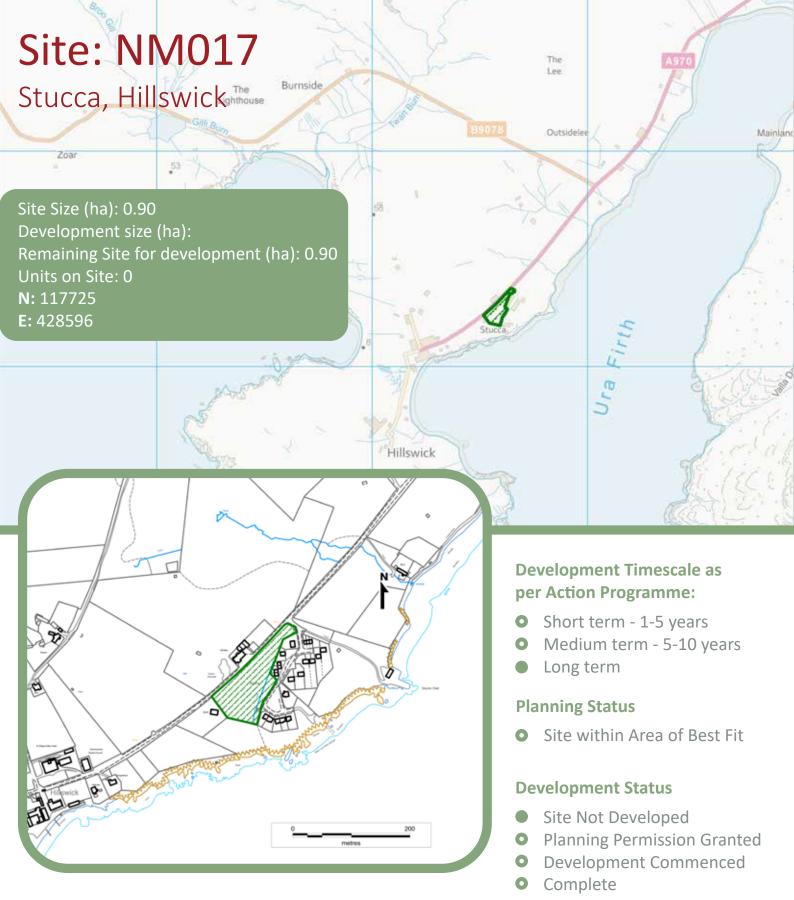




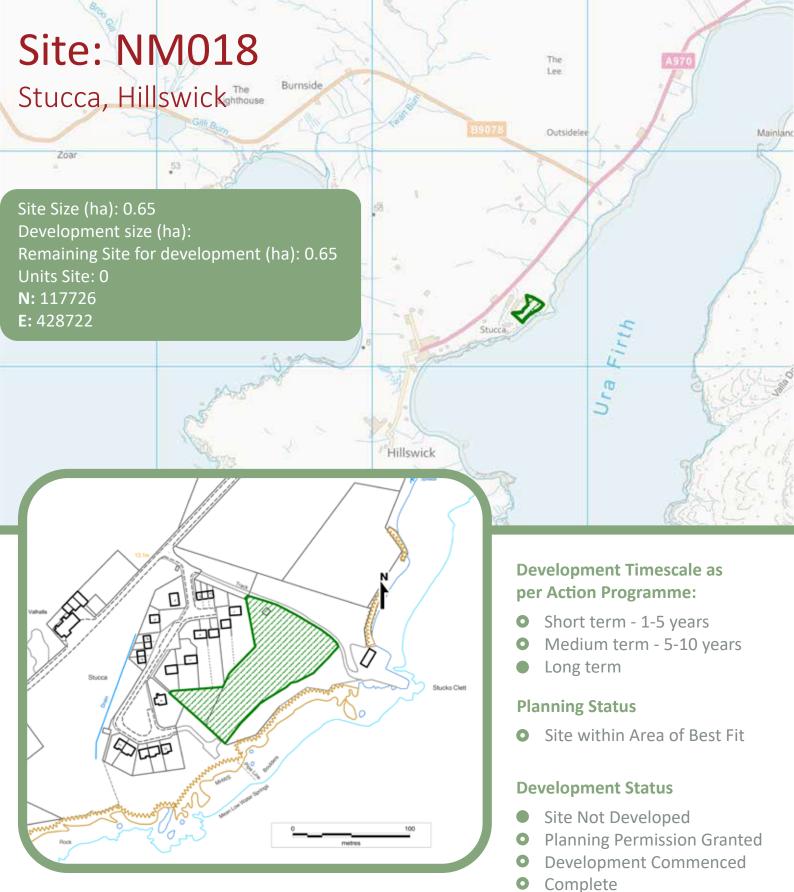




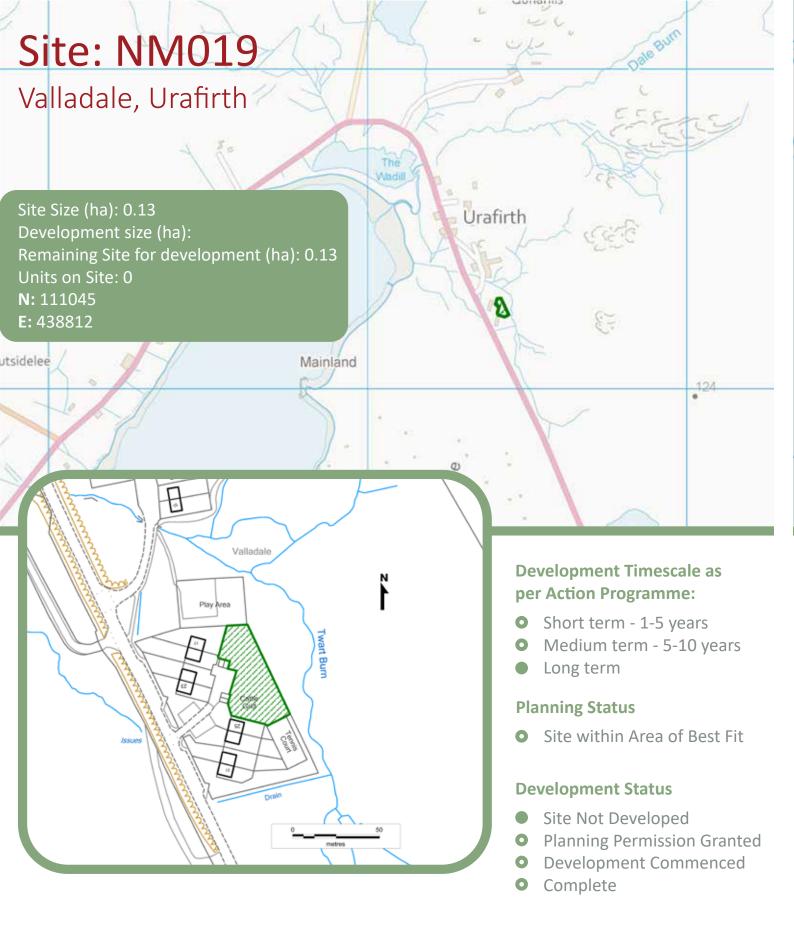


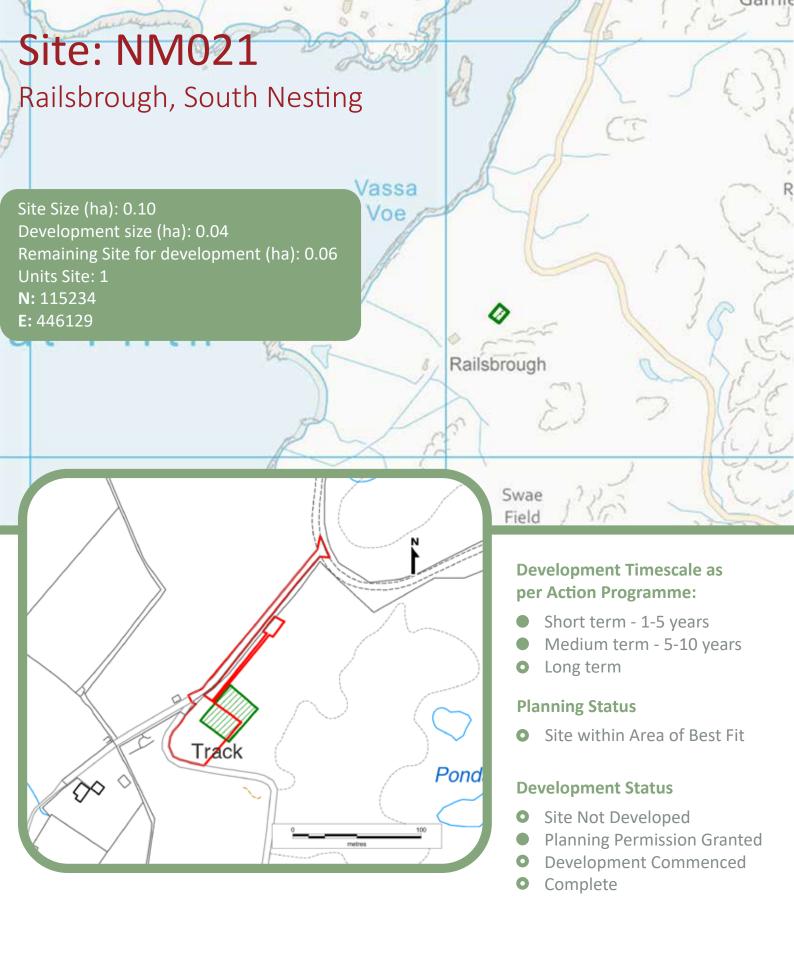


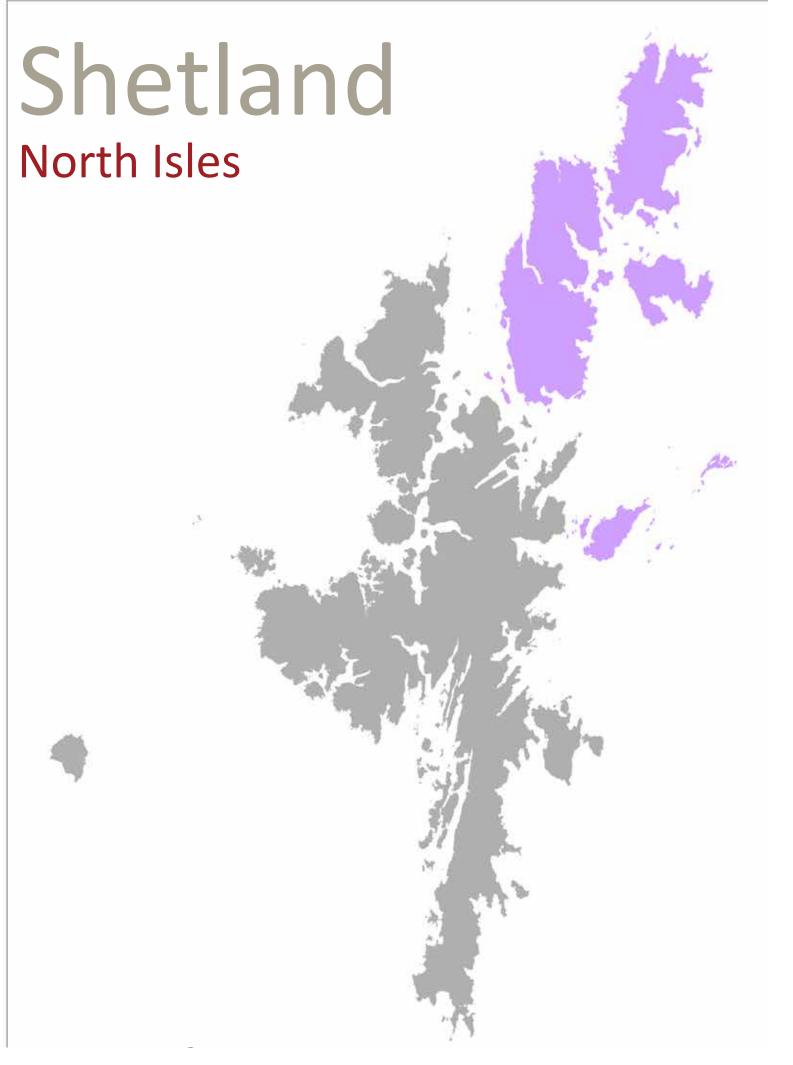


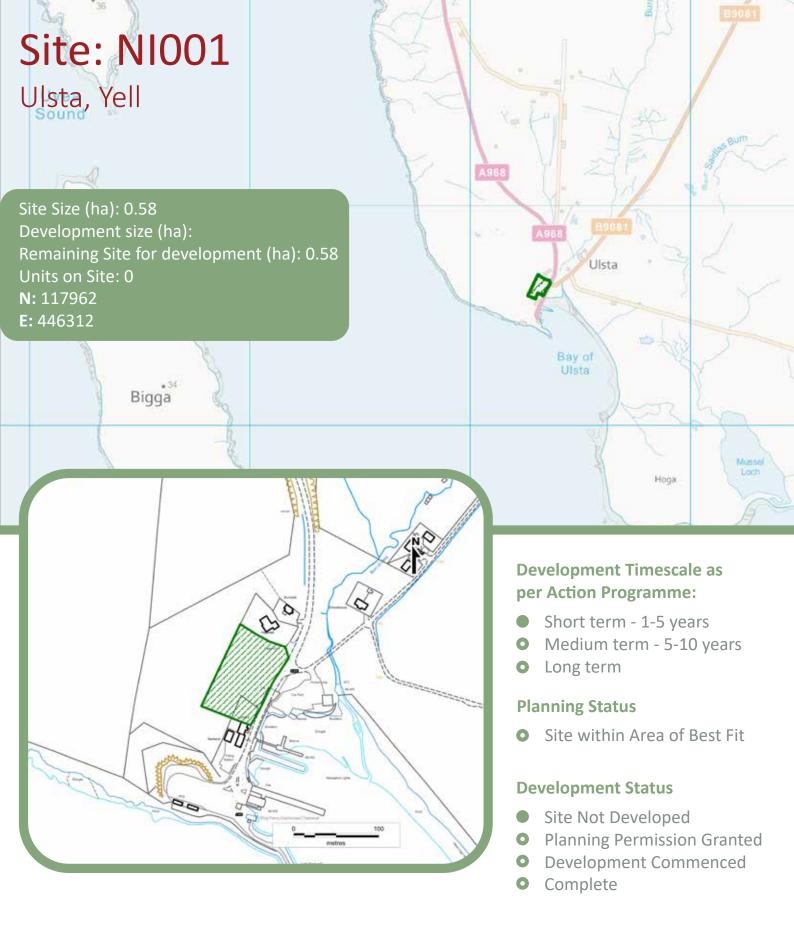


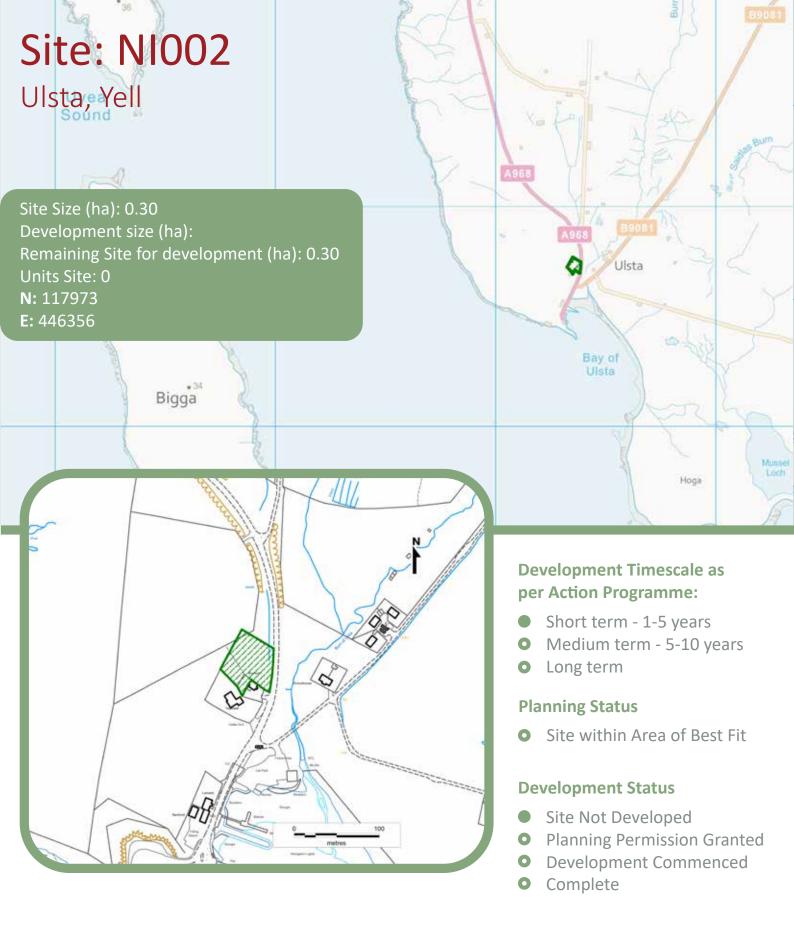


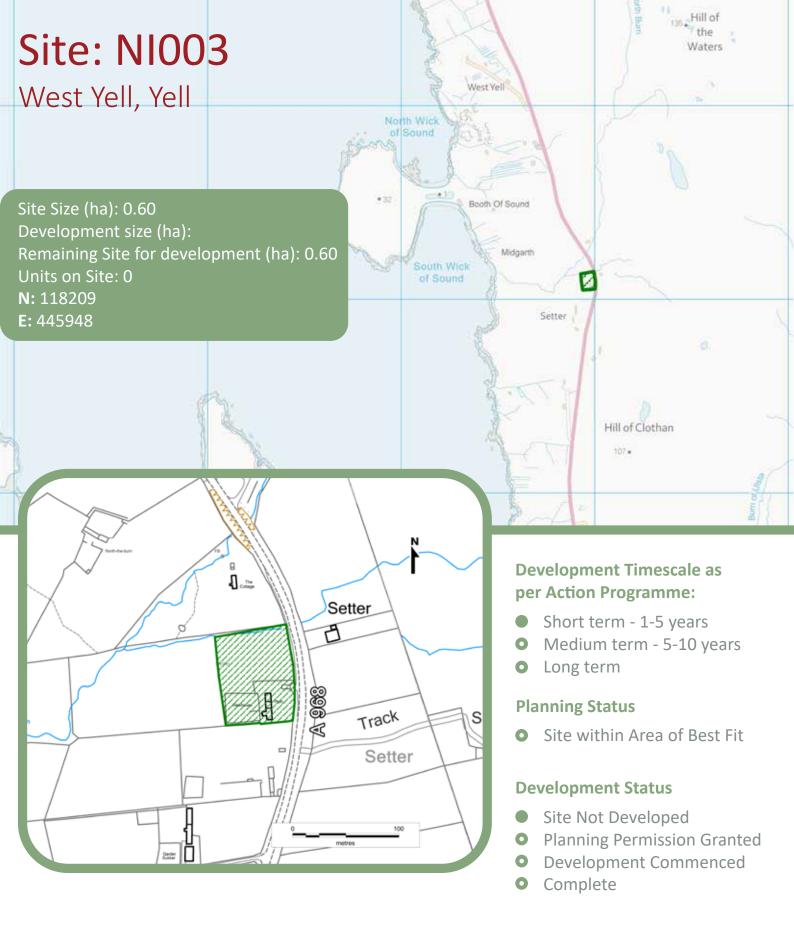














- Short term 1-5 years
- Medium term 5-10 years
- Long term

Planning Status

• Site within Area of Best Fit

Development Status

- Site Not Developed
- Planning Permission Granted
- Development Commenced
- Complete





Shetland Housing Land Audit

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